

Planning & Community Development

17500 Midvale Avenue North Shoreline, WA 98133-4905 (206) 801-2500 ◆ Fax (206) 801-2788

ADMINISTRATIVE ORDER#17-0119-102417

SITE - SPECIFIC DETERMINATION

SITE:	Shoreline &	WSDOT ROW	on NE 200th	St. from 6th	1 – 12 th Ave. NE
CODE	SECTION: _	20.20.046			

I. ISSUE

This request is to consider whether an existing watercourse meets the definition of a "stream" as defined under SMC 20.20.046. The proponent has provided a report supporting a position that the City not regulate the ditched/piped portion of this watercourse as a stream.

II. FINDINGS

ADDRESS: Shoreline & WSDOT ROW on NE 200th Street from 6th through 12th Ave. NE

ZONE: N/A (ROW)

LOT SIZE: N/A (ROW)

PROPOSED USE: Sound Transit light rail.

<u>NEIGHBORHOOD:</u> An unopened ROW that is intersected by I-5. The surrounding neighborhood consists mainly of single-family dwellings within the R-6 zone.

- SMC 20.20.046 defines "Streams" as: Those areas where surface waters produce a defined channel or bed, not including irrigation ditches, canals, storm or surface water runoff devices or other entirely artificial watercourses, unless they are used by fish or are used to convey streams naturally occurring prior to construction. A channel or bed need not contain water year-round; provided, that there is evidence of at least intermittent flow during years of normal rainfall.
- The subject watercourse is identified as "SSH2."
- The applicant's supporting report prepared by HNTB Jacobs is attached as Exhibit A
- A peer review, on behalf of the City, has been performed by The Watershed Company. It is attached as Exhibit B.

III. CONCLUSION:

Analysis performed by The Watershed Company includes the following:

- The supporting report prepared by HNTB Jacobs reviewed several on-line inventories, including historic aerial photographs, the 2004 Shoreline and Wetland Inventory, and the 2015 McAleer Basin Plan. Based on a review of these materials, the Jacobs report concludes that the feature, identified as Stream SSH2, is a man-made drainage ditch that does not support fish.
- In addition to the on-line inventories researched by Jacobs, The Watershed Company reviewed the BLM Land Status and Cadastral Survey Records from 1859. This initial survey of the territory shows McAleer Creek and several tributaries but does not show this stream.
- Existing downstream blockages preclude fish access, and the characteristics of the stream channel do not meet the requirements for fish habitat; the highly ephemeral stream is less than two feet wide.
- Based on both Jacob's assessment and previous assessments conducted by staff from The Watershed Company, Stream SSH2 only flows during and immediately following substantial rain events.
- There is no apparent natural source of flow for the stream, and the current configuration, bank, and bed all appear artificially constructed.
- It is the opinion of The Watershed Company that SSH2 is an artificially created drainage feature that does not provide fish habitat.
- Based on these characteristics, The Watershed Company agrees that the feature does not satisfy the definition of a regulated stream under SMC 20.20.046.

IV. DECISION:

All supporting maps and reports prepared by qualified professionals, as required by SMC 20.80, has been satisfactorily submitted for review. Third party review of these documents by qualified professionals under contract with the City has been completed. It is the belief of the City that a valid scientific process has been applied in reviewing this request and that the opinion provided by the peer review is sound. Stream SSH2 does not meet the definition of a "stream" as defined under SMC 20.20.046.

Director's Signature, Planning & Community Development	u/29/17 Date
Director's Signature, Public Works	Date Date

Prepared by: Brian Lee, Senior Planner



MEMORANDUM

Lynnwood Link Extension | Northgate Station to Lynnwood Transit Center

Lynnwood Link Extension Code Interpretation Request: Definition of 'Stream SSH2' under SMC 20.20.046

Date: October 10, 2017

Karin Ertl, AICP, Senior Environmental Planner, Sound Transit

From: Becki Kniveton, PWS, Senior Biologist, Jacobs

CC: Jessica Brown, Sound Transit

Re: Lynnwood Link Extension (LLE) Code Interpretation Request: Definition of 'Stream SSH2' Under SMC

20.20.046

The purpose of this memorandum is to provide the City with the documentation needed for a code interpretation regarding the ditch and pipe that conveys water known as 'Stream SSH2' (SSH2).

Request

To:

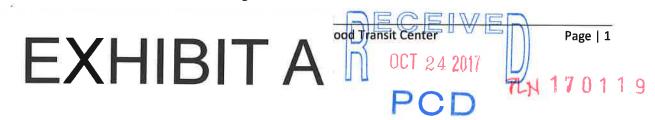
Sound Transit requests a code interpretation from the Director at the City of Shoreline under Chapter 20.20 (Definitions) of the Shoreline Municipal Code (SMC). As stated in SMC 20.20.046, a *stream* is defined as:

Those areas where surface waters produce a defined channel or bed, not including irrigation ditches, canals, storm or surface water runoff devices or other entirely artificial watercourses, unless they are used by fish or are used to convey streams naturally occurring prior to construction. A channel or bed need not contain water year-round; provided, that there is evidence of at least intermittent flow during years of normal rainfall. (Ord. 724 § 1 (Exh. A), 2015; Ord. 398 § 1, 2006).

The information contained herein supports HNTB | Jacobs' position that SSH2 does not meet the definition of a stream as defined under Shoreline Municipal Code 20.20.046. This watercourse is also referred to as Reach MC2 in the City of Shoreline Stream and Wetland Inventory and Assessment prepared by Tetra Tech in 2004.

For the purpose of this request, SSH2 is limited to the ditch/pipe portions of the watercourse between 6th Avenue NE and 12th Avenue NE (referred to herein as the area of concern). Based on a remark by Hugh Mortensen of The Watershed Company during the Critical Area Requirements Pre-application Meeting on June 19, 2017, we understand that there may be a short, natural stream channel further east where the watercourse discharges to McAleer Creek; however, no work is proposed in this location.

We recommend that the City not regulate the ditched/piped portion of the watercourse within the area of concern as a stream for the following reasons:





- It is a manmade storm/surface water runoff device (i.e., ditch),
- It is not used by fish, and
- Sound Transit could find no record or evidence that it conveys a former naturally occurring stream.

Supporting Information

The LLE guideway is elevated over the watercourse SSH2 and will not directly impact the ditch or pipe associated with SSH2. However, it was recently determined that relocation of utility poles, as part of the early work for the LLE project, may result in an impact to a piped portion of the watercourse. A site plan of the utility work proposed in the vicinity of feature SSH2 is attached (Attachment A). As such, HNTB | Jacobs conducted a site review and reviewed additional information in order to determine whether or not SSH2 should be classified as a regulated stream. The following sources were reviewed:

- 1. USGS topo map (1953, photo revised 1981) (Attachment B): shows a low spot in the area of SSH2 but no stream or wetlands
- 2. 1936 aerial photo (Attachment C): no stream or wetlands shown in the area of SSH2
- 1952 soil survey (Attachment D): no stream channels mapped in the area of SSH2. Most of soils
 are mapped as upland soils (Alderwood or Everett), but a finger of Carbondale muck (wetland
 soil) extends along 200th east of I-5.
- 4. WSDOT as-built drawings for I-5 (Attachment E): shows stormwater pipes under I-5 but does not mention streams.
- 5. DNR Forest Practices Application Tool (Attachment F): no stream is mapped.
- 6. WDFW Salmonscape (Attachment G): basemap shows a stream across Interstate 5 (I-5), but does not map a stream in the hydrography layer; fish and fish barriers are therefore not mapped. http://apps.wdfw.wa.gov/salmonscape/
- WSDOT fish passage barriers map (Attachment H): basemap shows a stream across I-5, but does
 not map a stream in the hydrography layer; no fish or fish barriers are mapped..
 https://www.wsdot.wa.gov/Projects/FishPassage/
- 8. City of Shoreline online GIS (Attachment I; http://maps.shorelinewa.gov/maps/) and City technical documents identify the water course as a stream (identified as West Tributary of McAleer Creek in the 2015 McAleer Creek Basin Plan and as Reach MC2 in the 2004 Wetland and Stream Inventory).
 - a. Per 2015 McAleer Creek Basin Plan: "The west tributary of McAleer Creek is piped entirely from NE 200th Street to its confluence with the main stem of McAleer Creek. Upstream of Interstate 5 it is contained in a series of ditches or half-pipes and there is no natural stream flow in any part of the system." "Un-piped sections upstream of Interstate 5 are presumptively classified as Type IV stream segments based on a lack of salmonid fish use (seasonal flow upstream of migration barriers), and a channel width less than 2 feet. However, portions of this segment are subject to possible re-classification on a case by case basis. During field reconnaissance in this segment, channels appeared to be primarily non-

Lynnwood Link Extension | Northgate Station to Lynnwood Transit Center October 10, 2017

Page | 2



stream, roadside stormwater drainage ditches with connecting piped sections. No remnant natural stream channels were noted during the fieldwork. This is due to development either totally altering the entire system or the possibility that there were no historic stream channels in this reach and all contemporary drainage is generated entirely from post-development stormwater runoff.

http://www.shorelinewa.gov/home/showdocument?id=22531

b. Per 2004 Wetland and Stream Inventory: McAleer Creek Reach 2 (MC2) follows along the west side of 6th Avenue NE and turns east along NE 200th Street before passing under Interstate 5. This channelized open water course portion is alternately piped and ditched along roadways. The piped portion runs beneath Interstate 5 and continues east to discharge into MC1 through a 42-inch concrete culvert with wing walls near a wastewater pumping station. This reach did not contain water and had no LW or pools. The open channel is concrete for most of the length with quarry spalls comprising a portion of the channel. http://www.shorelinewa.gov/home/showdocument?id=5466

In its current condition, aboveground portions of the watercourse appear to be a manmade, maintained ditch. Historic and current topography show that 200th Street is in a low spot between hills to the north and south. The area is a low lying depression that forms a bowl. There does not appear to be any natural source (water of the U.S./state) feeding into the drainage at any point along the channel.

Based on our review of historic information, the drainage feature appears to have been constructed to manage stormwater. The watercourse is not visible or otherwise documented in the historic mapping, historic aerial imagery, or WSDOT as-builts. The earliest record reviewed is an aerial photograph from 1936. At this time, the roadway was built, with no visible stream channel apparent. An intermittent stream was mapped in the 1952 soil survey on the other side of the ridge between 1st and Meridian that is also currently mapped by the city; this stream flows north into Ballinger Lake and not towards the area of interest. No stream feature is mapped where SSH2 occurs.

Even with the highly developed urban area surrounding SSH2, the watercourse only receives surface water during and immediately after storm events. Therefore, it is unlikely that there was a stream channel in this location prior to the existing urban development and associated impervious surfaces, which likely have increased the amount of stormwater runoff in the area. SSH2 is likely an artificial channel, either constructed or resulting from stormwater runoff when the original roadway was built prior to 1936.

Due to the SSH2's intermittent nature, extensive culvert, and lack of suitable habitat features, it is unlikely that SSH2 contains fish. It is not a part of the hydrography layer within WDFW SalmonScape, nor on the WSDOT Fish Passage Barriers GIS web application. For a fish to reach the open ditch west of I-5, it would need to swim through a 1,500-foot pipe during peak stormwater events, as these are the only times when surface water actively flows through SSH2. SSH2 also does not meet the physical guidelines established in WAC 222-16-031, the state regulations that provides measureable guidelines for stream typing based on fish presence. Per WAC 222-16-031(3)(b)(i), stream segments having a defined channel of 2 feet or greater within bankfull width and having a gradient of 16 percent or less would be considered to have fish use. While the open ditch portions of SSH2 are on a gradient of less than 5

Lynnwood Link Extension | Northgate Station to Lynnwood Transit Center October 10, 2017

Page | 3





percent slope, the artificial open channel is typically less than 2 feet wide. As such, it does not meet the physical guidelines established in WAC 222-16-031 for waters presumed to have fish use. SSH2 also does not have large woody debris, undercut banks, backwater areas, or other habitat features key to providing suitable fish habitat.

Qualifications

This memo was prepared by Becki Kniveton, a senior biologist at Jacobs with a bachelor of sciences in Environmental Sciences and more than ten years of experience with stream delineations, ratings, and assessments. Becki meet the requirements for a qualified professional as stated in SMC 20.20.042. Becki's resume with her credentials are attached (Attachment J).

List of Attachments:

Attachment A: Site Plan

Attachment B: USGS 1053 Topography

Attachment C: 1936 Aerial Photography

Attachment D: 1952 King County Soil Survey

Attachment E: WSDOT I-5 As-built

Attachment F: DNR Water Typing

Attachment G: WDFW Salmonscape

Attachment H: WSDOT Fish Passage Map

Attachment I: City of Shoreline Stream Map

Attachment J: Becki Kniveton Resume

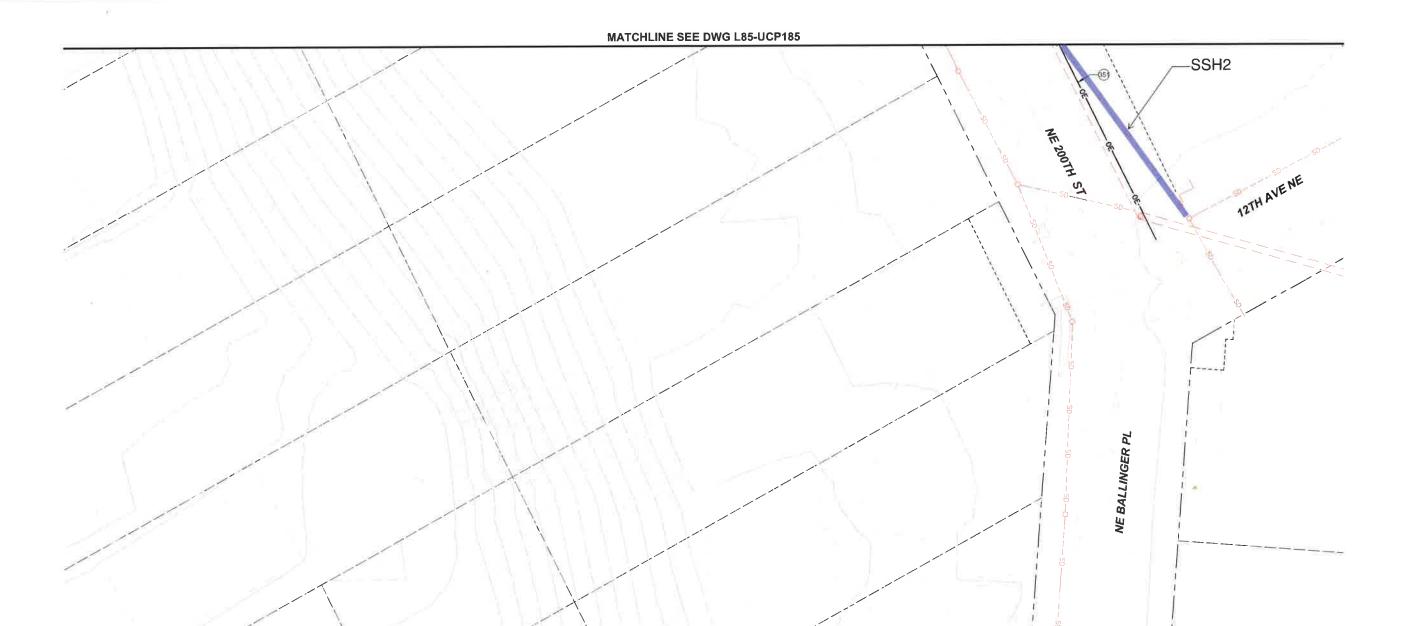
Lynnwood Link Extension | Northgate Station to Lynnwood Transit Center October 10, 2017

Page | 4



ATTACHMENT A: SITE PLAN

Lynnwood Link Extension | Northgate Station to Lynnwood Transit Center October 10, 2017

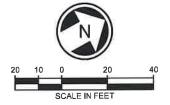


GENERAL NOTES:

1. FOR GENERAL NOTES, SEE DRAWINGS L85-UZN100 THRU L85-UZN300. FOR ABBREVIATIONS AND SYMBOLS, SEE DRAWINGS L85-GZN001 THRU L85-GZN007.

KEY NOTES:

351. SCL TO CONST OH ELEC, NIC.



600999\1600216 (L		9	00	%	SUBMITTAL	J. FELLOWS DRAWN BY:	_ ;
1,66600			Ţ_			J. CURTIS CHECKED BY:	- 4
<u> </u>	1					S, KIRBY	_ 3
25	DATE	DSN	СНК	APP	REVISION	APPROVED BY:	



kpff
BMITTED BY:



FULL SCALE	SoundTransit
	DATE:
	02/21/2017

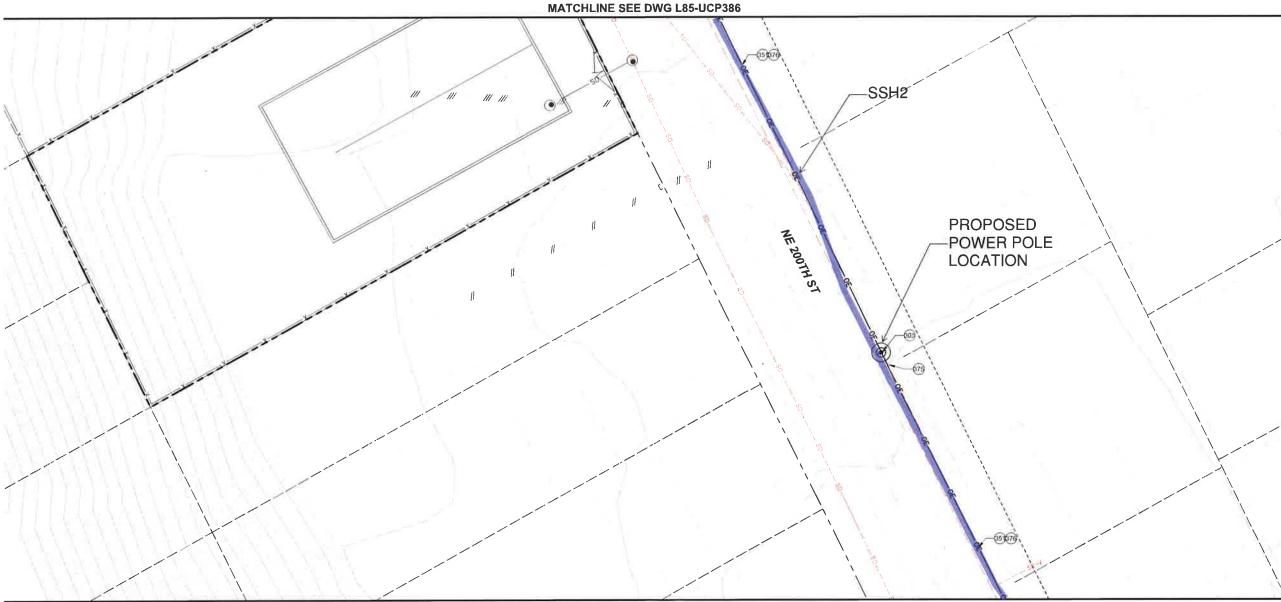
	SCALE:	
	1" = 20'	
	FILENAME:	
	L200-L85-UCP384	
ICIT	CONTRACT No.:	
ISIT	RTA / CN 0079-15	
	DATE	
	02/21/2017	

LYNNWOOD LINK EXTENSION **CONTRACT L200**

NORTHGATE STATION TO NE 200TH STREET COMPOSITE UTILITY PLAN DRY UTILITY DESIGN

LOCATION ID:				
SHEET No.:	REV:			
939	0			

L85-UCP384



MATCHLINE SEE DWG L85-UCP384

GENERAL NOTES:

FOR GENERAL NOTES, SEE DRAWINGS L85-UZN100 THRU L85-UZN300. FOR ABBREVIATIONS AND SYMBOLS, SEE DRAWINGS L85-GZN001 THRU L85-GZN007.

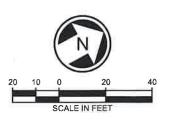
KEY NOTES:

303. CONST STEEL UTIL POLE.

351. SCL TO CONST OH ELEC, NIC.

375. SCL TO RMV PP, NIC.

376. SCL TO RMV OH ELEC, NIC. ST TO COORDINATE WITH SCL FOR SVC DISCONNECT AND REMOVALS.



J JONC 11600216 (90% SUBMITTAL					J. FELLOWS DRAWN BY:
0999)							J. CURTIS
1600							CHECKED BY:
- 5							S. KIRBY
6000							APPROVED BY:
× - 1	No	DATE	DSN	снк	APP	REVISION	

kpff	
SUBMITTED BY:	

K. COLLINS



LINE IS 1- A I	FULL SCALE	SoundTransi
	\neg	DATE:
		10/24/2017

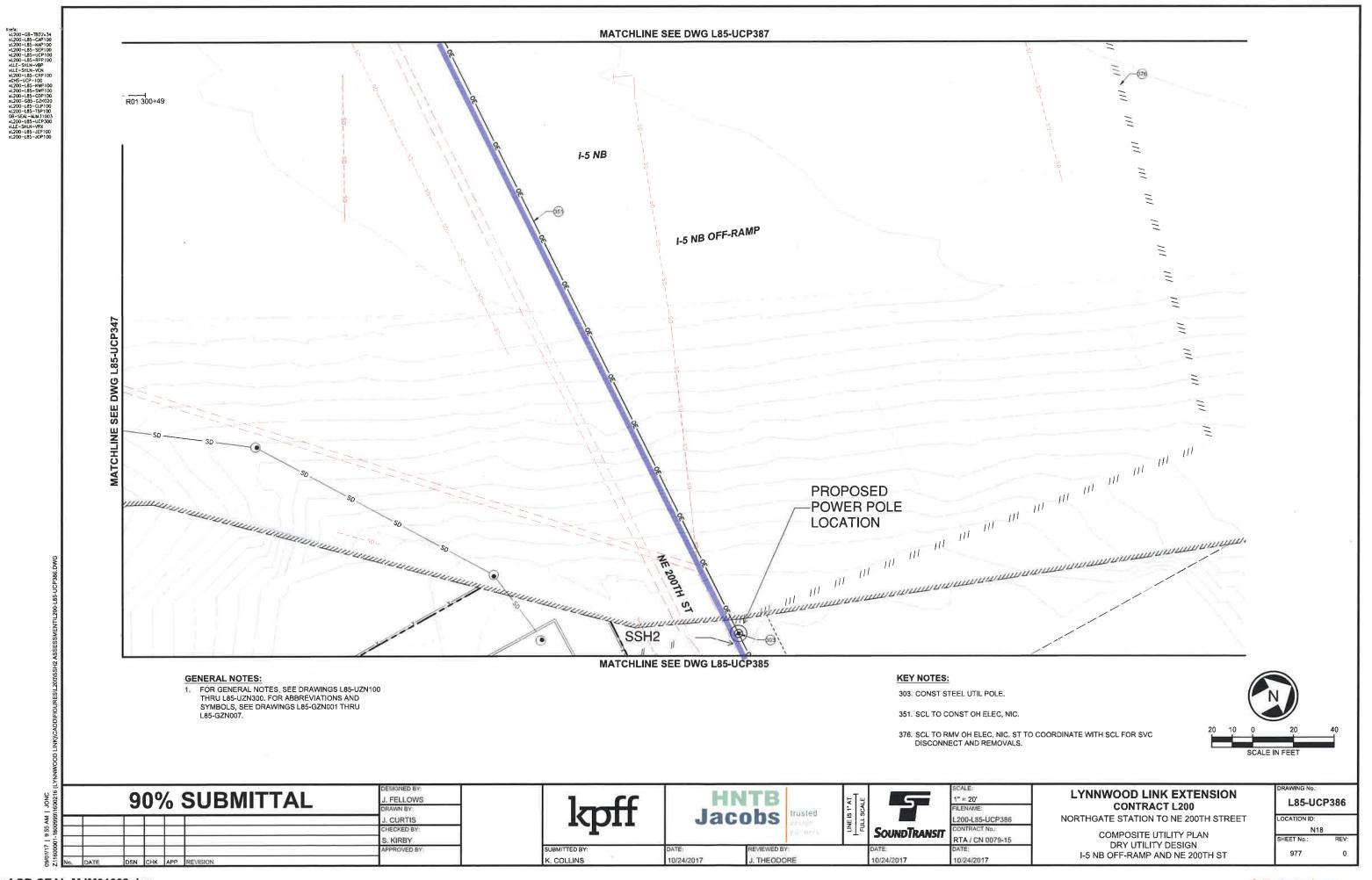
	SCALE:	Г
_	1" = 20'	ı
TRANSIT	FILENAME:	1
	L200-L85-UCP385	
	CONTRACT No.:	1
	RTA / CN 0079-15	ı
	DATE:	1
	10/24/2017	ı

LYNNWOOD LINK EXTENSION CONTRACT L200

NORTHGATE STATION TO NE 200TH STREET

COMPOSITE UTILITY PLAN
DRY UTILITY DESIGN
NE 200TH ST

DRAWING No.:				
L85-UCP385				
OCATION ID:				
N18				
SHEET No.:	REV:			
976	0			



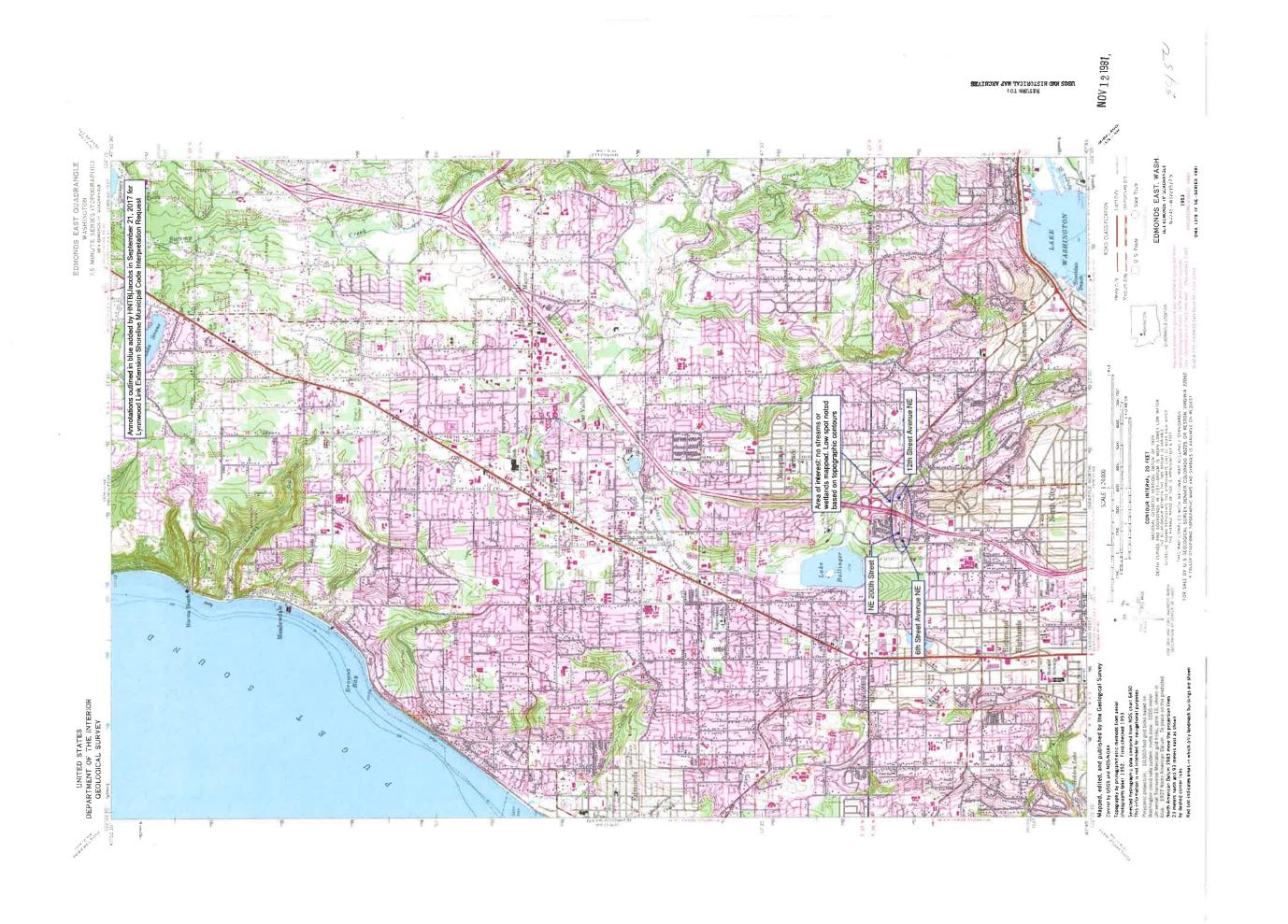
-SSH2 I-5 SB ON-RAMP 1-5 SB **MATCHLINE SEE DWG L85-UCP386 KEY NOTES: GENERAL NOTES:** FOR GENERAL NOTES, SEE DRAWINGS L85-UZN100 THRU L85-UZN300. FOR ABBREVIATIONS AND SYMBOLS, SEE DRAWINGS L85-GZN001 THRU L85-GZN007. 303. CONST STEEL UTIL POLE. 351, SCL TO CONST OH ELEC, NIC. 375. SCL TO RMV PP, NIC. 376. SCL TO RMV OH ELEC, NIC. ST TO COORDINATE WITH SCL FOR SVC DISCONNECT AND REMOVALS. 90% SUBMITTAL LYNNWOOD LINK EXTENSION 1" = 20' J. FELLOWS L85-UCP387 **CONTRACT L200** NORTHGATE STATION TO NE 200TH STREET L200-L85-UCP387 I. CURTIS SOUNDTRANSIT COMPOSITE UTILITY PLAN DRY UTILITY DESIGN NE 200TH ST RTA / CN 0079-15 S. KIRBY J. THEODORE

GENERAL NOTES: FOR GENERAL NOTES, SEE DRAWINGS L85-UZN100 THRU L85-UZN300. FOR ABBREVIATIONS AND SYMBOLS, SEE DRAWINGS L85-GZN001 THRU **PROPOSED** POWER POLE -LOCATION -SSH2 NE 200TH ST **KEY NOTES:** 303. CONST STEEL UTIL POLE. 351. SCL TO CONST OH ELEC, NIC. 375. SCL TO RMV PP, NIC. 376. SCL TO RMV OH ELEC, NIC. ST TO COORDINATE WITH SCL FOR SVC DISCONNECT AND REMOVALS. MATCHLINE SEE DWG L85-CRP187 PROPOSED POWER POLE LOCATION SSH2 NE 200TH ST ESIGNED BY: 90% SUBMITTAL LYNNWOOD LINK EXTENSION 1" = 20' J. FELLOWS **CONTRACT L200 Jacobs** NORTHGATE STATION TO NE 200TH STREET L200-L85-UCP388 . CURTIS CONTRACT No.: CHECKED BY **SOUNDTRANSIT** COMPOSITE UTILITY PLAN DRY UTILITY DESIGN RTA / CN 0079-15 S. KIRBY

L85-UCP388

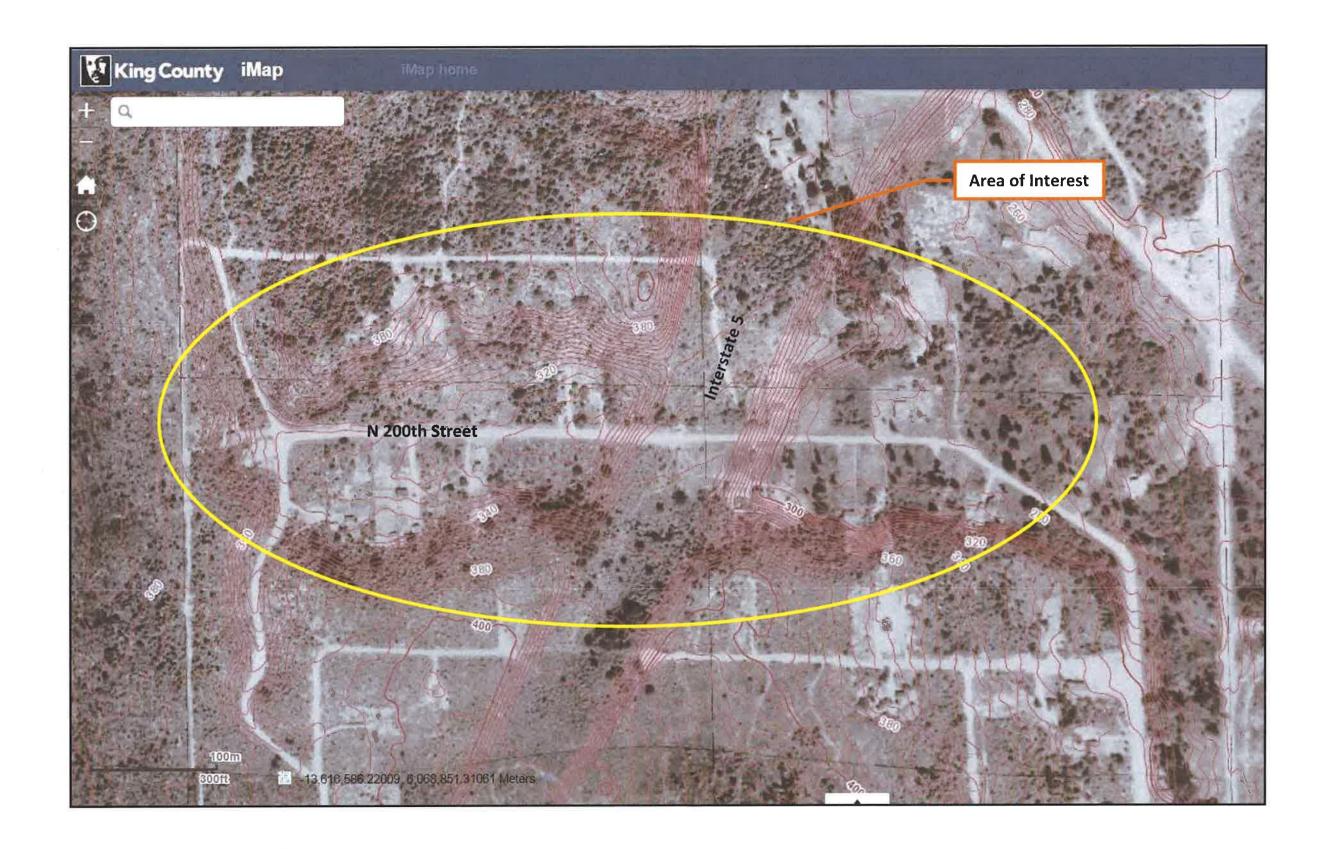


ATTACHMENT B: USGS 1953 TOPOGRAPHY





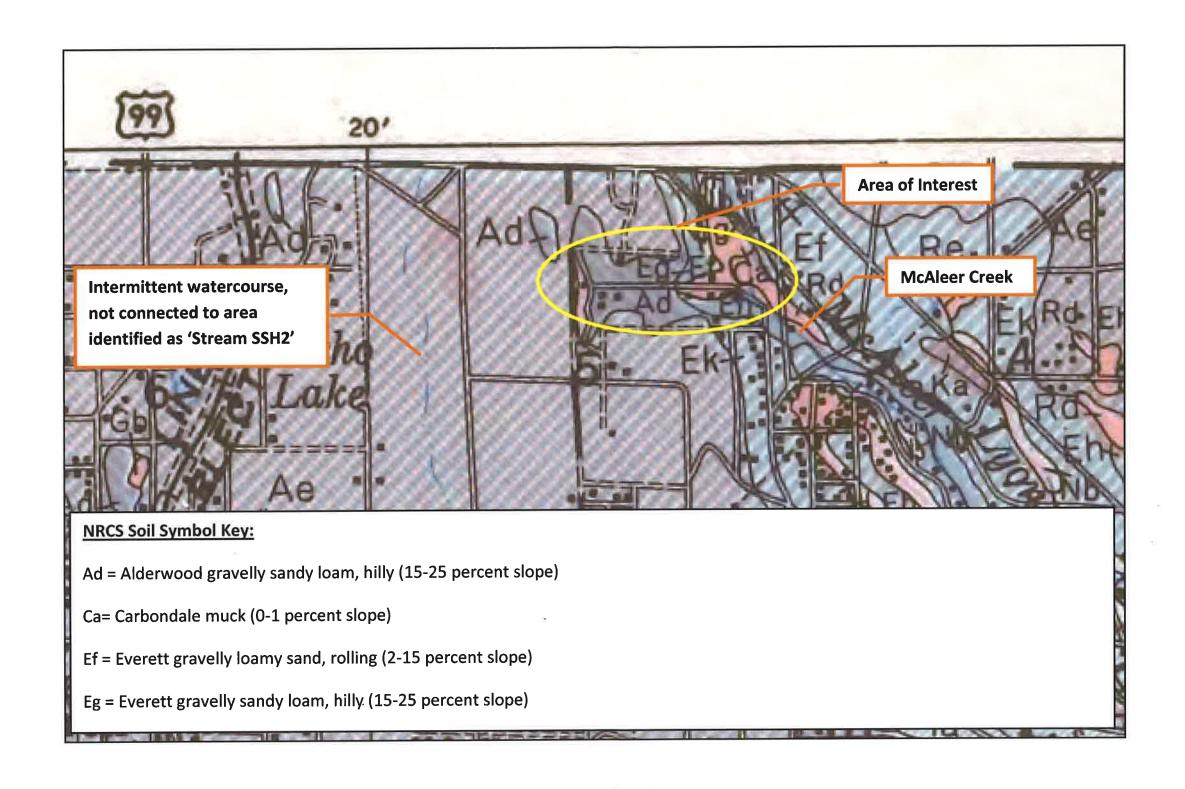
ATTACHMENT C: 1936 AERIAL PHOTOGRAPHY





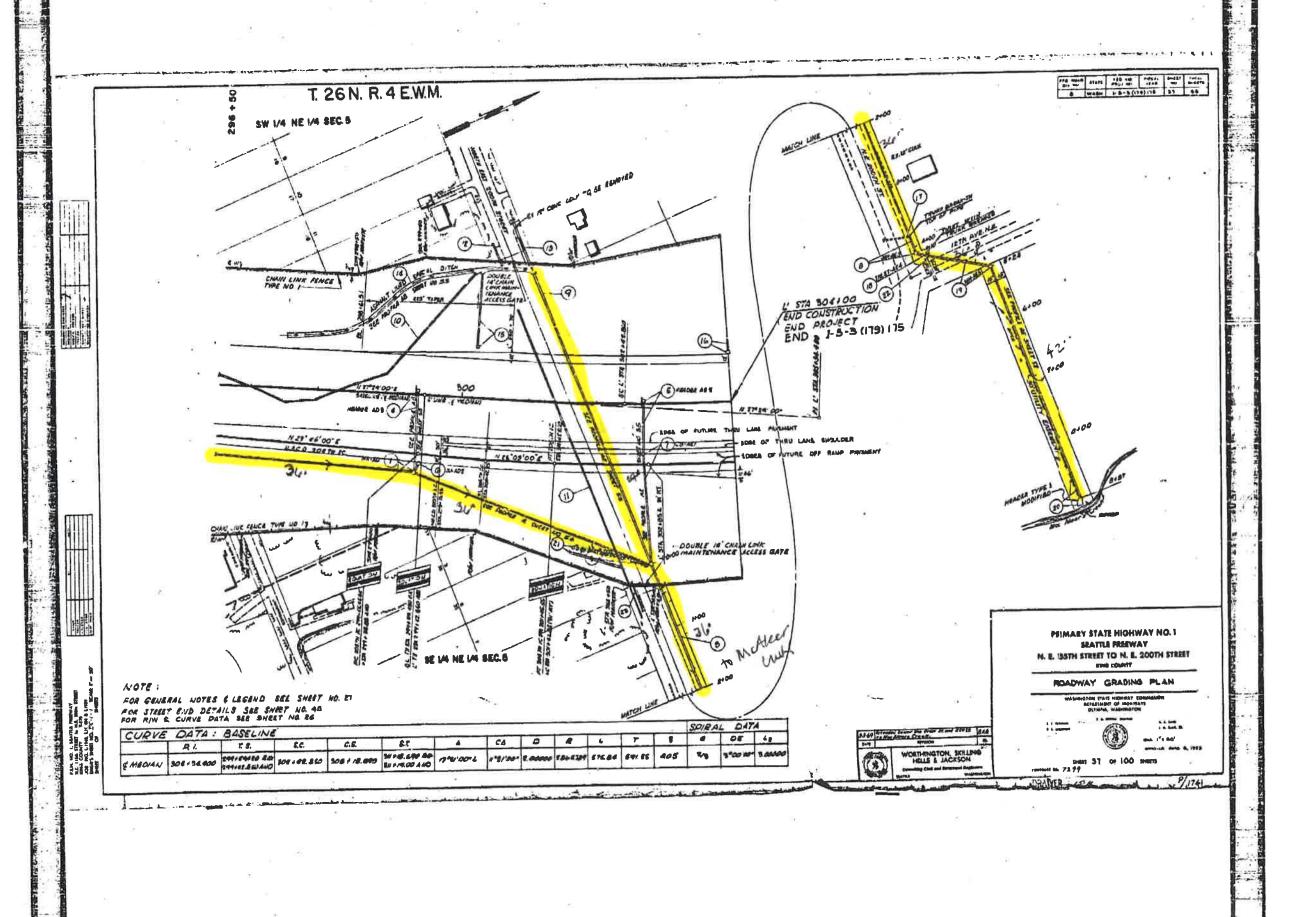
ATTACHMENT D: 1952 KING COUNTY SOIL SURVEY

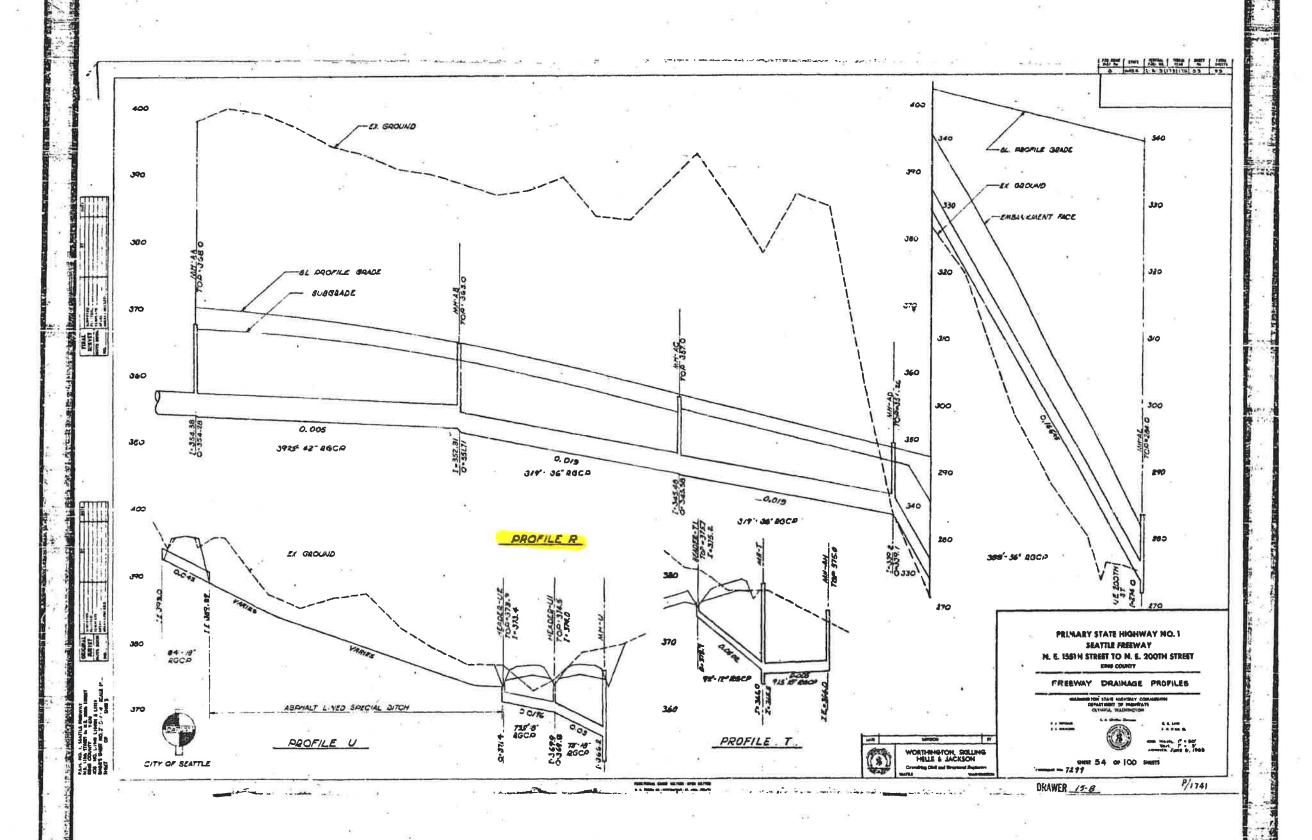
Lynnwood Link Extension | Northgate Station to Lynnwood Transit Center October 10, 2017

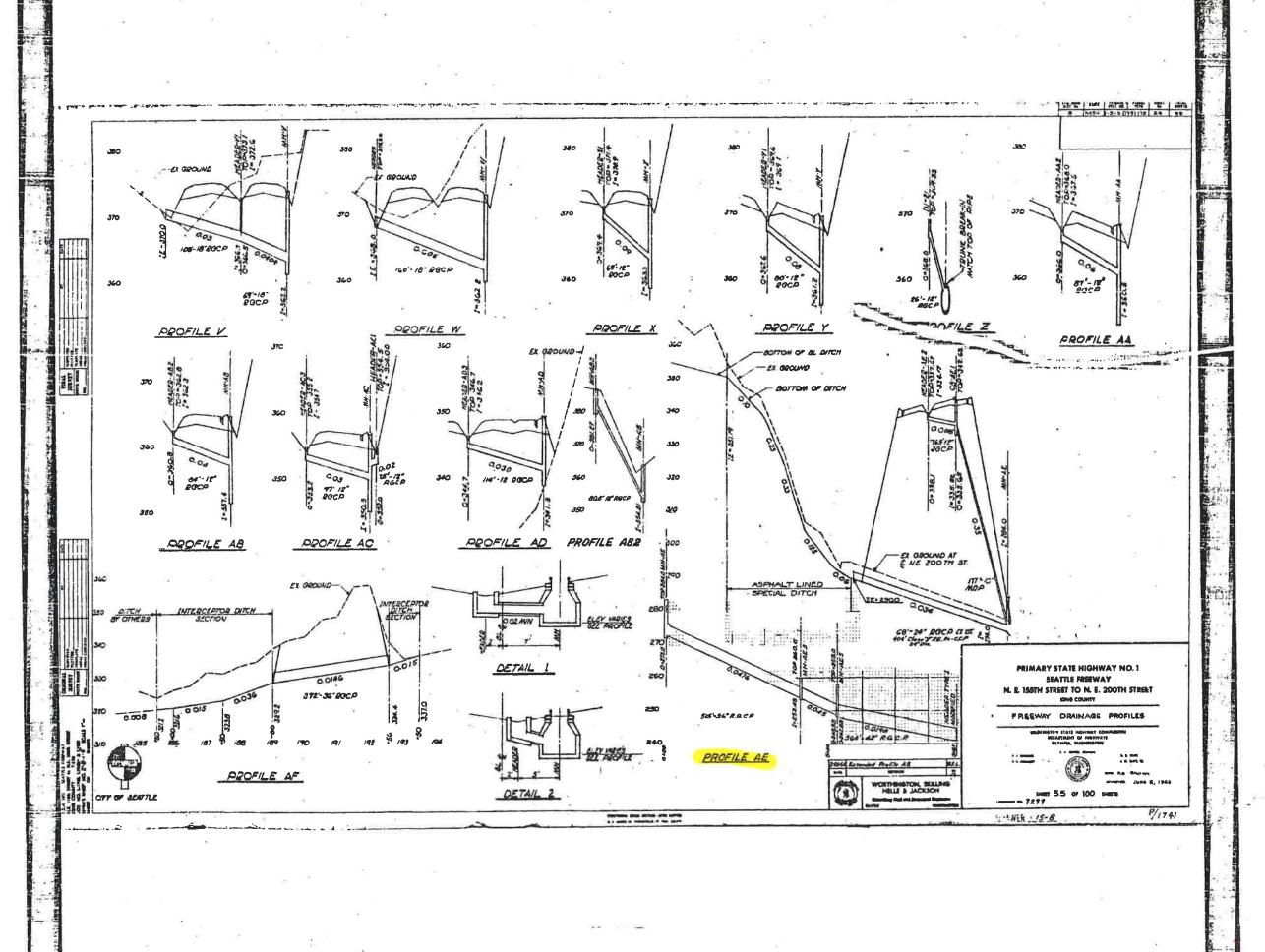




ATTACHMENT E: WSDOT I-5 AS-BUILT





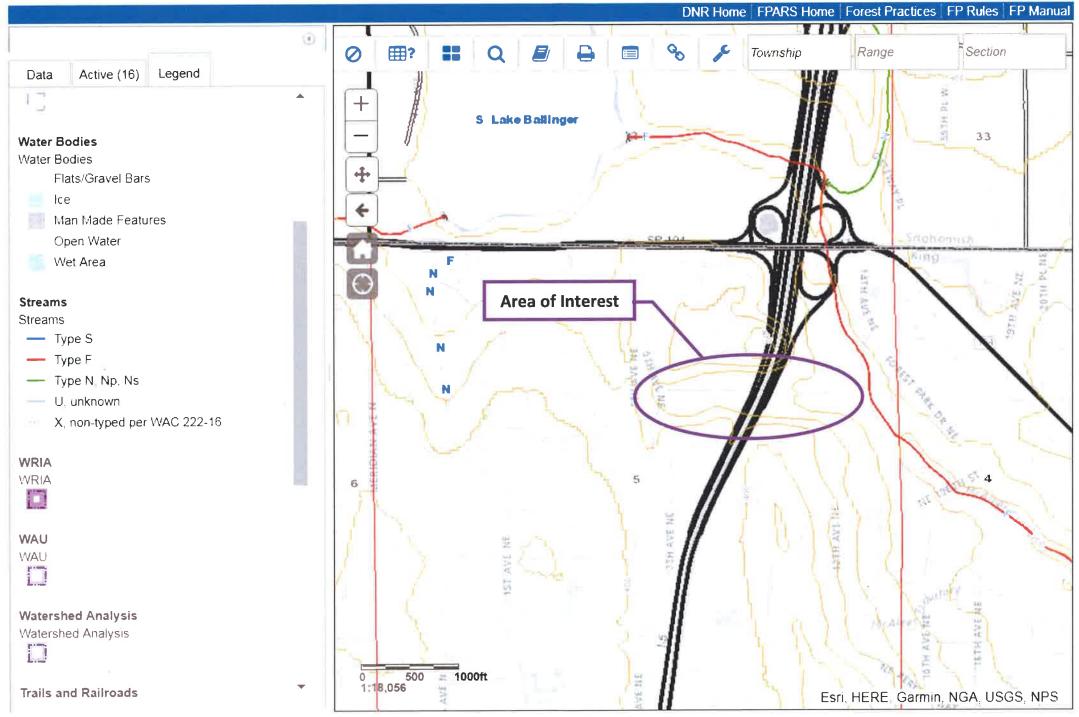




ATTACHMENT F: DNR WATER TYPING

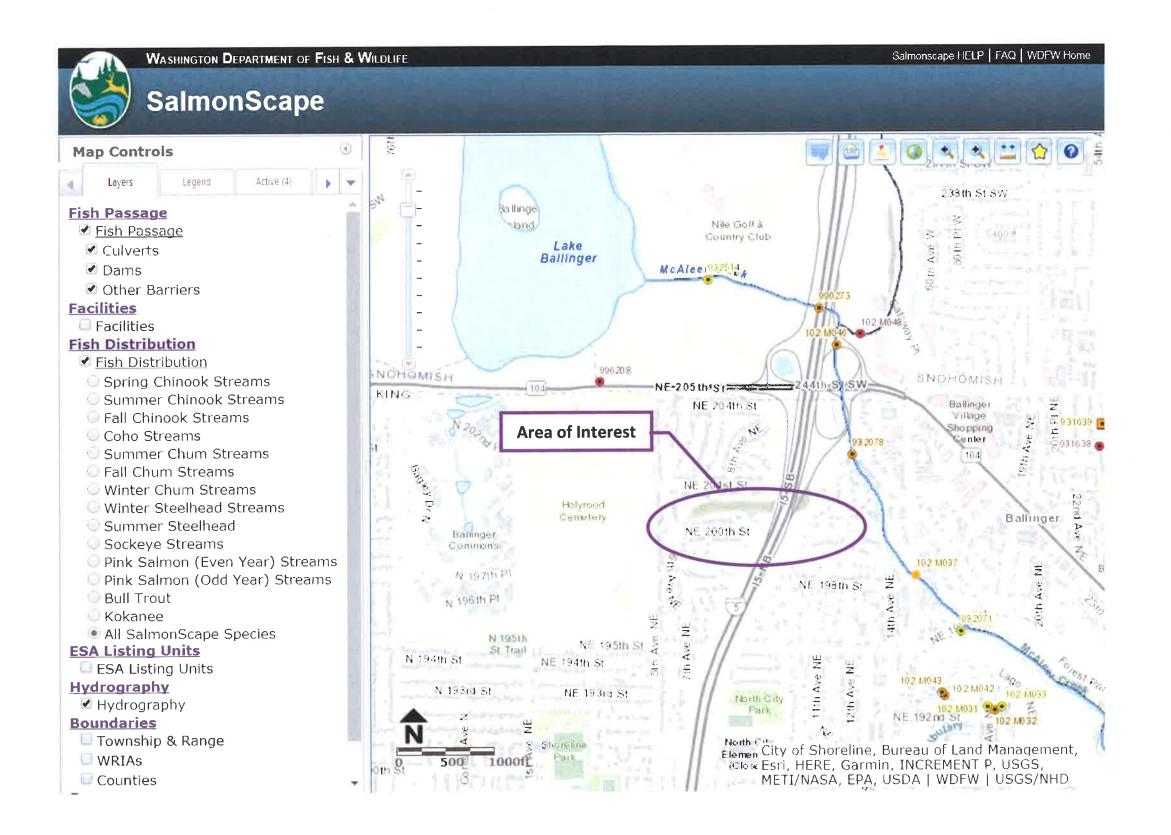








ATTACHMENT G: WDFW SALMONSCAPE MAP

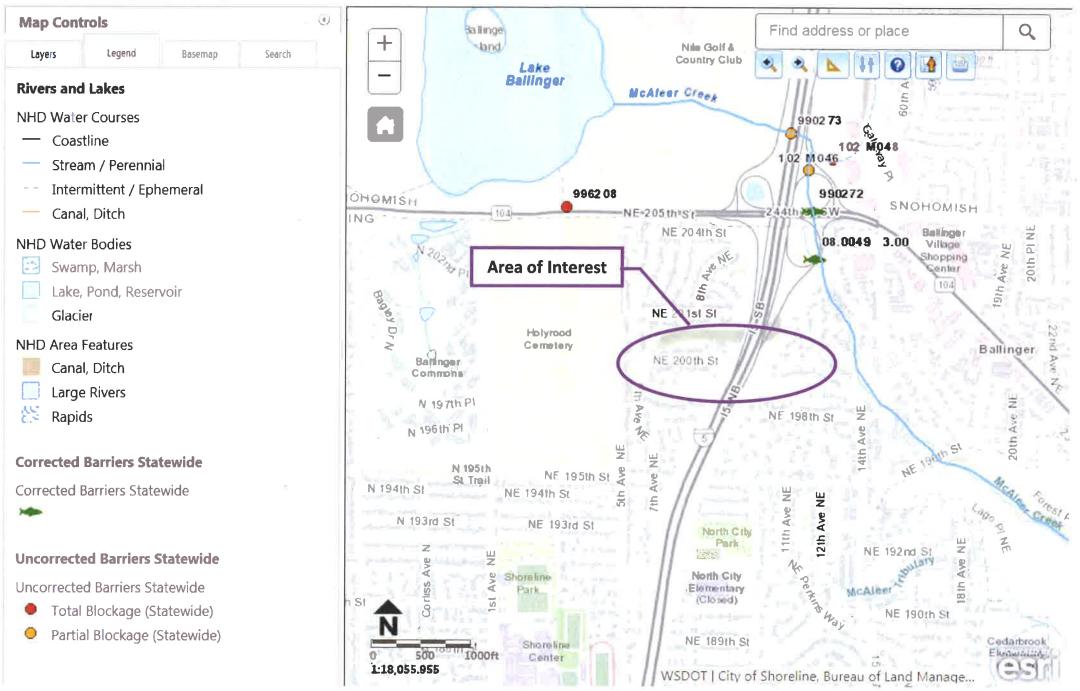




ATTACHMENT H: WSDOT FISH PASSAGE MAP

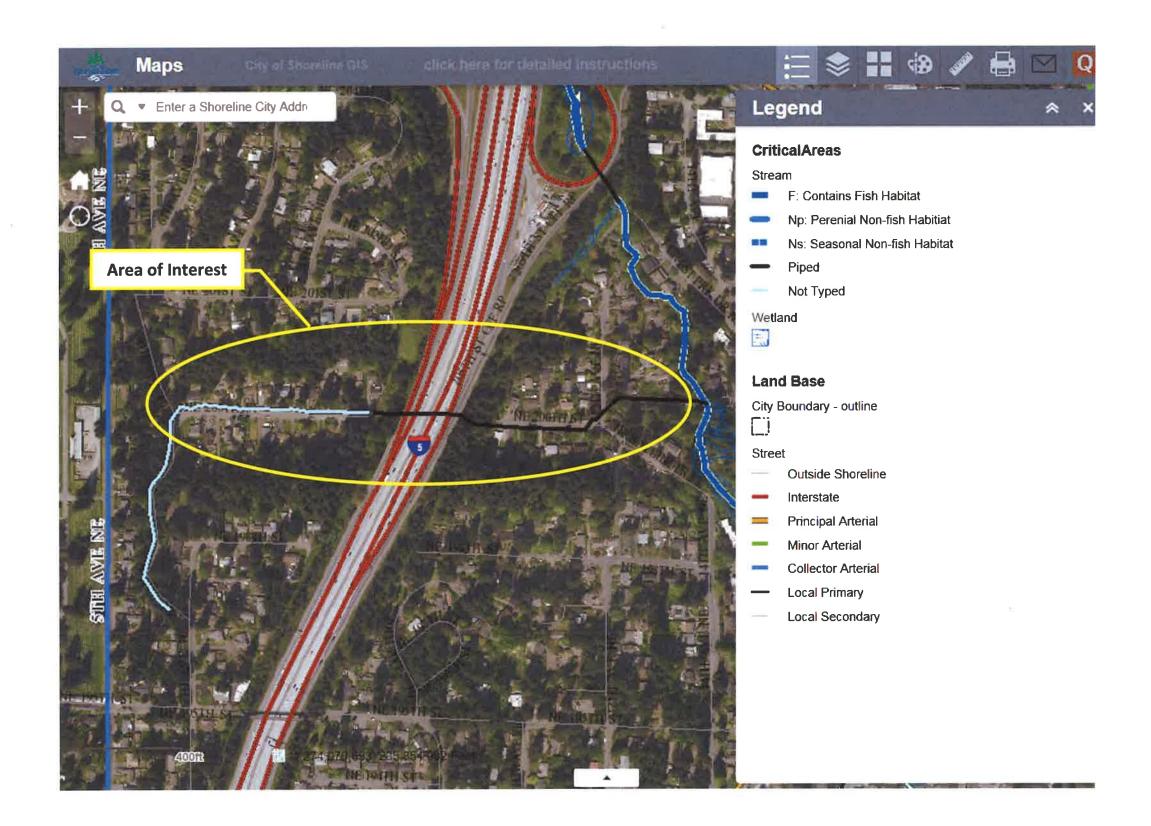


WSDOT Fish Passage Inventory





ATTACHMENT I: CITY OF SHORELINE STREAM MAP





ATTACHMENT J: BECKI KNIVETON RESUME

Resume



EDUCATION/QUALIFICATIONS

BS/Environmental Science, Emphasis in Botany, Minor in Chemistry, Huxley College of Environmental Studies, Western Washington University

REGISTRATIONS/ CERTIFICATIONS

Professional Wetland Scientist; WSDOT

Junior Biological Assessment Writer

OTHER

- · Years of Experience: 19
- · Years with Jacobs: 2

BECKI KNIVETON, PWS

WETLAND MITIGATION/PERMITTING

Becki is a biologist and permitting specialist with over 17 years of experience on transportation, utility, and rail corridor projects. She has extensive experience performing wetland and stream delineations, completing mitigation and restoration plans, and writing biological assessments. Becki has proven experience in the permitting requirements and timelines for federal, state, and local permits. She has extensive experience completing State Environmental Policy Act (SEPA) documents to comply with local agency requirements and Joint Aquatic Resources Permit Applications (JARPAs) for U.S. Army Corps of Engineers, Washington State Department of Ecology, and Washington Department of Fish and Wildlife permits. In addition, her technical expertise in mitigation design and applied ecological concepts has helped clients plan for expected permit requirements, implement permittable project designs, and meet project schedules. Becki also is an expert environmental scientist and has conducted Environmental Site Assessments for Sound Transit along the Tacoma to DuPont commuter rail corridor, for the Tukwila and Seattle Beacon Hill Stations, and for several park-and-ride facilities.

Relevant Project Experience

SR 530 Emergency Roadway Reconstruction Design-Build Project, Oso Washington (2015)

Senior Biologist. Responsible for preparing the biological assessments for the roadway reconstruction and associated mitigation. Currently monitoring the construction of the mitigation site, which includes wetland creation of 0.5 acres, construction of over 500 linear feet of new stream channel, and restoration of almost an acre of wetland and stream buffer.

244th Avenue NE Improvements, Sammamish, Washington (2010–2015)

Primary Project Biologist. Completed the wetland boundary and categorization review for this project, which included widening existing portions of 244th Avenue NE and connecting the 244th Avenue NE corridor with a bridge that spans one of the city's Category I wetlands. Responsible for designing the wetland mitigation plan; preparing the JARPA; obtaining all of the project's local, state, and federal permits; and monitoring the mitigation area to verify performance standards were met.

Deming Levee Setback, Whatcom County, Washington (2013–2015)

Project Biologist. Conducted a wetland and stream delineation to document baseline conditions. Also coordinated with the project team to design a new levee that minimized wetland and stream impacts. Based on the project hydrologic monitoring, prepared a mitigation plan to create additional wetlands and stream channel habitat on-site to compensate for project impacts. Evaluated the project's impacts to federally listed threatened and endangered species.

Horse Creek Improvements Project, Bothell, Washington (2001–2015)

Environmental Scientist and Wetland Biologist. Coordinated the geotechnical, hazardous materials, natural resources, and permitting components of the Horse Creek project, which included creating approximately 2,000 linear feet of new aboveground stream channel and associated riparian wetlands. Authored the project biological assessment and hazardous materials technical study and coordinated all state and federal permits. This project is currently under construction.

Seattle Environmentally Critical Areas Regulations and Best Available Science Review, Seattle, Washington (2014)

Lead Biologist. Provided an expert third party review and recommendations for the environmentally critical areas code for the Seattle Department of Planning and Development. Reviewed best available science, including the 2014 Washington State Department of Ecology guidance for wetland buffer widths and the 2014 revised Wetland Rating System for Western Washington.

TECHNICAL MEMORANDUM



Date:

November 13, 2017

To:

Brian Lee, City of Shoreline Planning and Community

Development

From:

Ryan Kahlo, PWS, Senior Ecologist

Project Number:

160127.1

Project Name:

Shoreline Sound Transit Peer Review

Subject: NE 200th Street Stream Determination

Peer Review

The Watershed Company recently review a memorandum provided to the City that concludes a mapped stream channel along NE 200th Street does not satisfy the definition of a regulated stream under Shoreline Municipal Code (SMC) 20.20.046 (*Lynnwood Link Extension Code Interpretation Request: Definition of 'Stream SSH2' under SMC 20.20.046"* (HNTB Jacobs. October 10, 2017) (Jacobs Memo). The Jacobs Memo summarizes reviews of several on-line inventories, historic aerial photographs, the 2004 Shoreline Wetland and Stream Inventory, and the 2015 McAleer Basin Plan. Based on a review of these materials and a site review, the Jacobs Memo concludes that the feature, identified as Stream SSH2, is a man-made, maintained drainage ditch that does not support fish. Based on these characteristics, the Jacobs Memo concludes that the feature does not satisfy the criteria needed to be considered a jurisdictional stream under SMC 20.20.046.

In addition to the on-line inventories researched by Jacobs, we reviewed the BLM Land Status and Cadastral Survey Records from 1859. This initial survey of the territory shows McAleer Creek and several tributaries but does not show this stream.

We agree that the feature appears to have been man-made for the purposes of storm water conveyance. Based on both Jacob's assessment and previous assessments conducted by staff from The Watershed Company, Stream SSH2 only flows during and immediately following substantial rain events. There is no apparent natural source of flow for the stream, and the current configuration, bank, and bed all appear artificially constructed.

750 Sixth Street South | Kirkland, WA 98033 p 425.822.5242 | f 425.827.8136 | watershedco.com



The Watershed Company Technical Memorandum November 13, 2017 Page 2

Existing downstream blockages preclude fish access, and the characteristics of the stream channel do not meet the requirements for fish habitat; the highly ephemeral stream is less than two feet wide.

In our opinion, SSH2 is an artificially created drainage feature that does not provide fish habitat. Based on these characteristics, we agree that the feature does not satisfy the definition of a regulated stream under SMC 20.20.046.