

Parks Improvement and Acquisition Bond Proposal Recommendation

PRCS/T Board – PARKS Subcommittee

September 2020

The Parks, Recreation, Cultural Services, and Tree (PRCS/T) Board is pleased to present the attached 2021 Parks Bond Recommendation for your consideration. This recommendation was unanimously approved by the PRCS/T Board at its September 24, 2020 meeting.

A subcommittee of three PRCS/T Boardmembers worked collaboratively over three months to develop this recommendation. During the development of this proposal, the Parks subcommittee met with staff members from both the PRCS Department and the City Manager's office to discuss our priorities and to receive additional context and information. We greatly appreciate staff's willingness to share with us, and we understand their forthcoming bond proposal may differ from ours.

Each Parks subcommittee member had previously served as volunteer members of the Parks Funding Advisory Committee (PFAC) in 2018-19. As described in our *Vision and Approach*, we viewed the community engagement that the City has conducted in recent years as a critical foundation for the development of the bond proposal. These community priorities include equity-based investment focused on meeting critical level-of-service goals and community need, and distributing investments across a wide range of Shoreline parks.

Our recommendation strikes a critical balance between the need for investment in existing parks and growing the system for the future through acquisition of new parkland.

The full PRCS/T board asked the Parks subcommittee to develop both a \$26 million, renewal-level bond proposal and a larger, higher-level proposal for consideration. It is our recommendation that the \$38.5m bond level will fund the critical park improvements needed to meet the growing needs of the City of Shoreline as outlined in our attached presentation.

We appreciate your thoughtful consideration of the PRCS/T Board's bond recommendation.

Sincerely,
PRCS/T Board Parks Subcommittee Members, on behalf of the full Board:

Bill Franklin
Jeff Potter
Sara Raab McInerney

2020 Park Improvements and Acquisitions Bond Proposal

PRCS Board - Parks Subcommittee Recommendation

24 September 2020

2020 Park Improvements & Acquisitions Bond Proposal - Vision and Approach

Community Engagement: Prioritize Input from the Shoreline Community - The citizen engagement processes that were a part of the PROS Plan (2017-2023), the Parks Funding Advisory Committee (2018-19), and the Parks Concept Designs (2018), together create a vision for the future of Shoreline parks grounded in community engagement. This bond recommendation prioritizes that citizen input in its recommendations.

Equity-based Investment: The PROS Plan and PFAC Final Recommendations focus on meeting Level of Service (LOS) goals, and strategically locating essential park amenities where investment has been low and need is high, particularly near higher-density housing, lower income populations, and underserved groups. This bond recommendation prioritizes equitable investment in the places where need is higher.

Invest Across the Shoreline Community - Rather than limiting investment to a small number of priority parks, this bond recommendation proposes a broad range of strategic investments across many parks across the City, driven by equity and Level of Service goals.

Balance Investment in Current Parks with Acquisition of Property for Future Park Development: This bond recommendation recognizes the need to both address current needs, and plan for the future. In allocating funds, this bond recommendation allocates a larger proportion of funds toward existing substandard parks (\$27M), and a smaller proportion toward acquisition and improvements to newly acquired, and yet to be acquired, properties (\$11.5M).

Bond Size: Recognizing that a bond measure is a rare opportunity to make a significant, long-term impact to the City's park system, this recommendation is to propose a \$38.5 million bond measure over 20 years that addresses both the present challenges, and the future growth, across the City of Shoreline. The impact to the median household property tax bill of the \$38.5 million bond measure, over a 20 year term, is approximately \$3/month above the current parks bond which will expire in 2021.

2020 Park Improvements and Acquisitions Bond Proposal

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2020 Park Improvements & Acquisitions Bond Recommendation - FULL \$38.5M			
<i>(in millions)</i>			
Investment Opportunity (in PFAC priority order)	Renewal Level	Committee Recommendation	Notes
Trails	\$0.0	\$0.0	Trail improvements were ranked highly by the PFAC and are incorporated as path amenities in each park improvement plan. A separate line item investment is not included in the recommended bond measure.
Brugger's Bog Park	\$3.2	\$3.2	Brugger's Bog Park amenities include: relocated and improved playground, new multi-sport court, picnic shelter, parking improvements, restroom, and a loop trail along the stream and natural areas of the park. The PFAC ranked Brugger's Bog Park as the highest priority park investment due to equity, need, and urgency. The suggested investment amount funds park development equivalent to the 'Full' Improvement level from the PFAC Investment Opportunities. The park concept design reflects acquisition of adjacent property.
Property Acquisition	\$4.0	\$9.5	As the City of Shoreline continues to grow, and density increases, the acquisition of new park property becomes increasingly important to meet the projected needs of the community. Key acquisition priorities include property adjacent to Brugger's Bog Park, Paramount Open Space, Rotary Park properties, additional parcels in the light rail station subareas, and other underserved neighborhoods across Shoreline where equity in Level of Service is lacking. The recommended bond measure recognizes that Park Impact Fees will contribute to the funding stream for property acquisition as development continues in the upzoned station subareas.

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Investment Opportunity (in PFAC priority order)	Renewal Level	Committee Recommendation	Notes
Acquired Property Improvements	\$0.0	\$2.0	Newly acquired property requires a base level of 'improvement' to ensure public safety, before a full park design is developed. The recommended bond measure recognizes these basic improvements are necessary, but prioritizes investing in existing neighborhood parks with substandard amenities over designating funding for improvement to future park properties.
The Park at Town Center	\$1.1	\$1.1	Proposed improvements to the Park at Town Center include enhanced landscaping, new gathering spaces, and a public art plaza at this highly visible park. The Park at Town Center was ranked as a high priority park investment by the PFAC due to assessment of need and equity. The location and terrain provides a highly accessible park experience for elderly and those with mobility challenges, is linked to the Interurban Trail, and is adjacent to high-density multifamily housing. The proposed funding level recognizes the potential for utilizing Park Impact Fees from adjacent and nearby development for additional funding.
Public Art (system-wide)	\$0.5	\$1.0	Public Art funding supports the development and installation of multiple significant public art pieces throughout the Shoreline Parks system, in alignment with the Public Art Plan. Investing in Public Art supports the PROS Plan Strategic Goal #6 "Enhancing Placemaking through Public Art" and enhances the public realm for all Shoreline residents. This investment amount is in addition to public art funding generated by the bond measure through the 1% for the Arts program, estimated to be approximately \$375,000.

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Investment Opportunity (in PFAC priority order)	Renewal Level	Committee Recommendation	Notes
James Keough Park	\$4.3	\$4.3	James Keough Park amenities include a new off-leash dog area, a new children's play area, a picnic shelter, a restroom, parking improvements, perimeter trails, and buffer plantings. This park was identified as a high priority by the PFAC due to equity concerns and its current state of disrepair. The recommended funding level recognizes that significant investment is critical in order to develop a quality park that meets the underserved community's needs. The recommended funding amount is equivalent to the PFAC 'Option A' budget. In addition, the recreational cycling community in Shoreline has identified this park as a strong candidate for incorporating cycling into a Shoreline park, and this recommendation includes flexibility in program elements to include a bicycle park element (such as a pump track), built in conjunction with community support.
Richmond Highlands Park	\$5.5	\$5.5	Richmond Highlands Park amenities include a fully accessible ADA play area and sensory trail, access improvements, multisport court, perimeter trail, picnic shelter, and ball field renovations. The PFAC ranked this park highly in terms of equity related to dense neighborhood development as well as serving the specialized recreation and teen programs at the adjacent recreation center.
Hillwood Park	\$2.8	\$3.8	Hillwood Park amenities include a replacement children's play area, new splash pad, multisport court, picnic shelter, community kiosk, perimeter trail, and landscape improvements. The wide variety of park amenities strengthen neighborhood connection to this community park.

2020 Park Improvements and Acquisitions Bond Proposal

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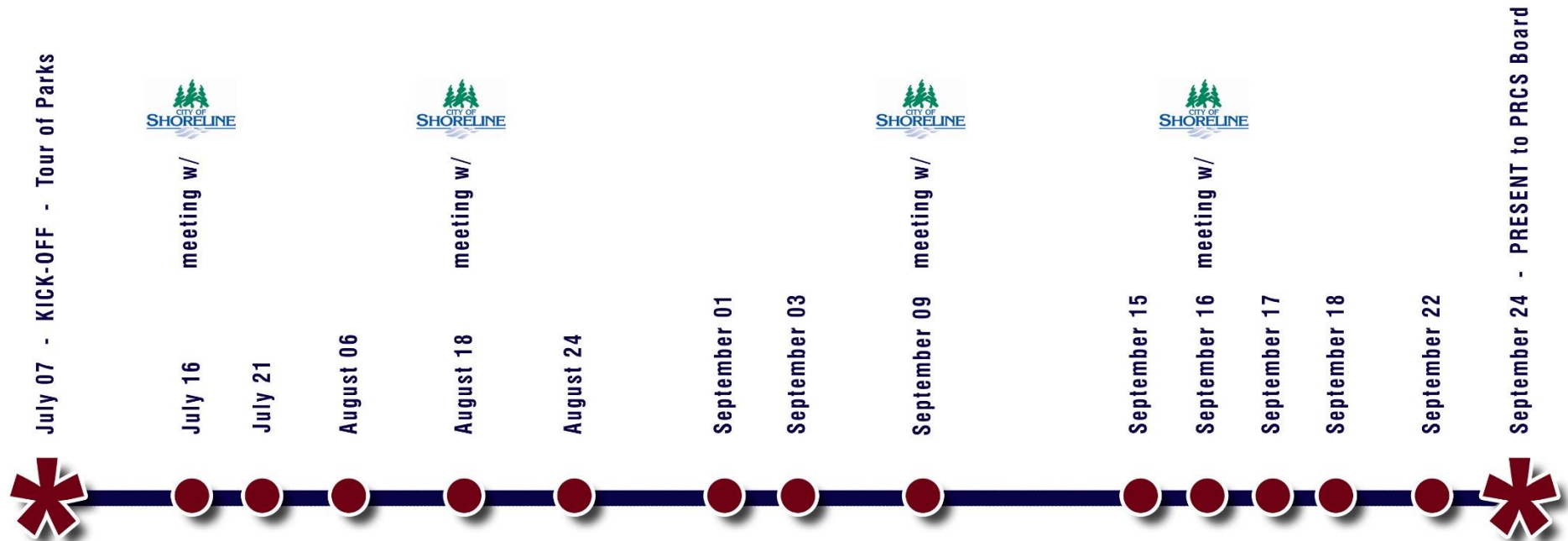
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Investment Opportunity (in PFAC priority order)	Renewal Level	Committee Recommendation	Notes
Briarcrest (Hamlin East)	\$4.1	\$5.1	The development of the southeast corner of Hamlin Park into a community-focused Briarcrest Park includes: access improvements at the entrance from 25th Ave, a new children's play area, splash pad, picnic shelter, a perimeter trail, and landscaping. The redevelopment improves access and strengthens community identity for the Briarcrest neighborhood.
Forest Restoration	\$0.0	\$0.0	In light of the 2019 initiation of the Green Shoreline partnership and its partnerships and funding stream, additional funding for forest restoration is not included in the proposed bond measure.
Ridgecrest Park	\$0.0	\$1.5	Investment in Ridgecrest Park prioritizes a new off-leash dog area (OLA) and a children's play area, and includes a picnic area, perimeter path, open lawn, and landscaping. Investment in this park leverages new parking built by Sound Transit.
Shoreview Park	\$0.0	\$1.0	The recommended bond proposal prioritizes investment to the temporary off-leash dog area (OLA) at Shoreview Park to make it permanent and more accessible to the community. Proposed OLA amenities include parking improvements, new plumbed water supply, permanent fencing, benches, and a community kiosk. This recommendation further identifies the existing sand field as a prime candidate for a future improvement opportunity, and is not a part of this bond recommendation in order to distribute new investment funding more equitably across Shoreline.
Kruckeberg ADA Improvements	\$0.5	\$0.5	ADA improvements at Kruckeberg Botanic Garden (KBG) will increase community access to the children's garden and education center. While established as lower priority by the PFAC due to previous investment, the bond proposal leverages funding recently raised by the KBG Foundation to make critical accesibility improvements to this City park.
TOTAL BOND LEVEL	\$26.0	\$38.5	

Vision and Guiding Principles

- Community Engagement – Prioritize Input from the Shoreline Community
- Equity-Based Investment – considered underfunded parks and underserved groups
- Invest Across the Shoreline Community
- Balance Investment in Current Parks with Acquisition of Property and Future Park Development
- Bond Size – Renewal Level at \$26M vs Increased at \$38.5M

Timeline and Approach



- Carefully reviewed the Final Report from the Parks Funding Advisory Committee (PFAC) to understand the PFAC recommendations
- Considered Open House feedback and other Public Comment
- Personally Toured the Parks
- Convened fourteen times, including four meetings with City Staff, and incorporated Staff Feedback into our recommendation

PARKS Subcommittee Recommendation

2020 Park Improvements & Acquisitions Bond Recommendation - FULL \$38.5M		
<i>(in millions)</i>		
Investment Opportunity (in PFAC priority order)	Renewal Level	Committee Recommendation
Trails	\$0.0	\$0.0
Brugger's Bog Park	\$3.2	\$3.2
Property Acquisition	\$4.0	\$9.5
Acquired Property Improvements	\$0.0	\$2.0
The Park at Town Center	\$1.1	\$1.1
Public Art (system-wide)	\$0.5	\$1.0
James Keough Park	\$4.3	\$4.3
Richmond Highlands Park	\$5.5	\$5.5
Hillwood Park	\$2.8	\$3.8
Briarcrest (Hamlin East)	\$4.1	\$5.1
Forest Restoration	\$0.0	\$0.0
Ridgecrest Park	\$0.0	\$1.5
Shoreview Park	\$0.0	\$1.0
Kruckeberg ADA Improvements	\$0.5	\$0.5
TOTAL BOND LEVEL	\$26.0	\$38.5



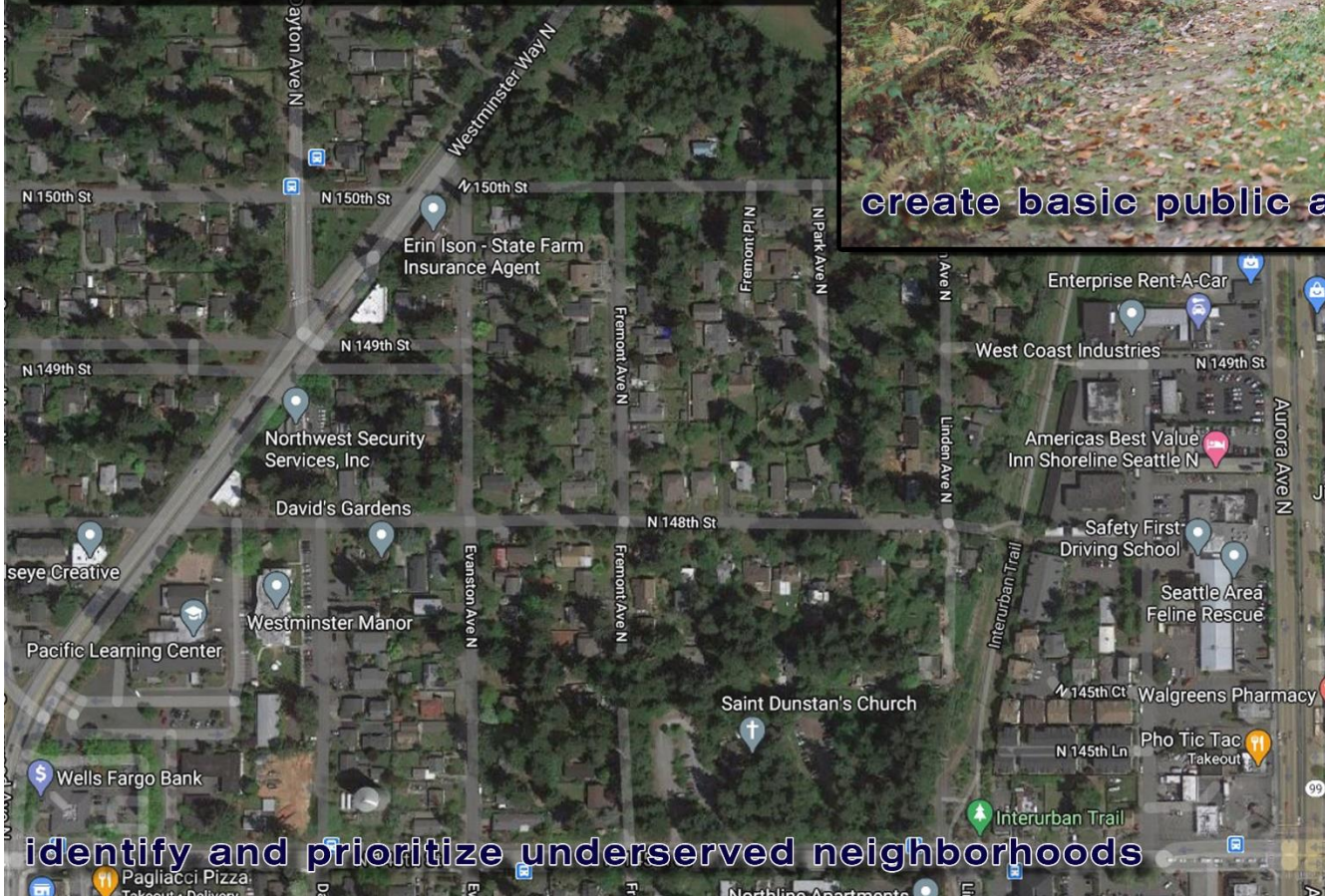
Bruggers Bog Park - \$3.2M



demolish old structures



create basic public access



identify and prioritize underserved neighborhoods



clear blackberry and invasive weeds

Photo: USFWS - Pacific Region

Acquisition & Improvement
\$9.5M-acquisition,
\$2.0M-improvements

the Park at Town Center - \$1.1M





Public Art - \$1.0M

James Keough Park - \$4.3M



CORLISS AVE N

N 167TH ST

Richmond Highlands Park - \$5.5M



EINSTEIN MIDDLE SCHOOL

Hillwood Park

\$3.8M



restroom
existing concessions

ramp access to track and field

sloped lawn
spray park
paved loop path

sloped lawn
informal amphitheater

fitness station, typ

natural turf
multi-purpose field

existing parking

raingarden, typ

multi-sport court
open lawn

stream
existing conifer, typ

play area
natural play elements

outdoor classroom

boardwalk

stream buffer

existing restoration
area to remain

horseshoe pit, typ
picnic shelter, typ

public art (sculptural)
entrance enhancements

3RD AVE NW

Briarcrest / Hamlin East - \$5.1M



KELLOGG MIDDLE SCHOOL

NE 160TH ST

entry enhancements

existing parking

25TH AVE NE

public art (integrated)

entry enhancements

stairs

sloped access ramp

skate / fitness /
parkour area, typ

connection to existing trail

picnic shelter

spray park

sloped lawn

play area

amphitheater

existing ball field

sensory garden

raingarden

plaza / gathering space

community gardens

open lawn

paved loop path

restroom (existing)

connection to high school

SHORECREST HIGH SCHOOL



future trail connection

forested off-leash area

forested trails

off-leash area

open lawn

paved loop path

covered play area

picnic shelter, typ

restroom

multi-sport court / handball

ramp and stairs

public art (integrated)

sloped lawn

entry plaza

off-street parking (by sound transit)

existing trees to remain

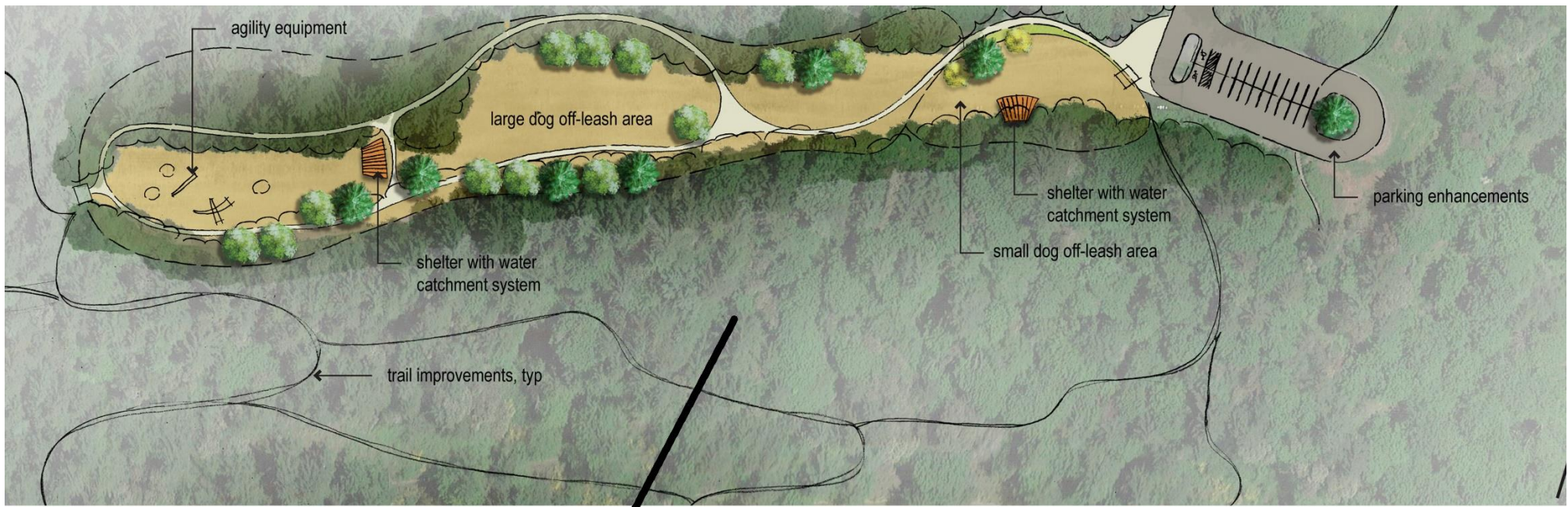
off-leash area fence

Ridgecrest Park - \$1.5M

NE 161ST ST

3rd AVE NE





Shoreview Park OLA

\$1.0M



Kruckeberg ADA Improvements - \$0.5M



concept graphic by
Kruckeberg Botanic Garden