# Shoreline City Clerk

# Receiving No. 73

1-95-017

King County Rural Library District

## ORIGINAL

Clerk's	Receiving			
No.	073	<u>.</u>		
Date	11/4/95			
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Res. 42

# INTERLOCAL AGREEMENT BETWEEN KING COUNTY RURAL LIBRARY DISTRICT AND THE CITY OF SHORELINE RELATING TO LIBRARY SERVICES DURING 1996

WHEREAS the City of Shoreline incorporated on August 31, 1995; and

WHEREAS, the voters of Shoreline overwhelmingly voted in the September 19, 1995 election to be annexed to and become a part of the King County Fire Protection District; and

WHEREAS, the annexation of the City of Shoreline to the Library District will not be effective until January 1, 1997; and

WHEREAS, the City and the Library District both wish to provide library services at the Richmond Beach and Shoreline branches to City residents during 1996;

# NOW IT IS AGREED BETWEEN THE CITY OF SHORELINE, WASHINGTON AND THE KING COUNTY RURAL LIBRARY DISTRICT AS FOLLOWS:

- Section 1. <u>Obligation to Provide Library Services</u>. The Library District agrees to provide the same library services to the residents of the City at the Shoreline and Richmond Beach branches as are provided to the residents of the King County Rural Library District.
- Section 2. <u>City's Obligation to Levy a Property Tax for Library Services</u>. The City agrees to set its property tax levy for 1996 to include up to \$0.50 per thousand dollars of valuation to provide library services during 1996.
- Section 3. <u>City's Obligation to Pay Library District for Services</u>. From the funds collected from the City's property tax levy, the City agrees to pay to the District a sum equal to that which the Library District would have received had it levied on property within the City at the same levy rate as the Library District levies on other property in the District during 1996. The City shall pay this sum to the District in two payments. The first payment shall be made by July 1, 1996. The second payment shall be made by December 1, 1996. In no event shall the City's obligation to the Library District exceed \$0.50 per thousand dollars of assessed valuation.

Section 4. <u>Effective Date</u>. This interlocal agreement shall become effective upon execution by both parties.

#### AGREED TO THIS 13TH DAY OF NOVEMBER, 1995

**CITY OF SHORELINE:** 

Fred Wilmeth, City Manager

KING COUNTY RURAL LIBRARY DISTRICT:

William Ptacek, Director

APPROVED AS TO FORM:

Timothy X. Sull van, City Attorney

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#### King County Library System Service to the new City of Shoreline

Residents in the area within the new City of Shoreline have been supporting the library district through an assessment on their property taxes to pay for library operations since 1943. Residents have also been paying on a bond issue passed in 1988 for new buildings (including the new Shoreline Library and Richmond Beach Libraries) and materials.

The new City has options for providing library services to its residents, including:

\*Annexing to -- or joining -- the King County Library District

\*Contracting with the King County Library District

\*Forming its own municipal library

\*Seeking other library alliances for providing services

#### **Annexation**

Annexation was authorized by the Washington State Legislature (with support from the Association of Washington Cities) to provide cities with an alternative method of funding library services in their communities. Annexation shifts the obligation to provide library services from the City to the Library District.

Once annexation is passed by the voters, property held within the city limits is assessed at the same rate as property in the Library District's service area. All property in unincorporated King County and in 26 annexed cities is assessed at the same rate.

The maximum rate for library operations has been set by state law at \$.50 per \$1,000 assessed valuation. The levy rate for 1995 is expected to be \$.485 per \$1.000 assessed valuation.

Annexation can be reversed by a City Council initiated election three years after the initial vote to join the Library District.

#### **Timing of Annexation Elections**

In order for annexation to be in effect in 1996, the election must be held and certified by June 1, 1995. Ballots available would be the 1995 spring dates (preferably excluding the May date).

March - All documentation to King County Council by late December April - All documentation to King County Council by late January May - All documentation to King County Council by early March

If the City contracted for any intervening year, the contract would be based on the district-wide levy rate.

#### **Annexation Process**

\*City Council passes ordinance in support of annexation and calls for election.

\*KCLS Board passes resolution concurring with City's request for annexation.

\*Metropolitan King County Council votes to put the measure on the ballot. (In the past, Council votes have included little or no discussion of the measure and have passed quickly.)

\*Council staff forwards documents to Elections Division which places the measure on the ballot.

\*Annexation requires a simple majority to pass (and no validation requirement). In some cities, the library board and/or friends group has formed a campaign committee, raised money, and sent out "vote yes" mailings. In other cities, the effort has been less organized, for example, with individual letters to the editor.

Some cities and towns have included information with utility bills or in newsletters. The library system prepares voter information materials and has these available in the library and for distribution.

- \*Election is held.
- \*Election is certified (approximately 10 days after the election).
- \*Assessor's Office changes tax rolls for the following year.

#### Annexation Considerations

#### For the City:

\*The City does not have to be responsible for oversight of or budget allocation for library operations. The budget for library operations is not in competition with other necessary municipal services.

\*The City may have a voice in library operations through a City-appointed library board. Members of the local board serve as a vital link between the City, library users, Library District administration, and Board members of the Library District.

\*The City's taxing authority decreases by the library levy rate.

#### For the Library District:

\*The District's ability to plan and budget for facilities, services, materials, and staff on a system-wide basis is enhanced.

\*The Library District is building a system of services that will make resources available to all residents of the county. Service areas that are a full part of that District facilitate this system approach and are not locked into artificial boundaries or constraints that political subdivisions can impose.

\*The Library District has one mission: to provide library services. The Library District will direct all its energies in this direction.

#### For the Resident:

\*Residents continue to see a line on their property tax statement for library levy. Residents also continue to pay on the bond issue passed in 1988.

\*Cost of service is the same whether the City annexes or contracts with the Library District.

\*Assurance that the Library District will continue its mission to provide quality library services as a critical element in maintaining and enhancing the community's quality of life.

\*Citizens can deal with one level of bureaucracy as they express concerns and suggestions to the agency with sole responsibility for the service.

\*The voters make the choice.

#### **Annexation Ballot Language**

Shall the City of Shoreline be annex	ced to	and be a part	of
the King County Rural Library District?	Yes	No	
Ballot language is specified in law (			

#### **After Annexation Passes**

The KCLS Board of Trustees encourages cities to appoint or to continue the appointment of a library board. The Library District continues its contact with the City through the local library board, publications, presentations, and attendance at meetings.

KCLS Board of Trustees holds its meetings at various library locations throughout the district, and members also attend meetings of local boards: City officials and residents are welcome to attend KCLS board meetings.

#### What Other Cities Have Annexed to the Library District?

Voters in Bothell. Bellevue. North Bend. Federal Way. SeaTac. Medina, Beaux Arts, Black Diamond. Redmond. Kirkland, Issaquah, Skykomish, Algona. Clyde Hill. Carnation. Normandy Park. Tukwila. Snoqualmie. Kent, Des Moines. Burien. Woodinville. Mercer Island, Duvall, Pacific and Newcastle have opted to annex to. or join, the Library District. Statewide. over 100 cities have annexed to Library Districts.

For more information, see RCW 27.12.360 (Initiation Procedure), 27.12.370 (Special Election Procedure), RCW 84.09.030 on Establishment of taxing district boundaries (re; June I deadline).

#### Contract

If the City opts to contract with the Library District, the district-wide levy rate is applied to the City's assessed valuation. The levy rate is estimated to be \$.485 per \$1.000 assessed valuation in 1995.

#### Municipal Library

Since 1985, several cities in King County have studied the pros and cons of running their own municipal library. The issues focus on the size of the collection, range of services, convenience of open hours, cost, and local control. Results have noted that in some cases costs may be similar, yet the level of service provided by a stand-alone municipal library is not equal to the range of services provided by KCLS. Recommend contacting cities of Kirkland, Tukwila and Mercer Island for copies of their reports, or call Jeanne Thorsen, Community Relations Office, KCLS for copies (684-6606).

KCLS November 18, 1994

### ORIGINAL

#### **RESOLUTION NO. 42**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SHORELINE, WASHINGTON AUTHORIZING EXECUTION OF AN INTERLOCAL AGREEMENT BETWEEN THE KING COUNTY RURAL LIBRARY DISTRICT AND THE CITY TO PROVIDE LIBRARY SERVICES TO CITY RESIDENTS DURING 1996

WHEREAS the City of Shoreline incorporated on August 31, 1995; and

WHEREAS, the voters of Shoreline overwhelmingly voted in the September 19, 1995 election to be annexed to and become a part of the King County Library District; and

WHEREAS, the annexation of the City of Shoreline to the Library District will not be effective until January 1, 1997; and

WHEREAS, the City and the Library District both wish to provide library services at the Richmond Beach and Shoreline branches to City residents during 1996;

## BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SHORELINE, WASHINGTON AS FOLLOWS:

- Section 1. <u>Obligation to Provide Library Services</u>. Pursuant to interlocal agreement the Library District agrees to provide the same library services to the residents of the City at the Shoreline and Richmond Beach branches as are provided to the residents of the King County Rural Library District.
- Section 2. <u>City's Obligation to Levy a Property Tax for Library Services</u>. The City agrees to set its property tax levy for 1996 to include up to \$0.50 per thousand dollars of valuation to provide library services during 1996.
- Section 3. <u>City's Obligation to Pay Library District for Services</u>. From the funds collected from the City's property tax levy, the City agrees to pay to the District a sum equal to that which the Library District would have received had it levied on property within the City at the same levy rate as the Library District levies on other property in the District during 1996. The City shall pay this sum to the District in two payments. The first payment shall be made by July 1, 1996. The second payment shall be made by December 1, 1996. In no event shall the City's obligation to the Library District exceed \$0.50 per thousand dollars of assessed valuation.
- Section 4. <u>Authorization</u>. The City Manager or designee is authorized to execute an interlocal agreement substantially in the form attached with the King County

Rural Library District. The attached draft interlocal has been filed with the City Clerk and identified with Clerk's Receiving No. **073**...

Section 5. <u>Effective Date</u>. This Resolution shall become effective immediately upon passage by the City Council.

#### ADOPTED BY THE CITY COUNCIL ON NOVEMBER 13, 1995

Mayor Connie King

ATTEST:

Shawn Mattiole.

Sharon Mattioli, CMC City Clerk