



Memorandum

DATE: Wednesday, July 28, 2016

TO: Randy Witt, Public Works Director

FROM: John Featherstone, Engineer 2 – Surface Water

RE: **Hidden Lake Dam Removal Project - Alternative Selection**

CC: Lance Newkirk, Utility and Operations Manager
Uki Dele, Surface Water and Environmental Services Manager
Bob Earl, Engineering Manager

Summary

On May 23, 2016, City Council discussed the results of the Alternatives Analysis and authorized pursuit of the staff recommended approach. The selected alternative (developed as Alternative 4) was preferred because it will maximize grant funding opportunities and minimize time-sensitive flood hazard risks, while potentially offering the best array of benefits, including for fish passage and habitat, park improvements, roadway infrastructure protection and the greatest overall reduction of flood risk. This combination of benefits was favored in stakeholder outreach efforts.

Description of Selected Alternative

The selected alternative is divided into two phases:

Phase 1 will implement improvements located within Shoreview Park, including removal of Hidden Lake Dam and waterbody, Boeing Creek channel restoration, trail restoration, and native plantings. This phase will address the flood hazard due to sediment loading prior to 2020.

Phase 2 will complete fish passage and habitat improvements, including removal of the remaining three major downstream fish passage barriers: the NW Innis Arden Way culverts, riprap cascade, and Seattle Golf Club diversion dam. These improvements will also increase flood protection and address aging infrastructure by replacing the NW Innis Arden Way culverts. This phase is less time sensitive than Phase 1, and successful implementation could potentially occur several years after the completion of Phase 1.

This phasing is preliminary and may be updated as project concepts are developed, including by means of stakeholder coordination and pursuit of grant funding.

Obtaining a majority of project funding through grants is a critical component of this approach; however, it is uncertain how competitive this project may ultimately be for specific grants. Due to the need to address the flood hazard from sediment loading in a timely fashion, the City is seeking to secure sufficient funding for Phase 1 by 2018. If this does not occur, staff will provide Council with an updated recommendation considering a revised array of options to address the flood hazard in a timely manner utilizing available funding.

Selection of the preferred alternative concludes the pre-design phase of the project.

Next Steps

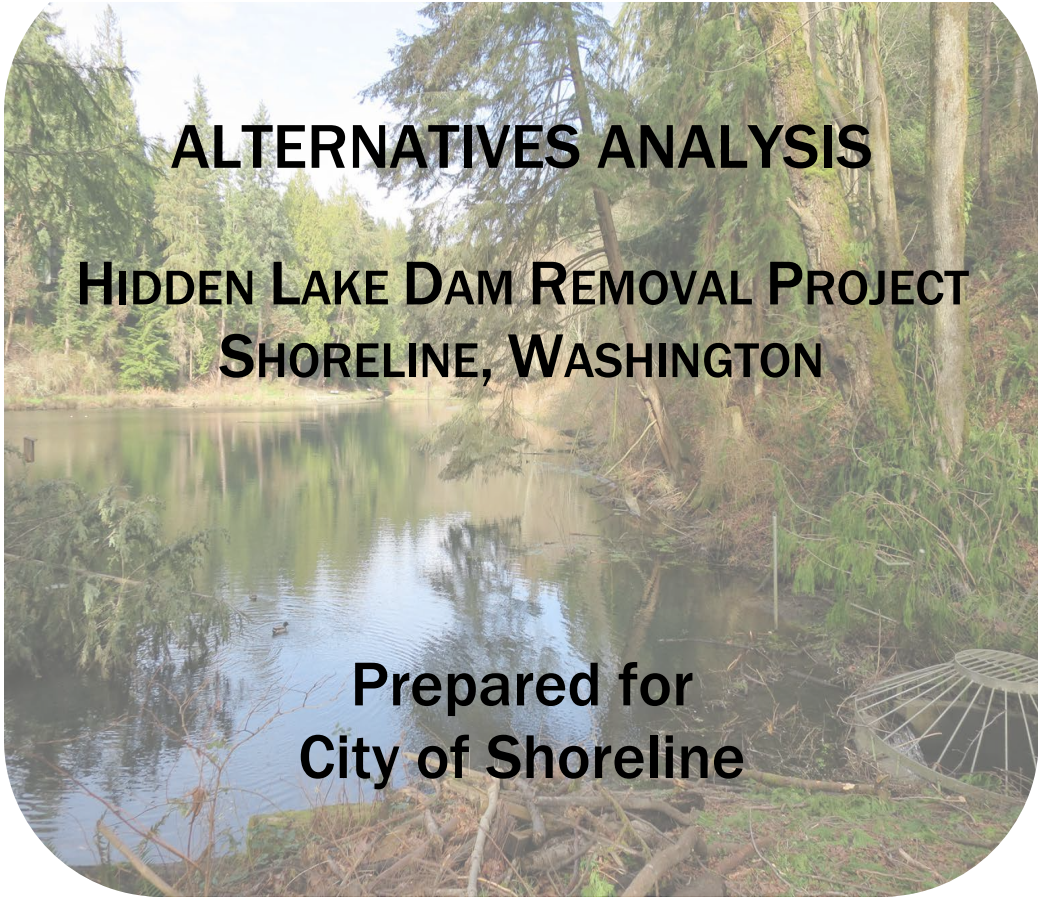
With the conclusion of the pre-design phase, the project is now entering an interim phase for the pursuit of grant funding and other tasks as needed. The design phase will not begin until sufficient funding is secured; as mentioned, funding must be secured by 2018 at the latest. Upcoming project tasks, effective immediately, include the following:

- Develop preferred design alternative and related concepts as needed, especially to support permitting of Phase 1, grant pursuit, stakeholder coordination and outreach
- Pursue grants and other funding sources
- Monitor ongoing sediment accumulation in Hidden Lake and gather Boeing Creek flow data

Attachments

For additional information on project background, development and evaluation of alternatives, and selection of the preferred alternative, refer to the following attachments:

- Alternatives Analysis report, by Herrera Environmental Consultants, Inc., which evaluated four alternatives for alteration or removal of Hidden Lake Dam (following the September 8, 2014, Council decision to cease dredging and remove the dam). Each design alternative studied would modify the existing dam and lake configuration to responsibly manage sediment transport and safely convey flood flows. Multiple methods of detailed analysis were used to develop and compare the alternatives.
- Staff Report for Discussion of Hidden Lake Dam Removal Alternatives Analysis (Agenda Item 8(a) from the May 23, 2016, Council Meeting)
- Shoreline City Council Summary Minutes of Regular Meeting on May 23, 2016



ALTERNATIVES ANALYSIS
HIDDEN LAKE DAM REMOVAL PROJECT
SHORELINE, WASHINGTON

Prepared for
City of Shoreline

Prepared by
Herrera Environmental Consultants, Inc.



Note:

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ALTERNATIVES ANALYSIS

HIDDEN LAKE DAM REMOVAL PROJECT
SHORELINE, WASHINGTON

Prepared for
City of Shoreline
17500 Midvale Avenue North
Shoreline, Washington 98133

Prepared by
Herrera Environmental Consultants, Inc.
2200 Sixth Avenue, Suite 1100
Seattle, Washington 98121
Telephone: 206-441-9080

July 18, 2016

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EXECUTIVE SUMMARY

The City of Shoreline (City), via direction from its city council, has ceased dredging of sediments in Hidden Lake in response to a feasibility study of lake management alternatives (AltaTerra 2014), which illuminated the high cost of continuing to dredge the lake, as compared to other viable management options. With the decision to stop dredging the lake, the City needs to develop and implement a different approach to conveying Boeing Creek flows (including major flood flows) and sediments through the existing lake area and downstream of NW Innis Arden Way. Otherwise, Hidden Lake is expected to fill with sediment in the next 5 to 10 years, depending on the occurrence and magnitude of Boeing Creek flood events, and risks to NW Innis Arden Way and other utilities and infrastructure in the road right-of-way will arise if no action is taken to alter or remove the dam.

This report presents an analysis of four alternatives for alteration or removal of the dam and corresponding creek channel modifications in the existing lake area, with some of the alternatives involving roadway culvert removal and replacement and other stream channel modification work downstream of Hidden Lake. The alternatives are intended to inform the City regarding a range of design strategies and to help the City select a preferred configuration for project design and implementation.

DESCRIPTION OF THE ALTERNATIVES

Alternative 1 is the simplest of the three alternatives. It would modify the existing dam and the lake outflow structures associated with it to preserve the long-term structural integrity of the dam. A concrete spillway would be constructed on the dam face, from the dam crest to an existing concrete pad near the entrance to the culverts at the NW Innis Arden Way crossing of Boeing Creek. The spillway crest elevation would be lower than the existing dam crest, thereby lowering the lake surface elevation by 3 to 4 feet, resulting in a smaller lake. No stream channel would be constructed through the lake bed. As the lake bed fills with sediment behind the dam, Boeing Creek would naturally create a channel(s), gradually sluicing out some of that sediment. Thereafter, the creek would reach equilibrium within the current lake footprint area, transporting inflowing sediment through the dam spillway and into the reach of Boeing Creek downstream of NW Innis Arden Way. Floodplain areas on both sides of the creek would most likely form in what is currently the lake footprint. Over time, vegetated wetland habitat is anticipated to colonize those floodplain areas. Because nonnative and invasive species (i.e., weeds) would likely grow in the new floodplain areas and invade wetlands, post-construction vegetation monitoring and management, including weed control measures and supplemental planting of native species, would be necessary.

Alternative 2 would remove the Hidden Lake dam and includes excavating new creek channels in the existing lake footprint. Two channels would split around higher ground near the middle of the existing lake, combining into a single channel excavated down to the entrance to the existing NW Innis Arden Way culverts. The new channel construction work would occur on City-owned park land (on the eastern side of the existing lake footprint) and on four privately owned parcels (on the western side). Secured large woody debris would be

placed in the creek channels, where feasible, to enhance aquatic habitat. Areas adjacent to the new channels within the existing lake footprint would be planted with native vegetation. As with Alternative 1, post-construction vegetation monitoring and management would be necessary. Alternative 2 would construct floodplain areas with wetland characteristics that emulate pre-lake conditions and that would be similar to the naturally formed floodplain areas that would develop eventually under Alternative 1. The existing NW Innis Arden Way culverts and downstream channel conditions are barriers to fish passage. While Alternative 2 would not remove those barriers, the design (unlike that for Alternative 1) would enable potential future excavation through the roadway crossing to create a fish-passable stream section comparable to that described for Alternative 3. Following construction, aside from vegetation management, minimal maintenance activity would be needed for the creek to function as intended over the long term.

Alternative 3 would involve removing the dam and excavating a single new creek channel through the existing lake bed. Unlike Alternative 2, the channel excavation would be exclusively on City-owned land. Alternative 3 would also replace the NW Innis Arden Way culverts with a large box culvert or small bridge, and would modify the creek channel for a distance of about 150 feet downstream of the road to promote fish passage and improve habitat. In total, Alternative 3 would create and improve approximately 1,000 feet of creek channel from upstream of the lake to downstream of the road. Work would also include planting areas surrounding the new channel in the existing lake area and along the modified channel extents downstream of the road, which would mostly be forested vegetation. Because the channel bed and banks would be relatively steep and at a deeper elevation throughout the length of the creek modified by Alternative 3 within the existing lake area, it would be more difficult to re-establish floodplain areas and associated wetlands along the creek than under Alternative 2. As with Alternatives 1 and 2, post-construction vegetation monitoring and management would be necessary in much of the existing lake footprint.

Alternative 4 is the largest of the four alternatives analyzed in this report. It would involve all of the same elements as Alternative 3, and would also include removal of the Seattle Golf Club diversion dam across Boeing Creek that is located approximately 850 feet downstream of NW Innis Arden Way and is no longer needed for streamflow diversion, and stream channel profile adjustments upstream and downstream of the dam site to enable fish passage. By removing this large fish passage barrier farther downstream from Hidden Lake, fish passage could be enabled from the mouth of Boeing Creek all the way upstream past the existing lake due to implementation of all components of this alternative. Implementation of Alternative 4 could be phased to maximize funding opportunities and minimize time-sensitive flood risks. Phase 1 could address the time-sensitive flood risk due to sedimentation in Hidden Lake via dam removal and other improvements within Shoreview Park. Phase 2 could follow with downstream fish passage and habitat oriented improvements, including replacement of the NW Innis Arden Way culverts, removal of the Seattle Golf Club dam, and stream channel restoration downstream of Hidden Lake.

SUMMARY OF ALTERNATIVES ANALYSIS

The alternatives analysis considered hydrology and hydraulics, geotechnical conditions, geomorphology (including sediment transport and large woody debris), existing habitat and species, and cultural resources, as well as other factors. Those other factors include private-property ownership and related concerns, effects on Shoreview Park, effects on creek habitat

and private property downstream of the lake, implementation costs (and how to cover them), long-term maintenance requirements and associated costs, potential to restore salmonid fish passage through the lake area, and the anticipated complexity in obtaining required permits and regulatory approvals (including potential mitigation requirements) to implement a project that alters the dam and the lake.

Results of the alternatives comparison are summarized below and in Table ES-1. In addition to helping the City select an alternative, the results can inform development of a preferred alternative that combines features of the alternatives considered in this alternatives analysis.

Table ES-1. Comparison of Alternatives.				
Criteria	Alternative 1	Alternative 2	Alternative 3	Alternative 4
Cost	\$680,000	\$2,420,000 ^a	\$5,100,000 ^b	\$8,200,000 ^{b,c}
Required Participation of Several Private Property Owners Adjacent to Hidden Lake	No	Yes	No	No
Required Participation of Several Private Property Owners Downstream of NW Innis Arden Way	No	No	Yes	Yes
Park Uses and Values	Low	High	High	High
Wetland Mitigation Likely Required	No	No	Yes	Yes
Number of Fish Passage Barriers Removed	None	One ^d	Three	Four
Other Habitat Benefits in the Project Area (e.g., waterfowl, forest, wetlands, amphibians, beaver)	Low	High	Medium	Medium/High
Habitat Benefits Due to Suspended Sediment Loading Near Mouth of the Creek	Low	Medium	High	High
Downstream Gravel Supply	Low (eventual)	Medium (immediate)	Medium (immediate)	High (immediate)
Predictability of Native Plant Establishment in Project Area	Medium	High	Medium/High	Medium/High
Maintenance Needs for Safe Conveyance of Flood Flows and Sediment	High	Medium	Low	Low
Relative Grant Funding Attractiveness	Low	Medium ^e	Medium/High	High
Permitting Complexity	Medium	Medium	High	High

- ^a If the culverts beneath NW Innis Arden Way were replaced as part of this alternative to allow fish passage, the total cost would increase to approximately \$5,550,000.
- ^b The new box culvert or bridge beneath NW Innis Arden Way would require temporary closure of roadway traffic to excavate into the deep earth fill prism underlying the existing roadway. The deep excavation and associated traffic control requirements are significant cost components of Alternatives 3 and 4.
- ^c Phase 1 estimated to cost \$1,800,000 – see Appendix C.
- ^d Fish passage could be achieved with Alternative 2 if the culverts beneath NW Innis Arden Way were replaced as under Alternatives 3 and 4.
- ^e Grant funding attractiveness would be rated high for Alternative 2 if fish passage improvements were included in it.

Findings of Hydrologic and Hydraulic Analyses

The hydrology of Boeing Creek in the project vicinity and downstream will not change significantly as a result of implementing any of the four alternatives. Hydraulic modeling was

performed for existing conditions and Alternatives 1, 2, and 3. Modeling was not done for Alternative 4, but the results of modeling Alternative 3 apply directly to Alternative 4. The modeling results revealed three key findings:

1. The lake has limited capacity to store floodwaters in the 100-year flood event, which is not an issue under existing conditions because the outlet manhole structure and associated piping that conveys creek flows through the dam to the culverts beneath NW Innis Arden Way are able to pass significant amounts of flow. The limited flood attenuation in the lake during higher flood flows means that the magnitude and timing of flood flows downstream of the dam site would not change with any of the alternatives (Herrera 2016). In fact, a slight decrease in the downstream peak flow is predicted for Alternatives 3 and 4 and a greater decrease is predicted for Alternative 2 due to the difference between “dead” storage (lake volume occupied by water before a flood wave comes through) in the lake under existing conditions compared to the “live” flood storage created in the excavated channels and floodplain areas for Alternatives 2, 3, and 4.
2. The lake outlet manhole structure and associated piping has sufficient capacity to convey moderate flood flows such that the model predicts minor lake elevation changes at increasing flow rates, and no overtopping of the dam in the 2-year flood. Thus, removing the existing lake outflow structures under any alternative would not cause a notable change in peak flow rates or flood duration during moderate flood events downstream of NW Innis Arden Way.
3. Model results for all alternatives demonstrated a significant decrease in water surface elevations in the project area and extending upstream of the lake. This is because water surface elevations under existing conditions are governed by the geometry and elevation of the dam crest at the existing lake outlet, and lowering or removing the dam would result in a creek water surface elevation profile through the existing lake bed that is lower than the existing lake water surface, even during floods. Therefore, none of the alternatives would have adverse flooding effects on park land or private property upstream of the dam.

The creek hydrographs used as input to the hydraulic model are approximate and were derived based upon several sources of information. If a streamflow gage were installed at a location approximately 400 to 600 feet upstream of the existing lake, the flow data collected at that gage could be used to refine the model findings for design of a preferred alternative. Gage data would be particularly useful if it captured some large flow events before detailed project design is completed.

Findings of Geomorphic Analyses

Currently, there are unstable slopes in many locations along Boeing Creek, both upstream and downstream of the lake. Because the hydrology of the Boeing Creek basin as a whole will not change significantly as a result of any of the four alternatives, such geomorphic patterns are expected to continue into the future.

The City’s lake dredging records indicate an average of 1,100 cubic yards of sediment, predominantly sand, deposited in Hidden Lake per year between 2002 and 2013 (AltaTerra 2014). Total sediment load in the Boeing Creek basin is estimated to be approximately

2,500 cubic yards per year (Herrera 2016), indicating that roughly half of the sediment entering Boeing Creek flow each year has been retained in Hidden Lake. The material that passes through the lake is called wash load, the finest portion of suspended load. Finer-grained material, including some sand, likely remains suspended during turbulent and higher-velocity flood flows, and passes through the lake. Bedload (coarser material) transport volumes are much smaller—estimated to be approximately 300 cubic yards per year in Boeing Creek. No bedload currently reaches the Hidden Lake outlet. The only bedload (primarily gravel) downstream of the dam has been scavenged by the creek as it has incised into older historical creek deposits in the middle of the ravine downstream of NW Innis Arden Way.

All four alternatives would increase sediment delivery, over time, to the Boeing Creek channel downstream of Hidden Lake. The character and volume of that sediment will vary depending on the alternative.

The lake is expected to be filled with sediment by 2020 to 2025, unless an extremely rare flood event occurs sooner. It would take longer than that for a well-developed, stable channel to re-establish in the lake bed under Alternative 1. Until equilibrium channel conditions occur naturally, the landscape in the existing lake footprint would exhibit many isolated, ephemeral pools and, possibly, many braided channels. Following lowering of the dam spillway elevation under Alternative 1, there also would be a risk of a headcut (channel bed erosion and deepening propagating in the upstream direction, leading to some potentially undesirable effects upstream of the lake) developing until the creek profile stabilizes through the existing lake area. Some suspended sediment load would likely be stored for a longer period (for at least 20 years) in the lake reach as the floodplain aggrades. However, immediately following construction, much of the suspended sediment would be remobilized until a stable channel can form through the existing lake bed.

Of the four alternatives, Alternative 2 most closely mimics known predevelopment geomorphic conditions in the lake reach upstream of NW Innis Arden Way. Bedload transport through the existing lake area would be enabled immediately after construction. Alternative 2 would also result in storage of some suspended sediment load in floodplain areas, particularly in the upstream portion of the existing lake area. Therefore, channel degradation downstream of the lake likely would be reduced, while sand supply to the nearshore areas of Puget Sound at the creek mouth would increase. Because the constructed channel gradient would be relatively steep (4 percent or greater in parts of the site), significant engineering controls such as constructed boulder riffles and bank revetments would be required to prevent unwanted channel deformation under Alternative 2.

Like Alternative 2, Alternatives 3 and 4 would immediately convey all bedload and suspended sediment load through the existing lake area to downstream reaches of Boeing Creek. Unlike Alternative 2, there would be essentially no capacity for storage of sediment in floodplain areas within the existing lake footprint. Most or all of the estimated 2,500 cubic yards of sediment supplied to the lake per year (on average) would be transported downstream of NW Innis Arden Way under Alternatives 3 and 4, which would likely trigger channel migration and minor bank erosion accordingly, particularly downstream of the Seattle Golf Club diversion dam site. That type of minor channel migration is a natural process that would encourage aquatic habitat formation. Alternative 4 would result in the greatest benefits associated with sediment delivery in nearshore areas of Puget Sound within a few years of project construction, which is a goal of recovery planning for endangered Puget Sound Chinook salmon. Like Alternative 2, the constructed channel gradient would be relatively

steep in parts of the existing lake bed under Alternatives 3 and 4, requiring significant but very feasible engineering controls.

Findings of Ecological Analyses

Hidden Lake provides open water habitat for fish, such as cutthroat trout, and waterfowl species. Under Alternative 1, the amount of open water habitat would decrease immediately as the lake level is lowered upon constructing the new dam spillway, and would decrease further over time as sediment fills the lake bed. However, as Boeing Creek re-establishes a channel and vegetated wetlands in the floodplain, a higher functioning wetland and stream area would develop. It is very likely that nonnative and invasive species (weeds), such as reed canarygrass and Himalayan blackberry, would occupy the new floodplain areas and invade wetlands under Alternative 1, decreasing their habitat value. Therefore, post-construction vegetation monitoring and management, including weed control measures and supplemental planting of native species, should be included if this alternative is implemented. Overall, the habitat created under Alternative 1 would function higher than existing conditions.

Alternative 2 is a controlled version of Alternative 1 in which the open water habitat in Hidden Lake would be manually converted to a complex wetland and stream area. Groundwater discharge into the new channel would occur a few feet above the constructed channel bed through much of the site, which would provide a downstream habitat benefit of increased base flow in Boeing Creek. Wetlands created in the existing lake area would be planted with native vegetation throughout the floodplain on both private and City-owned park property, and would be maintained to control the presence of invasive species. The combined wetland and stream habitat provided in Alternative 2 would be expected to function higher than that provided under Alternatives 1, 3, or 4.

Alternatives 3 and 4 would provide a high functioning stream habitat through the reach on City park property, but, because of the relatively steep and deeper nature of the constructed channel, little to no wetland habitat could be re-established adjacent to the channel. The floodplain west of the constructed channel could be allowed to establish vegetation naturally, as in Alternative 1. With the potential for nonnative, invasive species establishing in that area, post-construction vegetation monitoring and management is recommended if Alternative 3 or 4 is implemented. Similar to Alternative 2, groundwater discharge into the new channel would occur a few feet above the constructed channel bed through much of the site under Alternatives 3 or 4, which would provide a downstream habitat benefit, although less benefit than that under Alternative 2.

Alternative 4 would have all of the same ecological effects as Alternative 3, and would also modify stream channel characteristics for a length of several hundred feet surrounding the existing Seattle Golf Club diversion dam. That dam creates an abrupt drop in stream elevation of approximately 15 feet. To restore a stream channel elevation profile through this dammed reach that is passable for fish and that is stable, the stream channel would be modified for a considerable length upstream and downstream of the dam. There would be significant temporary impacts in the creek to accomplish all of that construction work, but following construction Alternative 4 would yield natural stream channel ecological character to a greater extent than any of the other alternatives.

A compelling reason for the City to consider Alternative 3 or Alternative 4 is that improving fish passage conditions in creeks throughout the Puget Sound basin is a focus of local, state,

and federal agencies and others engaged in salmon recovery. Therefore, it may be possible to obtain grant funding related to fish passage to cover some of the project cost. Enabling fish passage from downstream in Boeing Creek would result in a greater ecological lift for Boeing Creek than Alternative 2 (and far greater than Alternative 1).

Input Received from Lakeside Residents and the General Public

Input received from lakeside residents and the general public to date was used to shape the distinct features of the alternatives. Lakeside residents voiced several concerns and opinions, including:

- Concern about privacy and potential for trespassing, with elimination of the lake allowing park users or others to walk across the restored creek onto their land
- Concern for the loss of the lake and the unique habitats and aesthetic value it provides
- Concern about potentially reduced property values
- Potential for inadvertent impacts on mature trees west of the lake shoreline
- Potentially high cost of the project to the City and its taxpayers
- Potential for marshy conditions to develop in the existing lake bed that would attract mosquitoes and make it difficult to walk on the eastern edge of their property, which indicates less support for Alternative 2 as described herein
- Desire for ecological benefits to be achieved if the lake is converted to a different landform, which indicates less desire for Alternative 1 as described herein

Input received from the general public focused on the following topics.

- Effects of the project on the character of Boeing Creek downstream of Hidden Lake, and interest in whether the Seattle Golf Club diversion dam might also be removed
- A desire for improved trail(s) along the southeast side of the restored Boeing Creek channel in the existing lake bed
- Concern for the loss of a place that is popular for taking dogs to swim
- The unique ecological value that is contained within Shoreview/Boeing Creek Park and how the project could enhance that value; in relation to this, interest in placing informational signage about the ecological effects of the project

Permitting Expectations

Project activities undertaken for any of the four alternatives include clearing and grading and working within environmentally critical areas or critical area buffers, requiring permits from

federal and state regulatory agencies and the City of Shoreline. Each alternative would require, at a minimum, a Clean Water Act Section 404 permit (for wetland impacts) from the US Army Corps of Engineers (USACE), a Hydraulic Project Approval from the Washington Department of Fish and Wildlife, a State Environmental Policy Act (SEPA) threshold determination from the City of Shoreline, a critical areas special use permit from the City of Shoreline, and onsite mitigation of temporary construction impacts. Project permitting is simplified because no species listed under the federal Endangered Species Act are present in the project area, and the project is expected to receive a determination of non-significance (DNS) or mitigated DNS on environmental elements analyzed under SEPA.

The complexity of permitting for each alternative differs in the way each alternative project configuration would comply with Clean Water Act Section 404, City of Shoreline code, and the mitigation that may be required for impacts on wetlands and buffers. Alternatives 1 and 2 would likely be covered under streamlined federal permitting requirements because compensation for wetland impacts would not likely be required. Alternatives 3 and 4 may require more complex federal agency permitting because either of them would likely result in an overall decrease in wetland area and functions compared to existing conditions. In addition, offsite mitigation may be required for project impacts on wetlands and their buffers under Alternatives 3 and 4. Permitting of Alternatives 3 and 4 would also be more complex due to the added project elements downstream of the Hidden Lake dam.

Maintenance Implications

Alternative 1 would require a minor amount of maintenance attention from the City and would be similar to current maintenance (with no dredging), although that maintenance would be critical to ensure safe conveyance of flood flows from the lake outlet across NW Innis Arden Way. Maintenance activities would be focused on keeping the Hidden Lake dam spillway clear of debris, plus occasional inspections of the culverts beneath NW Innis Arden Way. To support permitting of Alternative 1, a commitment by the City for vegetation monitoring and management to prevent the spread of weeds would likely be needed.

Alternatives 2, 3, and 4 would require greater maintenance attention than Alternative 1 in the near term, and lesser maintenance attention than Alternative 1 in the long term. As with Alternative 1, post-construction vegetation monitoring and management would be necessary under each of these alternatives. Maintenance associated with Alternatives 2, 3 and 4 would be related to expected permit requirements to ensure planted vegetation survival, to control invasive weed growth in the existing lake footprint, and to ensure that the constructed stream channel is functioning as intended. The inspection and maintenance needs for these three purposes would generally be focused within the first 5 to 10 years following construction. Longer-term maintenance attention would be needed to prevent the culverts beneath NW Innis Arden Way from being plugged with flood-borne debris, until those culverts are replaced, though to a lesser extent than under Alternative 1. A distinct benefit of Alternatives 3 and 4 (Phase 2) from an operations and maintenance perspective is that they would eliminate risks associated with road embankment washout due to flood-borne debris clogging the existing culverts.

INTRODUCTION

The City of Shoreline (City), via direction from its city council, has ceased dredging of sediments in Hidden Lake in response to a feasibility study of lake management alternatives (AltaTerra 2014). The study illuminated the high cost of continuing a dredging program, as compared to other viable management options. With the decision to stop dredging the lake, the City needs to develop and implement a different approach to conveying Boeing Creek flows (including major flood flows) and sediments through the existing lake area and downstream of NW Innis Arden Way. Otherwise, Hidden Lake is expected to fill with sediment by 2020 to 2025, depending on the occurrence and magnitude of Boeing Creek flood events, and risks to NW Innis Arden Way and other utilities and infrastructure in the road right-of-way will arise if no action is taken to alter or remove the dam.

This report presents an analysis of alternatives for removing the dam or otherwise making the dam compatible with an expected condition of the lake filling with sediments in the coming years. The alternatives are intended to inform the City regarding a range of design strategies and to help the City select a preferred configuration for project design and implementation. Three distinct alternatives were initially developed and analyzed. Each of these alternatives would modify the existing lake and its associated outflow structures to safely convey flood flows and manage sediments that will continue to be transported into the existing lake area in Boeing Creek during storm events in the basin. A fourth alternative was subsequently developed, including removal of the Seattle Golf Club diversion farther downstream in Boeing Creek, and associated stream channel restoration in that dam area. Three of the alternatives involve removal of the dam that impounds Hidden Lake, and the other alternative would lower the lake outlet elevation at the dam.

Numerous factors affect the City's decision regarding the future of Hidden Lake and the dam that impounds it, all of which are discussed in this report. The factors include private property ownership and related concerns, effects on Shoreview Park, effects on creek habitat and private property downstream of the lake, implementation costs (and how to cover them), long-term maintenance requirements and associated costs, potential to restore salmonid fish passage through the lake area, and the anticipated complexity in obtaining required permits and regulatory approvals (including potential mitigation requirements) to implement a project that alters the dam and the lake. Herrera Environmental Consultants, Inc. (Herrera) uses these factors to compare the alternatives in this report.

BACKGROUND: EXISTING FLOW CONVEYANCE CONDITIONS RELEVANT TO ALTERNATIVES

Hidden Lake outflows are conveyed in a pair of 30-inch-diameter pipes that extend from the outlet control manhole (see Figure 1) to a concrete apron that routes the flow into a pair of 48-inch-diameter culverts beneath NW Innis Arden Way. The outlet control manhole and the 30-inch pipes have had the capacity to convey the highest flood flows observed by City staff, such that flow does not spill over the top of the dam except in the most extreme of flood events. The culverts beneath NW Innis Arden Way are large enough to pass all flood flows, sediment, and most waterborne debris to the Boeing Creek channel downstream of the road without inducing formation of a deep pool at their upstream entrance. The age of the culverts is uncertain, but it can be inferred that they were built (along with the road above them) at the same time as the homes in the area, which was in 1954 to 1955 (Eric Gilmore, personal communication November 24, 2015).



Figure 1. Existing Lake Outlet Structure as Viewed from the Dam.

The City has inspected the culverts under NW Innis Arden Way and found that although they generally appear to be in good condition, there are some minor structural flaws (small holes and cracks) in the pipe material. At roughly 60 years old they are approaching the typical functional lifespan for comparable infrastructure. If one or both of the culverts were to fail during a flood event, complete loss of the roadway embankment and all associated infrastructure (utilities, guardrail, signage, etc.) could occur and the resultant cost of

repairing the roadway and the associated infrastructure would be significant. The evidence of some structural degradation combined with the major consequences of culvert failure indicate that these culverts should be replaced within a 20-year timeframe or less.

With cessation of sediment removal by dredging in the lake, the lake is expected to fill with sediment in the coming years. The time period for that to occur depends on the occurrence and magnitude of Boeing Creek flood events. It is conceivable that the existing outlet control manhole could eventually become plugged with sediment and debris during a flood event, triggering flow over the top of the dam at all times. If that occurs, there is a risk of the earthen dam partially breaching because its spillway is not sufficiently armored to resist erosion. If the dam breaches, there is risk that soil and debris could clog the twin creek culverts beneath NW Innis Arden Way, potentially causing a catastrophic road washout, as noted above.

As described in the Hidden Lake Management Plan Feasibility Study (AltaTerra 2014), controlling sediment production and delivery in Boeing Creek is a long-term challenge for the City, which has no ability to stop sediment from entering the Hidden Lake area in the foreseeable future. Therefore, given that sediment will no longer be dredged from the lake and the resultant risks of dam failure and/or roadway culvert failure, a “no action” alternative is not viable for the City.

DESCRIPTION OF ALTERNATIVES

Four alternatives, representing a range of construction complexity and cost, are considered in this report. Each would modify the existing lake and its associated outflow configuration, as described in this section.

ALTERNATIVE 1

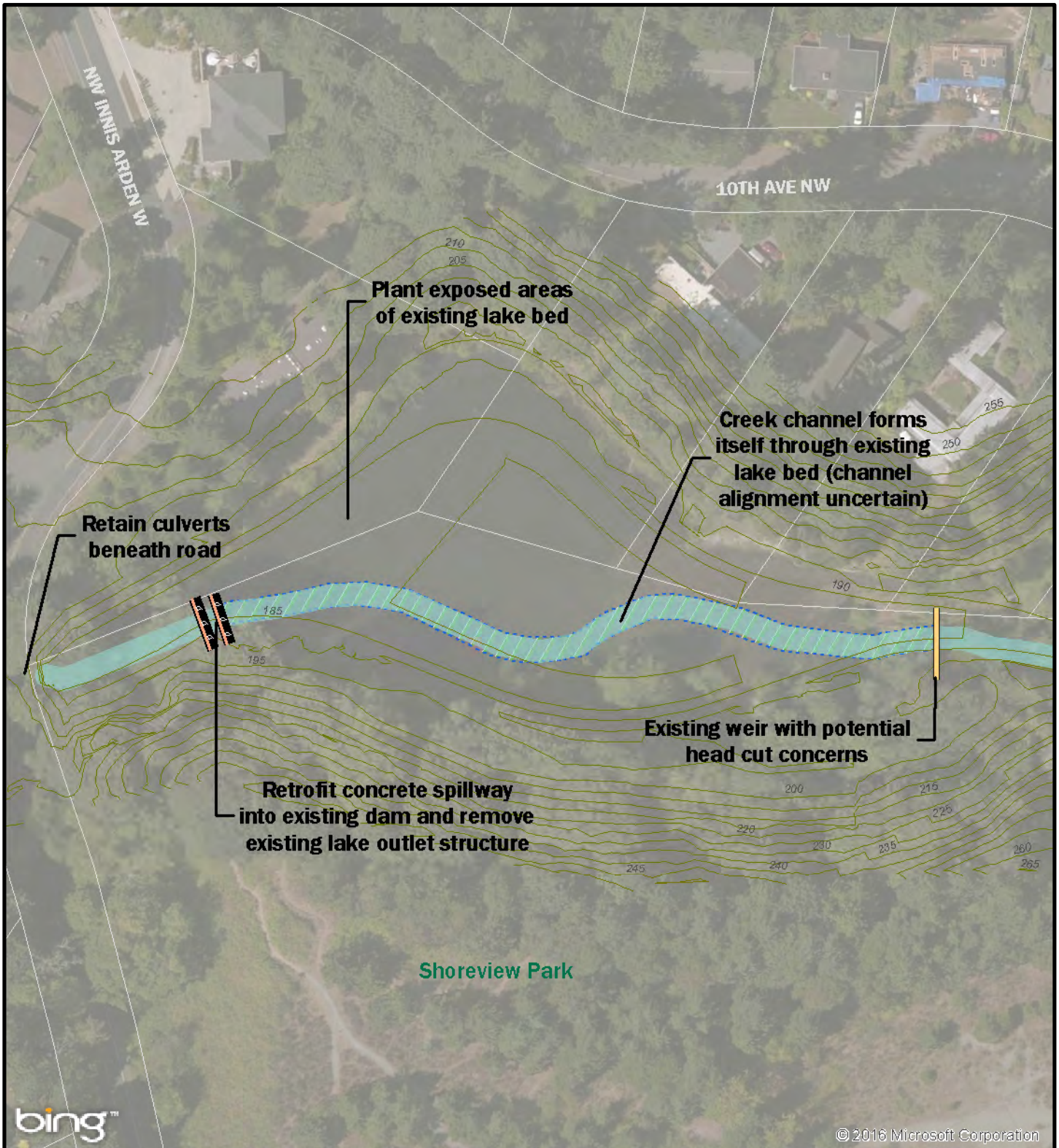
Alternative 1 is the simplest of the four alternatives. It would modify the existing dam and the lake outlet structures to preserve the long-term structural integrity of the dam. Figure 2 shows a basic layout of this alternative.

The dam is composed mainly of compacted soil but also contains rock gabion mattresses built into the downstream slope to resist erosion in major flood events. Without the rock gabion mattresses, flood flows spilling over the dam crest and down the southern embankment face could significantly erode the dam embankment soil.

Under Alternative 1, a concrete spillway approximately 90 feet long and 20 feet wide would be constructed from the dam crest to the existing concrete pad at the roadway culvert entrance area. A defined spillway channel would replace the gabion mattresses either partially or completely. The extents of the gabion mattresses were not certain as of the time this report was written, and additional analysis that is beyond the scope of this alternatives analysis would need to be conducted to determine if some of the gabions could be retained while making the remaining extents of the gabion mattresses structurally sound. The outlet control manhole and pipes extending from it through the dam would be decommissioned in place, thus minimizing disturbance to the lower part of the dam that is in solid condition.

No stream channel would be constructed through the lake bed. Boeing Creek would naturally create a channel(s), gradually sluicing out some of the sediment in the lake bed. Thereafter, the creek would reach an equilibrium configuration in the lake footprint that would enable transporting inflowing sediment through the dam spillway and into the reach of Boeing Creek downstream of NW Innis Arden Way. Floodplain areas on both sides of the creek would most likely form in what is currently the lake footprint. Over time, vegetated wetland habitat is anticipated to colonize those floodplain areas. Due to the urban nature of the Boeing Creek basin upstream of the lake and the seed bank within the sediment settling in the lake bed, there is a high likelihood that nonnative and invasive species (i.e., weeds) would occupy the new floodplain areas and invade wetlands. Post-construction vegetation monitoring and management, including weed control measures and supplemental planting of native species would be necessary to prevent this outcome.

So that all lake outflows pass over the existing dam, the new spillway crest elevation would be lower than the existing dam crest. Accordingly, the new lake would be smaller in area and the lake surface elevation would be 3 to 4 feet lower than at present. The timeframe for sediment to fill in the smaller lake would be dependent on the frequency and magnitude of Boeing Creek flows. Based upon the City's dredging records since 2002, a reasonable expectation is that the remaining lake volume would fill with sediment within a few years after constructing the new spillway in the dam.



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Legend








-  Approximate channel alignment
-  Alignment uncertain
-  Existing dam
-  Existing weir
-  Contour
-  Parcel



Figure 2. Alternative 1 Layout.

N

0 50 100 200 Feet



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ALTERNATIVE 2

This alternative would remove the earthen dam and the gabion mattresses in the downstream face of it, the lake outlet structures, and a creek flow bypass system previously used in conjunction with dredging operations near the upstream end of the lake. Alternative 2 would also involve excavating new creek channels in the lake bed. The channels would be split around higher ground near the middle of the existing lake, combining into a single channel excavated down to the concrete pad at the entrance to the existing roadway culverts. Areas adjacent to the new channels within the existing lake footprint would be planted with native vegetation. Alternative 2 would construct floodplain areas with wetland characteristics that emulate pre-lake conditions and that would be similar to the naturally formed floodplain areas that would develop eventually under Alternative 1. Figure 3 shows a basic layout of Alternative 2.

The existing culverts under NW Innis Arden Way would be retained as is. In the area of the existing dam, the side slopes of the excavated creek channel would be relatively steep to avoid disturbing a near-vertical slope on the east side of the dam and to minimize excavation on private property on the west side of the dam.

To reduce construction costs and provide floodplain area that is beneficial for aquatic habitat and for retaining some of the sediment volume delivered in Boeing Creek, the channel slope entering the upstream end of the existing lake would be steepened at approximately 4 to 6 percent to maximize floodplain area through the remainder of the existing lake footprint. The higher flow velocities and associated shear stress on the bed and banks induced in the steepened upstream channel section would require some erosion-resistant features.

Through most of the existing lake footprint, the new channels would be relatively flat at approximately 1 percent slope. The flatter, more frequently inundated middle portion of the former lake footprint would lend itself to establishment of a vegetated wetland area. In addition to planting native vegetation, post-construction vegetation monitoring and management, including weed control measures and supplemental planting of native species, would be necessary to maximize native planting success.

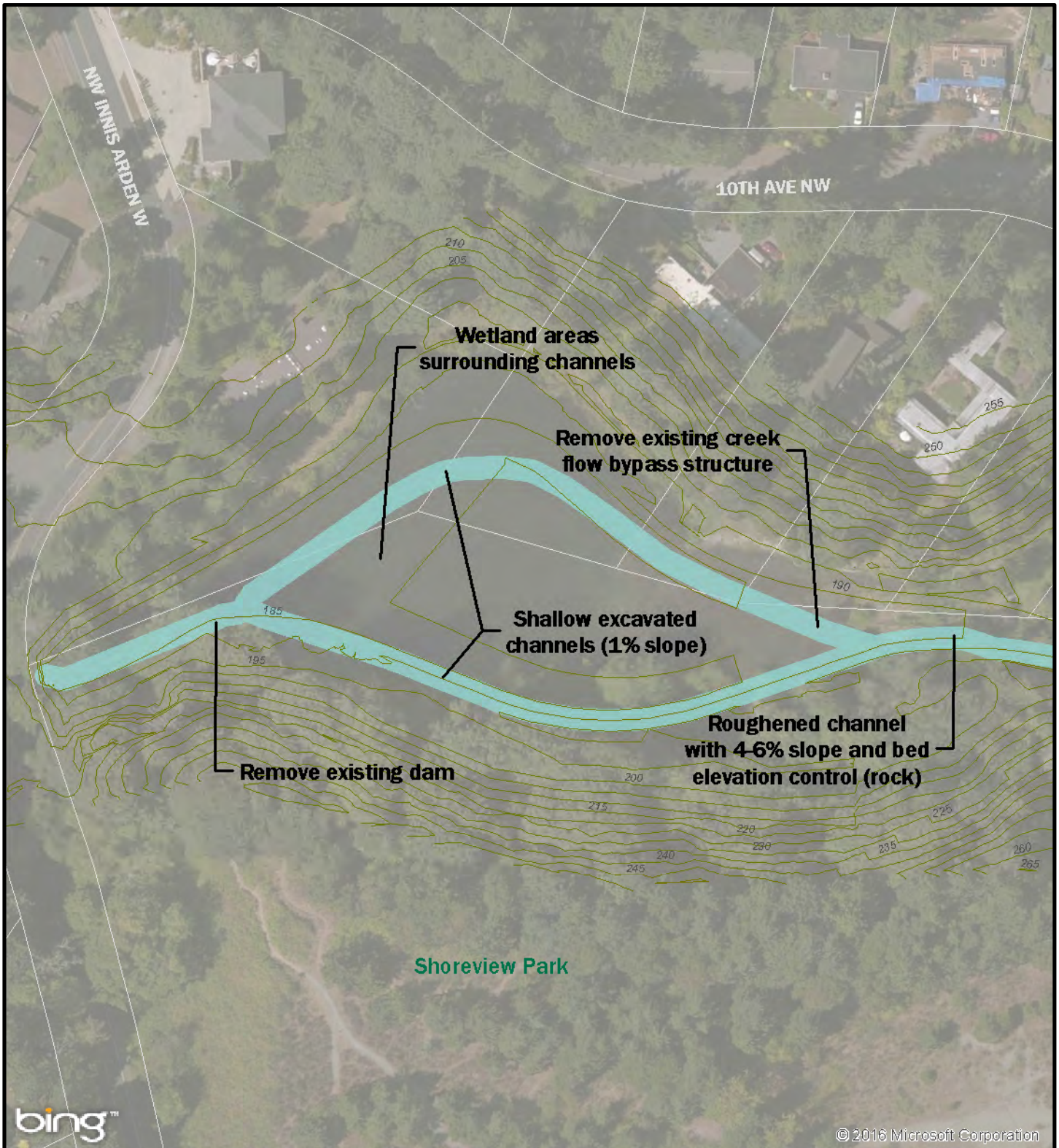
Alternative 2 and Fish Passage Barriers

Creating conditions that promote fish passage through the project area is of interest to the City over the long term.

To allow fish passage in Boeing Creek from its mouth at Puget Sound to a point upstream of the existing lake, four fish passage barriers in the creek would need to be removed. From downstream to upstream, these are: 1) the Seattle Golf Club diversion dam, 2) a quarry rock (riprap) cascade in the creek channel just downstream of NW Innis Arden Way, 3) the twin culverts that convey Boeing Creek beneath NW Innis Arden Way, and 4) the Hidden Lake dam and its associated lake outflow conveyance pipes.

Three of the alternatives incorporate removal of one or more of these fish passage barriers. While removing only the Hidden Lake dam barrier, Alternative 2 could also potentially accommodate replacing the NW Innis Arden Way culverts with a wider opening that simulates natural streamflow and improving channel conditions downstream of the road to enable fish passage. However, for purposes of comparing the alternatives, removal of fish barriers downstream of Hidden Lake dam is included only in Alternatives 3 and 4.

Alternative 1, which would retain part of the existing dam and install a steep spillway on the face of it, would not make any improvement to fish passage conditions.



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Legend





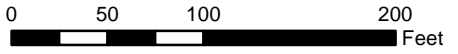

-  Approximate channel alignment
-  Contour
-  Parcel



Figure 3. Alternative 2 Layout.



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At the downstream end of the site, the single-thread channel approaching the NW Innis Arden Way culverts would be flat, with effectively no slope, to enable potential future excavation through the roadway crossing to create a fish-passable stream section comparable to that described for Alternative 3. The existing roadway culverts and downstream channel conditions are barriers to upstream fish passage. While it would not remove those barriers, the Alternative 2 design (unlike Alternative 1) would accommodate potential future fish passage improvements in this immediately downstream area. If the new channel approaching the culverts from the existing dam vicinity were set at a higher elevation profile than described above (which, in turn, would mean setting the channels through the existing lake bed at higher elevation), fish passage would be difficult to accomplish in the future without significant excavation and associated costs to re-plant vegetation and re-establish a stable channel further north of NW Innis Arden Way.

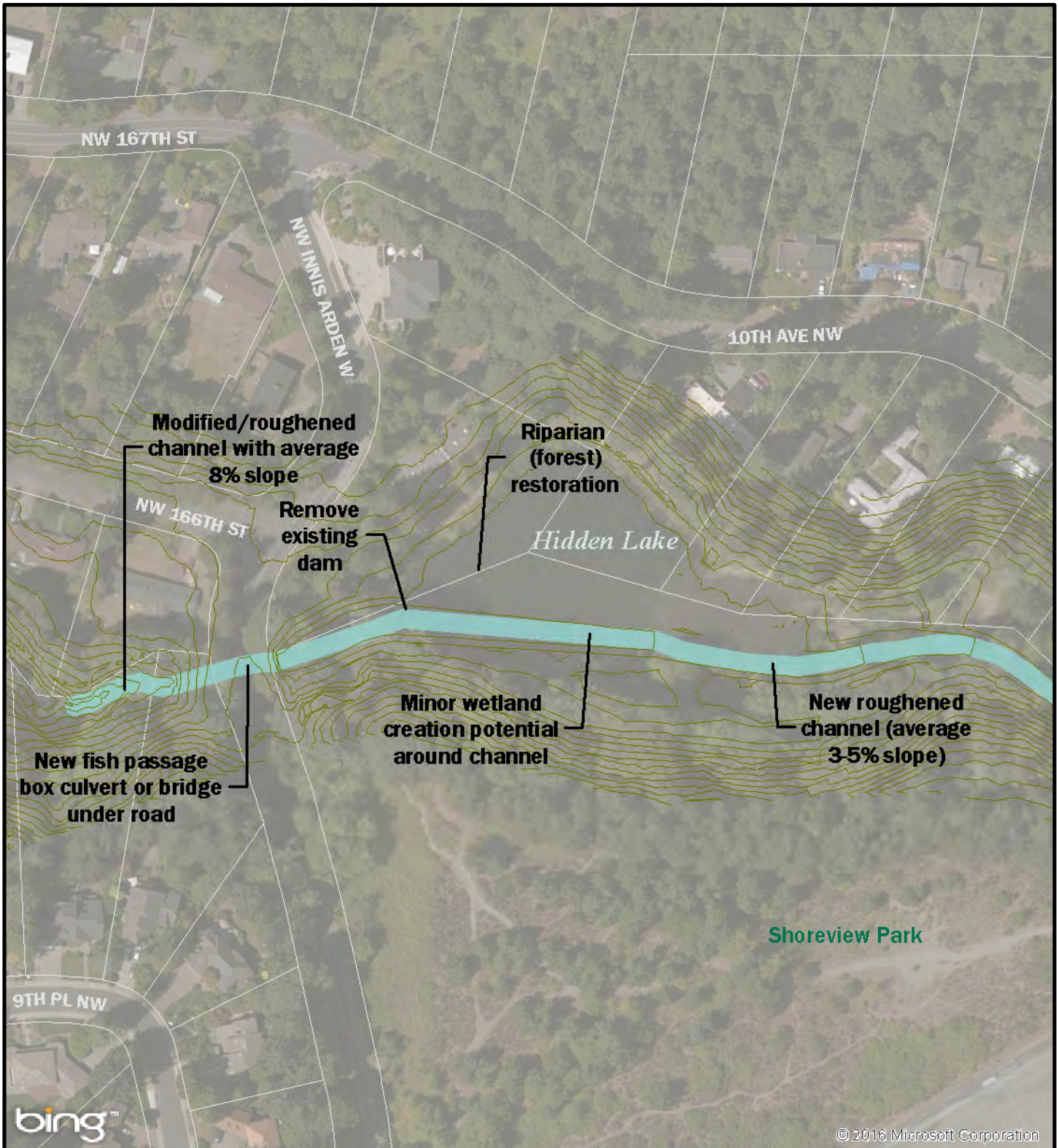
The Washington Department of Fish and Wildlife (WDFW) has design guidelines for “roughened channels” that are well-suited for the new, steeper channel section at the upstream end of the project site. A roughened channel is composed of large boulders, with smaller cobbles and sediment amid the boulders, that are sized to resist erosion in flood events while allowing fish passage at a wide range of flow levels, as occurs naturally in mountainous streams in the region (Barnard et al. 2013).

Secured large woody debris would be placed in the creek channels that are created within the existing lake footprint, where feasible, for enhanced aquatic habitat. A mix of native shrubs and trees would be planted in areas disturbed during construction on both sides of the new channels.

The new channel construction work would occur on City-owned park land (on the eastern side of the existing lake footprint) and on four privately owned parcels (on the western side). Following construction, aside from maintenance of vegetation plantings for several years to ensure that desired native vegetation survives and thrives, minimal maintenance activity would be needed for the creek to function as intended over the long term.

ALTERNATIVE 3

Like Alternative 2, Alternative 3 would involve excavating a new creek channel through the lake bed after removing the dam structure and lake outlet structures. Alternative 3 would also replace the NW Innis Arden Way culverts with a large box culvert or small bridge, would remove the concrete pad near the upstream entrance to the culverts, and would modify the creek channel downstream of the road to smoothly transition the new channel profile through the road crossing and improve fish passage conditions in a section of the downstream channel that currently hinders fish passage because it is steep and partly filled with riprap (large quarry rock). In total, Alternative 3 would involve creating and improving approximately 1,000 feet of creek channel from upstream of the lake to downstream of the road. Work would also include planting areas surrounding the new channel, and extending across the entire existing lake area if possible based on private property owner willingness, which would mostly be forested vegetation, and planting disturbed areas adjacent to the creek downstream of the NW Innis Arden Way crossing. Figure 4 shows a basic layout of Alternative 3.



Legend




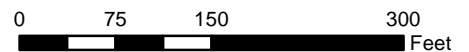
-  Approximate channel alignment
-  Contour
-  Parcel



Figure 4.
Alternative 3 Layout.



USDA, Aerial (2013)

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By replacing the roadway culverts with a structure that allows for natural stream channel conditions within it, creating better conditions for fish habitat and passage downstream of the road, and creating a gradual creek channel slope through the existing lake area, continuous fish passability would be enabled from several hundred feet downstream of NW Innis Arden Way to the upstream end of the lake area.

A compelling reason for the City to consider this large-scale alternative is that improving fish passage conditions in creeks throughout the Puget Sound basin is a focus of local, state, and federal agencies and others engaged in salmon recovery. Therefore, it may be possible to obtain grant funding related to fish passage to cover some of the project cost. Enabling fish passage from downstream in Boeing Creek would also result in a greater ecological lift for Boeing Creek than Alternative 2 (and far greater than Alternative 1).

The new creek channel through the existing lake bed could be constructed exclusively on City-owned land within the eastern half of the lake. The channel slope would be relatively steep (4 percent on average) in the upstream half of the project area and also in the modified channel section downstream of NW Innis Arden Way (approximately 8 percent). Therefore, a roughened channel design approach (Barnard et al. 2013) would be used for those sections of the creek.

The new box culvert or bridge beneath NW Innis Arden Way would require temporary closure of roadway traffic to excavate into the deep earth fill prism underlying the existing roadway. The deep excavation and associated traffic control requirements are significant cost components of this alternative. The new culvert or bridge structure would be wider than the stream channel, per WDFW fish passage design requirements (Barnard et al. 2013).

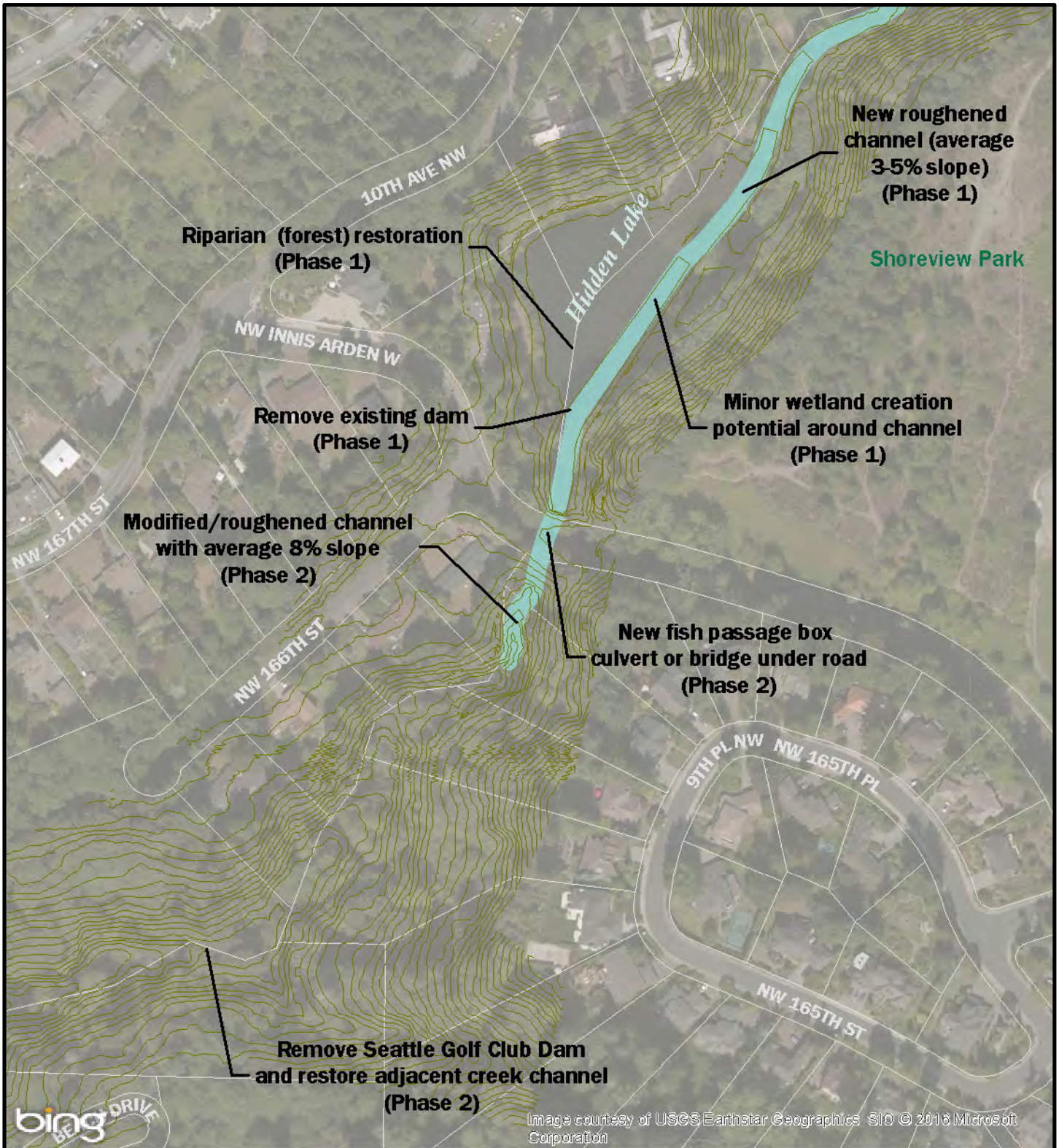
A mix of native shrubs and trees would be planted in areas disturbed during construction on both sides of the new creek channel. Because the channel bed and banks would be relatively steep and at a deeper elevation throughout the length of the creek modified by Alternative 3, it would be more difficult to re-establish floodplain areas and associated wetlands along the creek than under Alternative 2. This is a consideration in comparing Alternatives 2, 3, and 4, as discussed later in this report. As with Alternative 1, there is a high likelihood that the seed bank from the sediment delivered into the project area in Boeing Creek flow would enable weedy vegetation to occupy the new floodplain areas and invade wetlands. Portions of the lake bed that are not excavated for the new creek channel (on the west side) but that are no longer inundated by lake water would be vulnerable to invasive and weedy vegetation growth. Therefore, post-construction vegetation monitoring and management, including weed control measures and supplemental planting of native species, would be necessary in much of the existing lake footprint to prevent this outcome.

ALTERNATIVE 4

Alternative 4 is the largest of the four alternatives analyzed in this report. It would involve all of the same elements as Alternative 3, and would also include removal of the Seattle Golf Club diversion dam across Boeing Creek that is located approximately 850 feet downstream of NW Innis Arden Way and is no longer needed for streamflow diversion, and stream channel profile adjustments upstream and downstream of the dam site to enable fish passage. By removing this large fish passage barrier farther downstream from Hidden Lake, fish passage

could be enabled from the mouth of Boeing Creek all the way upstream past the existing lake due to implementation of all components of this alternative.

Implementation of Alternative 4 could be phased to maximize funding opportunities and minimize time-sensitive flood risks. Phase 1 could address the time-sensitive flood risk due to sedimentation in Hidden Lake via dam removal and other improvements within Shoreview Park. Phase 2 could follow with downstream fish passage and habitat oriented improvements, including replacement of the NW Innis Arden Way culverts, removal of the Seattle Golf Club diversion dam, and stream channel restoration downstream of Hidden Lake. Figure 5 shows a basic layout of Alternative 4, with proposed phasing of project elements indicated.



Legend




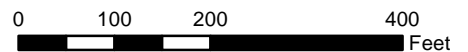
-  Approximate channel alignment
-  Contour
-  Parcel



Figure 5.
Alternative 4 Layout.



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METHODS OF ANALYSIS

HYDROLOGY AND HYDRAULICS

Hydrologic analysis included consolidating data from previous studies for the Boeing Creek basin to develop inflow hydrographs at the upstream end of the Hidden Lake project area. Three flow scenarios were chosen, representing an extreme high flow scenario (100-year flood); a moderate, geomorphically significant flood (2-year flood); and an average base flow (mean annual flow). The hydrograph for the mean annual flow was assumed to be a constant flow of 2.7 cubic feet per second (cfs), based on data from King County gage 4j (King County 2015a). The 100-year and 2-year flood hydrographs were developed using hydrograph shapes based upon available King County data for gages 4a and 4e (King County 2015b, 2015c) and scaling the hydrographs to the peak flow estimates presented in the Hidden Lake Management Plan Feasibility Study (AltaTerra 2014); those estimates are 227 cfs for the 100-year flood and 72 cfs for the 2-year flood. Development of the hydrographs is described in detail in the Hidden Lake Dam Removal Project Hydrologic, Hydraulic, and Sediment Transport Analysis memorandum (Herrera 2016).

Herrera performed hydraulic analysis of streamflow characteristics within the project area using the two-dimensional finite volume RiverFlow2D Plus hydrodynamic model. The analysis was done for existing conditions and for Alternatives 1, 2, and 3. A two-dimensional model was chosen to best capture lateral distribution of flows and velocities that would not be captured in a one-dimensional model. The required model inputs included a topographic surface, hydraulic boundary conditions at the upstream and downstream limits of the model, and hydraulic roughness (Manning's "n") values for channel and floodplain areas. Details of the model development, input data, assumptions, and results are provided in Herrera (2016). Key existing hydraulic features, including the NW Innis Arden Way culverts and Hidden Lake outlet structure, were included in the model. The hydraulic characteristics predicted by the existing conditions model for those features were back-checked outside of the model to ensure they were being accurately represented.

Unsteady boundary conditions (i.e., a continuous hydrograph as opposed to a single flow value) were used for the 2-year and 100-year hydrologic events to better understand the existing flood flow attenuation effects of the lake and changes in that flow attenuation that could be expected for each alternative. Boeing Creek in the Hidden Lake area is delineated as a Zone A floodplain in the published Flood Insurance Rate Map for the project area. Zone A means that no Base Flood Elevations (for the 100-year flood event) have been established. Flood and erosion risks, as well as sediment transport characteristics were assessed by comparing the model results for existing conditions to the model results for Alternatives 1, 2 and 3. Model results for Alternative 3 are applicable to Alternative 4 since these two alternatives are identical from the upstream end of Hidden Lake to a point in Boeing Creek between NW Innis Arden Way and the Seattle Golf Club diversion dam farther downstream.

GEOTECHNICAL CONDITIONS

It is important to understand the subsurface soil conditions in the dam area and in the project area in general to be sure that the conceptual design and cost estimate for each alternative is accurate with respect to proposed earthwork. Documentation from previous geotechnical investigations at Hidden Lake (Shannon & Wilson 1995) was reviewed. Then, in September 2015, two new geotechnical borings were drilled in the dam to confirm soil characteristics within and beneath the dam. Appendix A contains a plan showing the locations of the new borings, as well as a geologic cross-section interpreted from the borings and the corresponding boring logs.

GEOMORPHOLOGY

Herrera conducted a geomorphic assessment of existing conditions and potential changes in sediment transport and deposition under each alternative. The assessment was based upon existing information that was summarized primarily by AltaTerra (2014) and reconnaissance of Boeing Creek from upstream of Hidden Lake to the creek mouth at Puget Sound in June 2015. Herrera also used early maps of the area (GLO 1859) to understand predevelopment conditions. The reason for investigating predevelopment geomorphic conditions is that professional experience has shown that a suite of physical processes that have been occurring for centuries will likely continue to play a role in the formation of the landscape, given enough time, even in systems that have been altered by upstream development, which is the case for Boeing Creek.

Sediment Transport

Calculations were performed to estimate the sediment volume delivered to the lake and areas downstream using a recently developed sediment production model (Syvitski et al. 2003; Syvitski et al. 2005). Previous Hidden Lake sediment loading estimates, such as those provided by King County (1995), have been shown to be significantly underestimated (AltaTerra 2014). Sediment production rates in the Boeing Creek basin upstream of the lake are useful for understanding the extent to which suspended sediment currently passes through the lake and for determining the geomorphic ramifications of the alternatives within the existing lake area and downstream. The sediment volume calculations are described further in Herrera (2016).

Large Woody Debris

Herrera prepared qualitative estimates of the large woody debris loading to Boeing Creek within the lake area and in downstream reaches of the creek under existing conditions and for each of the alternatives. Large woody debris enables habitat-forming processes, but it can also present risks to existing conveyance structures and increase future maintenance. The estimates were based upon past conditions observed and documented and upon anticipated future vegetation changes associated with each alternative.

EXISTING HABITAT AND SPECIES

To determine the historical and current presence of wetlands and streams in and near the project area, Herrera reviewed available documentation and databases and conducted a site visit. Information gathered was used to classify and preliminarily rate existing wetlands and streams.

Wetlands identified within the project area were classified according to the US Fish and Wildlife Service classification system (Cowardin et al. 1979). That system is based on an evaluation of attributes such as vegetation class, hydrologic regime, salinity, and substrate. The wetlands were also classified according to the hydrogeomorphic system, which is based on an evaluation of attributes such as the position of the wetland within the surrounding landscape, the source and location of water just before it enters the wetland, and the pattern of water movement in the wetland (Brinson 1993).

Potential wetlands identified within the project area were preliminarily rated using *Washington State Wetland Rating System for Western Washington: 2014 Update* (Hruby 2014), hereafter referred to as the Ecology rating system. The Ecology rating system categorizes wetlands according to specific attributes such as rarity; sensitivity to disturbance; hydrologic, water quality, and habitat functions; and special characteristics (e.g., mature forested wetland, bog). The total score for all functions determines the wetland rating. The rating system consists of four categories, with Category I wetlands exhibiting outstanding functions and/or special characteristics, and Category IV wetlands exhibiting minimal attributes and functions. The rating categories are used to identify permitted uses in the wetland and its buffer, to determine the width of buffers needed to protect the wetland from adjacent development, and to determine mitigation requirements.

Streams are considered to be a type of fish and wildlife habitat conservation area, according to the City of Shoreline Code 20.80.260-300. A fish and wildlife conservation area is an area that supports regulated fish or wildlife species or habitats, typically identified by known point locations of specific species, habitat areas, or both.

Streams within the project area were classified in accordance with City of Shoreline Code 20.80.270 which specifies use of the Washington State Department of Natural Resources water typing system based on WAC 222-16-030. That system is based primarily on fish, wildlife, and human use, and consists of four stream types: Type S, F, Np, or Ns. Type S streams are those surface waters which are inventoried as "Shorelines of the State" under the Shoreline Management Master Program for the City of Shoreline, pursuant to RCW Chapter 90.58.030. Type F streams and waterbodies are those known to be used by fish, or that meet the physical criteria to be potentially used by fish. Fish streams may or may not have flowing water all year; they may be perennial or seasonal. Type Np streams have flow year round and may have spatially intermittent dry reaches downstream of perennial flow. Type Np streams do not meet the physical criteria of a Type F stream and have been proven not to contain fish. Type Ns streams do not have surface flow during at least some portion of the year, and do not meet the physical criteria of a Type F stream.

CULTURAL RESOURCES

A cultural resources assessment was prepared for this project to determine if there are historical or archaeological resources within the project area that could be affected by any of the alternatives (CRC 2015). The assessment was based on published information sources, records on file with the Washington State Department of Archaeological and Historic Preservation (DAHP), field reconnaissance, and contacts with several Native American tribes in the area.

PUBLIC INPUT

The City has sought public input on this project dating back to the feasibility study of lake management alternatives (AltaTerra 2014). During the course of the alternatives analysis described in this report, five property owners along the west side of the lake were interviewed individually to gain their views on specific aspects of a potential dam and lake removal/modification project, and two additional meetings were subsequently held. The interviews were conducted in August and September 2015. A meeting was convened on October 20, 2015, with the owners of four of the properties along the west side of the lake to further discuss the project and obtain their input on the alternatives under consideration. On October 24, 2015, a meeting was convened in Shoreview Park to obtain input on the alternatives from the general public.

PERMITTING CONSIDERATIONS

Wetlands and streams in the project area are subject to a variety of federal and state regulations. Federal laws regulating wetlands include Sections 404 and 401 of the Clean Water Act (United States Code, Title 33, Chapter 1344 [33 USC 1344]). Washington State laws and programs designed to control the loss of wetland acreage include the State Environmental Policy Act (SEPA) and Section 401 of the Clean Water Act (a federal law that is implemented in Washington by the Department of Ecology (Ecology), as mandated by the Washington State Water Pollution Control Act). City of Shoreline Code section 20.80 specifies wetland and stream categories, required buffer widths, development standards, and mitigation requirements for critical areas in its jurisdiction.

A review of existing project site documentation was performed to assess permitting considerations likely to be associated with each of the alternatives under consideration. The City's knowledge of historical permitting procedures for dredging and maintenance in the Hidden Lake project area was also elicited via personal communications.

COST

The construction cost of each alternative was developed to a sufficient level of detail to understand cost differences between the alternatives and range of magnitude of the project cost. The cost estimates were based on earthwork volumes derived in Civil3D (computer-aided design software), cost data from past projects constructed in the region, and professional judgment based upon Herrera's experience in design and construction of over

50 creek and river projects. The costs of project design, permitting, and construction administration were also estimated for each alternative based on past project experience.

MAINTENANCE IMPLICATIONS

The maintenance requirements that the City could expect for each alternative were assessed qualitatively based on experience with creek projects throughout the region and with input from City staff who know the project site well.

ANALYSIS RESULTS

HYDROLOGY AND HYDRAULICS

A summary of the hydrologic and hydraulic analyses is provided in this section. More detailed information can be found in Herrera (2016). Only Alternatives 1, 2, and 3 were modeled; however, because improvements under Alternative 4 would be effectively the same as those for Alternative 3 in the Hidden Lake area and extending for hundreds of feet downstream of NW Innis Arden Way, the results for Alternative 3 can be applied toward Alternative 4 as well. Hydraulic model results for existing conditions and Alternatives 1, 2, and 3 are shown in Figures 6 through 8. The hydraulic modeling revealed three key findings:

1. The lake has limited flood storage during the 100-year flood event, which is not an issue because the outlet structure and associated piping is low enough and large enough to convey a significant amount of flow. The limited flood attenuation in the lake during higher flood flows under existing conditions means that the downstream flood hydrograph peak would not change (in terms of flow magnitude and timing) for any of the alternatives (Herrera 2016). In fact, a slight decrease in the downstream peak flow is predicted for Alternative 3 (and thus Alternative 4 as well) and a significant decrease is predicted for Alternative 2 due to the difference between “dead” storage (lake volume occupied by water before a flood wave comes through) in the lake under existing conditions compared to the live flood storage in the excavated channel and floodplain for Alternatives 2, 3, and 4.
2. The lake outlet manhole structure and associated piping has sufficient capacity during moderate floods such that the model predicts minor lake elevation changes at increasing flow rates, and no change in the hydrograph downstream of NW Innis Arden Way with respect to peak flow or flood duration.
3. Model results for Alternatives 1, 2, and 3 demonstrated a significant decrease in water surface elevations in the project area and extending upstream of the lake. This is because water surface elevations under existing conditions are governed by the geometry and elevation of the dam crest at the existing outlet of the lake, and lowering or removing the dam would result in a creek water surface elevation profile through the existing lake bed that is lower than the existing lake water surface, even during floods. Therefore, the model results indicate that none of the alternatives would have adverse flooding effects on park land or private property upstream of the dam.

While the project team has confidence in these findings based on the modeling done to date, as discussed in Herrera (2016), the creek hydrographs used as input to the hydraulic model are approximate, derived based upon several sources of information. If a streamflow gage were installed at a location approximately 400 to 600 feet upstream of the existing lake, the flow data collected at that gage could be used to refine the model findings discussed herein. That would be particularly useful if some large flow events were captured in the gage data before detailed project design is completed.

Findings of the hydraulic modeling for existing conditions and each alternative are summarized below.

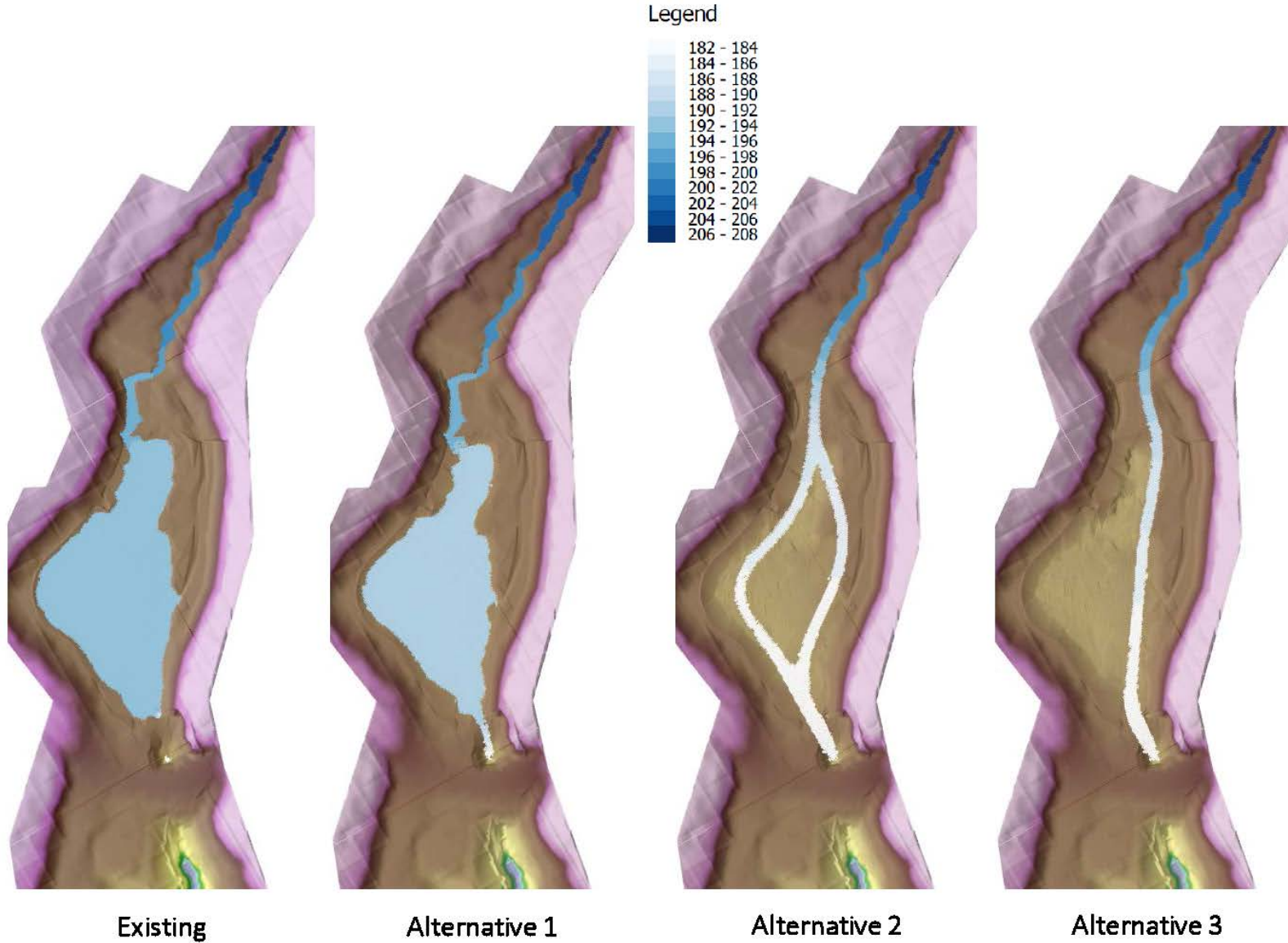


Figure 6. Modeled Boeing Creek Water Surface Elevations in the Project Area under Mean Annual Flow Conditions.

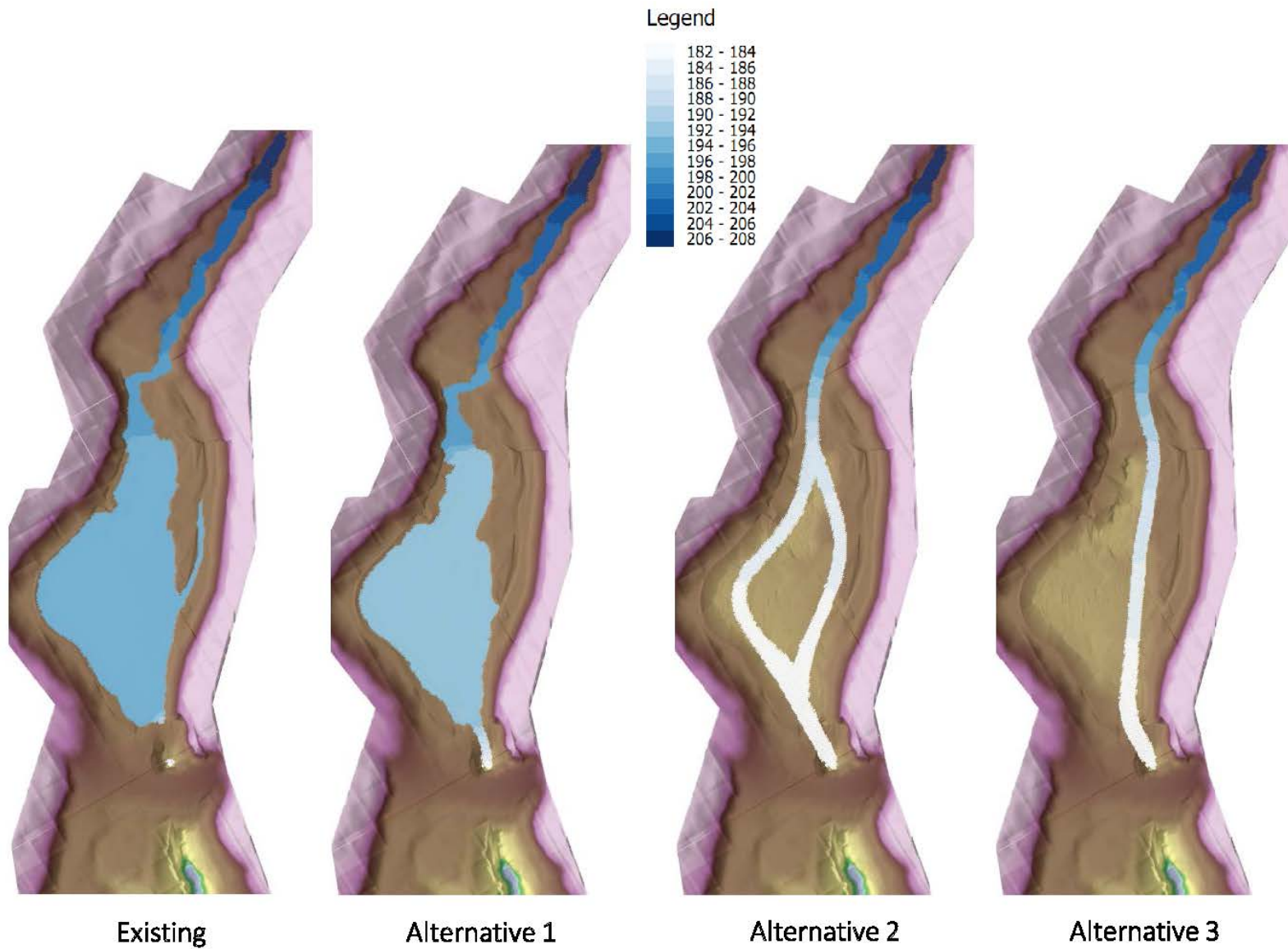


Figure 7. Modeled Boeing Creek Water Surface Elevations in the Project Area at the Peak of the 2-Year Recurrence Flood Flow.

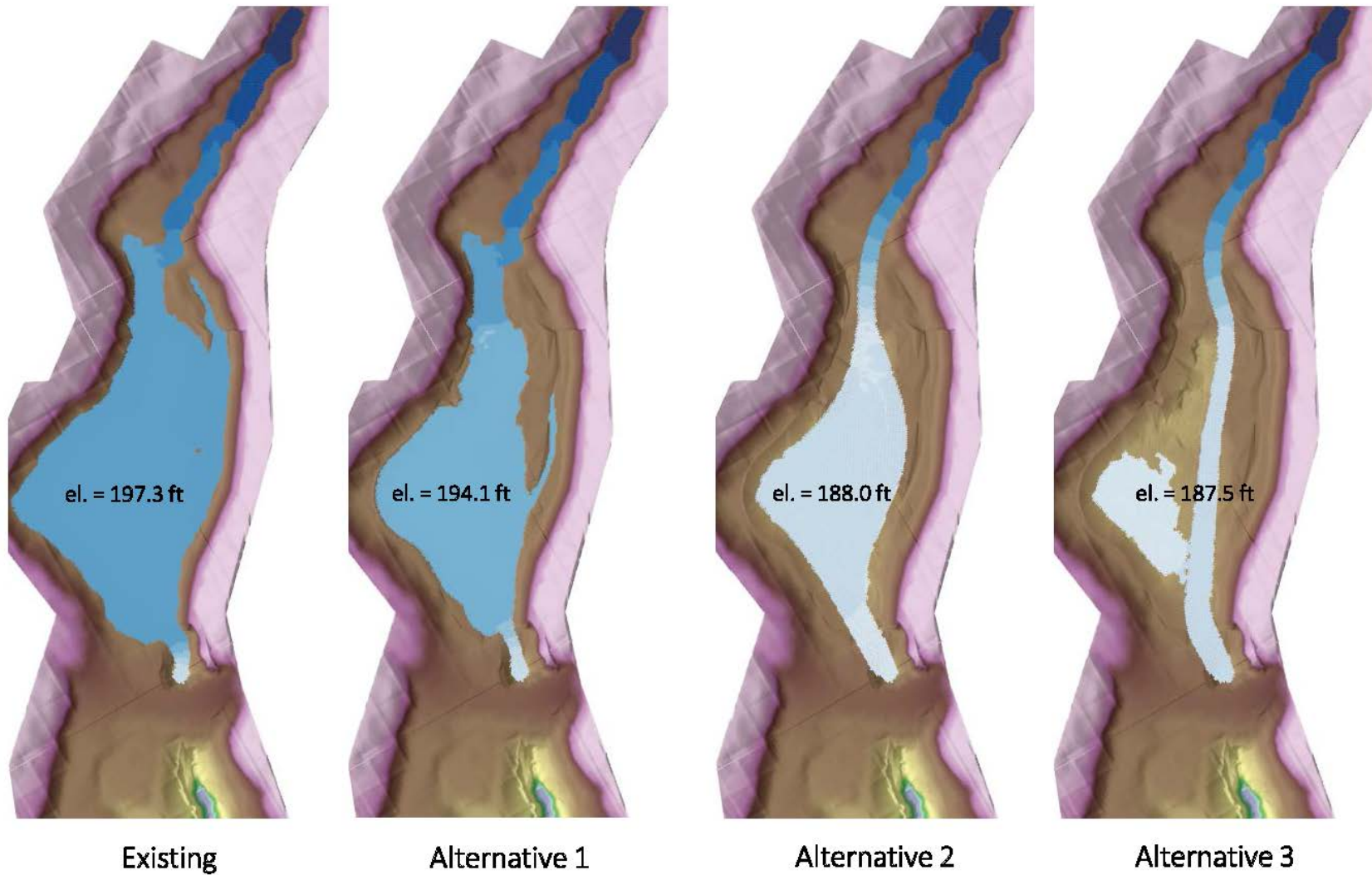


Figure 8. Modeled Boeing Creek Water Surface Elevations in the Project Area at the Peak of the 100-Year Recurrence Flood Flow.

Existing Conditions

The model results indicate that the lake outflow system is capable of conveying the entire 2-year flood event (with minor attenuation of the peak flow rate occurring in the lake), but the lake outflow system is overwhelmed in the 100-year flood event. Significant overtopping of the dam is simulated for the 100-year flood event. The lake may provide some flood flow storage and peak flow attenuation for flows greater than the 2-year flood.

Alternative 1

The Alternative 1 model results show that lowering the lake outlet elevation by 3 to 4 feet would lower the water surface elevation profile upstream of the dam by the equivalent amount. Widespread inundation would still occur similar to the existing lake, analogous to simply lowering the lake water surface elevation by 3 to 4 feet. However, that depth of inundation would lessen over time as the lake fills with sediment.

Lowering the lake outlet would result in increased flow velocities in the creek at the upstream entrance to the lake and at the dam spillway. In the 100-year flood event, the velocity in these areas was simulated to be in the range of 5 to 9 feet per second (fps), which is fast enough to initiate erosion of bare ground and ground cover vegetation. The high velocity flow over the dam during floods dictates that the spillway be designed to resist erosion, which is why Alternative 1 assumes a reinforced concrete spillway. The increased flow velocities in the creek near the entrance to the lake would be similar to existing flow velocities upstream and downstream of the project area. Thus, the new creek channel that would form in the existing lake bed under Alternative 1 would be able to function similar to the existing upstream and downstream channel sections.

At the entrance to the culverts under NW Innis Arden Way, the model results suggest flow velocities would increase and the direction of concentrated velocity would change. If Alternative 1 is selected for implementation, this issue should be evaluated further to assess scour and other erosion risks at the culverts, and corresponding mitigation measures to prevent culvert damage.

Alternative 1 would trigger slower flow velocities through the existing lake area compared to Alternatives 2, 3, and 4. Therefore, sediment deposition would be expected in the remaining lake area until equilibrium is reached and a channel is naturally cut through the existing lake bed.

A slight increase in the peak flow rate downstream of the dam was simulated for Alternative 1 for the 100-year flood, but this change is likely within the limitations and expected variability (“noise”) of the model. Minimal peak flow attenuation occurs in the lake during higher flood flows in the existing condition, as evidenced in the 100-year flood model results. This means that reduction or elimination of the lake storage volume will not notably affect peak flows downstream of NW Innis Arden Way.

Increased flow velocities at the upstream end of the lake were noted in the model results for Alternative 1. Higher velocities could induce channel bed erosion. Headcutting (lowering of the channel bed propagating in the upstream direction) could be an issue in that area until

the appropriate coarse sediment that is resistant to erosion can be delivered as described in the *Geomorphology* section below. Alternatively, bed grade control measures could be constructed in the vulnerable, upstream section of the channel to prevent headcutting.

Alternative 2

The Alternative 2 model results show inundation on the newly created floodplain roughly 2 feet deep with in-channel flow depths up to 6 feet in the 100-year flood event. The 2-year model results suggest that floodwaters would generally be contained in the new creek channel(s), whereas part of the intent of this alternative is to create frequently activated floodplain areas. Therefore, if Alternative 2 is selected for implementation, the floodplain elevation should be lowered more in design compared to what was modeled. The “dead” water storage in the lake area (water storage volume that is occupied before flood flow passes through the lake) would be eliminated and replaced with “live” storage in the active floodplain areas during moderate to extreme flood events. This effect would be greatest under Alternative 2, compared to the other alternatives, because it would create the largest amount of floodplain. The live storage would attenuate peak flow rates to some extent downstream of NW Innis Arden Way.

The model simulates maximum flow velocities on the order of 8 to 9 fps in the roughened channel area entering the existing lake footprint, and 1 to 6 fps in the channels through the existing lake area during the 100-year flood event. The variable velocity gradients in the floodplain area predicted for Alternative 2 also suggest an increase in hydraulic complexity that could increase sediment transport and overbank sediment deposition, and also diversify aquatic habitat. Given the lack of coarse sediment in the lake bed to resist erosion, coarse streambed gravels and cobble material would need to be imported to build a stable channel bed that would withstand high shear stresses when flood flows generate high velocities.

As with Alternative 1, the model results for Alternative 2 suggest flow velocities would increase and the direction of concentrated velocity would change approaching the upstream entrance to the culverts beneath NW Innis Arden Way. If Alternative 2 is selected for implementation, this issue should be evaluated further to assess scour and other erosion risks at the culverts, and corresponding mitigation measures to prevent culvert damage.

A slight decrease in the peak flow rate is predicted downstream of NW Innis Arden Way in the 100-year flood event, but not to an extent that would notably affect flooding of land along the creek banks or erosion of the banks by turbulent water.

Alternatives 3 and 4

The Alternative 3 model results (also applicable to Alternative 4) show limited floodplain activation on the left (south) bank with in-channel flow depths of about 6 feet at the peak of the 100-year flood, suggesting limited floodplain inundation and less potential off-channel habitat gain compared to Alternative 2. Similar but slightly lesser peak flow velocities were simulated for Alternative 3 in the 100-year flood event, compared to Alternative 2, in the steeper channel sections. Regardless, the design of the new and modified channel bed and banks would need to include durable elements that resist erosion during flood flows. Alternatives 3 and 4 would result in slightly reduced peak flow downstream of NW Innis Arden Way in the 100-year flood event, but less of a reduction than Alternative 2 because

Alternatives 3 and 4 would create less floodplain area to temporarily store floodwater upstream of the road.

Alternatives 3 and 4 would each require special consideration for channel bank design to maintain a predictable channel alignment because the current lake bed near the upstream end of the site is low enough that the new channel could shift location without durable confinement. The simulated flow depths and velocities in the creek channel where it enters the existing lake indicate that the right (west) bank of the modified channel could be vulnerable to erosion and flow overtopping it. This concern could be offset by inclusion of stout bank protection measures in that area, such as a wood crib structure or large rock to armor the bank and resist erosion.

Alternative 4 – Effects of Removing Seattle Golf Club Diversion Dam

While hydraulic modeling of the Boeing Creek reach containing the Seattle Golf Club diversion dam was not performed for this study, it can be assumed that streamflow velocities upstream of the existing dam area would increase compared to existing conditions following dam removal and “smoothing” of the channel elevation profile under Alternative 4 because the streambed slope would increase over a distance of several hundred feet of modified channel. Under Alternative 4 the creek water surface elevation at all flow rates would decrease upstream of the existing diversion dam location because the stream channel bed elevation would be much lower than existing conditions (a wedge of sediment has completely filled in what used to be a deep pool behind the 15-foot-high dam, and that wedge would be mostly removed). Conversely, the water surface elevation at all flow rates would be higher under Alternative 4 downstream of the existing dam for a distance of several hundred feet due to raising the channel bed elevation. The smoothed channel profile would discourage bank erosion as occurs under existing conditions due to flows spilling with erosive force over the dam. These changes in water surface elevations and flow velocities could readily be accommodated through design to prevent erosion or flooding of adjacent land.

GEOTECHNICAL INFORMATION

The two new borings advanced through the dam in September 2015 encountered fill overlying native glacial deposits or recent alluvium. A summary of soil characteristics in each boring follows.

- In boring B-1, located due south of the lake outlet structure on the downstream side of the dam crest, fill was encountered to a depth of about 10 feet, which consisted of variable soils including medium dense sand, silty sand with gravel, and medium stiff lean clay and sandy clay. The fill appears to be the material placed for construction of the dam. Below a depth of 10 feet, the boring encountered glacial deposits consisting of hard lean clay and very stiff to hard silt. Groundwater was encountered at a depth of approximately 9 feet.
- In boring B-2, on the west side of the dam, fill was encountered to a depth of about 10 feet and consisted of medium stiff to stiff sandy clay. The fill overlies recent alluvium, which was likely deposited in the historical drainage channel of Boeing

Creek. The recent alluvium consisted of very loose silty sand to a depth of 17 feet over medium stiff fat clay to the bottom of the boring at 31.5 feet below ground surface. Groundwater was encountered at a depth of about 9 feet.

The soils encountered in the new borings are similar to those found in geotechnical borings reported in Shannon & Wilson (1995). Implications of the geotechnical findings for the alternatives are summarized below.

Alternative 1

Under Alternative 1, any soil removed from the dam would be hauled off site. The hauled soil would be suitable for backfill at another site. However, the soils are very moisture-sensitive due to the large amount of silt and clay content, so they will be difficult to place and properly compact if they become wet. Therefore, excavation, placement, and compaction of the excavated soil should be done during drier weather.

Alternative 1 would entail excavating an estimated 440 cubic yards of dam fill, and placement of less than 20 cubic yards of earth fill on the periphery of the new spillway.

Alternative 2

If desired, the materials comprising the dam fill could be reused on site for other purposes as part of constructing Alternative 2, such as creating mounds in the floodplain for diversifying growth conditions for vegetation plantings. For any dam fill that is hauled off site, considerations for that material are the same as described for Alternative 1.

As configured for purposes of this analysis, Alternative 2 would entail excavating an estimated 12,850 cubic yards of dam fill and (mostly) lake bed sediments, and placement of approximately 170 cubic yards of fill for the banks in some locations along the new stream channel.

Alternatives 3 and 4

Alternatives 3 and 4 have less potential for reuse of dam fill material on site compared to Alternative 2. For any dam fill that is hauled off site, considerations for that material are the same as described for Alternative 1.

As configured for purposes of this analysis, Alternatives 3 and 4 would each entail excavating an estimated 6,800 cubic yards of dam fill and (mostly) lake bed sediments, and placement of approximately 30 cubic yards of fill for the banks in some locations along the new stream channel in the existing lake area. These volumes do not include excavation of the embankment beneath NW Innis Arden Way to remove and replace the culverts (which would result in net excess of soil to haul off site or reuse on site). They also do not include excavation or fill related to work in the channel downstream of NW Innis Arden Way that was not evaluated in detail.

GEOMORPHOLOGY

Current geologic and geomorphic conditions are well described in the Hidden Lake feasibility study (AltaTerra 2014) and earlier planning documents (King County 1995). As described in those works, the surficial geology of the area is typical of the Puget Lowland, being composed of a thick (200 feet) deposit of outwash sand, overlying a relatively thin unit of lacustrine silt and clay, on top of glacially overrun pre-Fraser glacial sediments. The outwash sand deposit generates relatively large landslides in the creek corridor immediately upstream of the lake and smaller slope sloughing downstream of NW Innis Arden Way. It contributes large volumes of sediment to the creek, much of which is fine grained (i.e., sand). The instability of the outwash sand upstream of the lake has been exacerbated by human disturbance and hydrologic changes due to development, as documented in AltaTerra (2014).

The geomorphology of Boeing Creek is reflective of this geologic pattern, with a relative decrease in channel slope through the easily erodible outwash sediments at the lake's current location. However, contrary to King County (1995), research performed for this analysis suggests that, if there had been a natural lake prior to the construction of the original Hidden Lake dam in the 1920s, it was quite small, because no lake is shown on the earliest maps of the area (GLO 1859). Approximately 850 feet downstream of NW Innis Arden Way is the approximately 15-foot-tall dam made of sheet-pile, which was formerly used by the Seattle Golf Club for irrigation water supply. The creek channel is completely full of sediment just upstream of that dam, so the dam no longer actively impounds sediment throughput, although it likely buffers private property upstream of the dam along the right bank (facing downstream) from bank erosion.

Downstream of Hidden Lake, the creek is deeply incised into the more competent and less erodible pre-Fraser sediments. In several locations in that reach, erosion has occurred down to well consolidated, pre-Fraser sediments (Figure 9). The channel slope is moderate through this reach down to the creek mouth at the Puget Sound shoreline.

All four alternatives under consideration would increase sediment delivery, over time, to the Boeing Creek channel downstream of Hidden Lake. The character and volume of that sediment will vary depending on the alternative, as described in the *Sediment Transport* section below.

All four alternatives under consideration would increase sediment delivery, over time, to the Boeing Creek channel downstream of Hidden Lake. The character and volume of that sediment will vary depending on the alternative, as described in the *Sediment Transport* section below.

Currently, there are unstable slopes in many locations along Boeing Creek, both upstream and downstream of the lake. Examples include an area upstream of the lake in Boeing Creek Park caused by erosion from high storm flows, and an area downstream of the Seattle Golf Club diversion dam caused by channel incision that is a direct effect of sediment starvation due to sediment impoundment within Hidden Lake and on the upstream side of the diversion dam. Because the hydrology of the Boeing Creek basin as a whole will not change significantly as a result of any of the four alternatives, there remains a risk that some of these geomorphic patterns will continue into the future.



Figure 9. Exposed Pre-Fraser Sediments in the Bed of Boeing Creek Downstream of the Seattle Golf Club Diversion Dam.

The mode of ravine slope failure downstream of the Seattle Golf Club diversion dam may be changed by increased sediment delivery downstream of Hidden Lake, which would occur under any of the four alternatives. These downstream areas are currently at risk to slope failure because the creek channel continues to incise, heightening already tall, near vertical banks. The most affected areas have incised several feet within the last few decades. With increased sediment supply, the channel incision will slow and may even stop. However, the delivery of additional sediment, particularly bedload (consisting of gravel with minor amounts of coarse sand), will initiate deposition and may ultimately lead to lateral channel migration in areas where the local slope is relatively low (less than a few percent). Channel migration could trigger bank instability and may initiate small landslides. Most changes would likely occur downstream of the Seattle Golf Club diversion dam, particularly immediately downstream of the dam, because the channel profile in the reach between NW Innis Arden Way and the diversion dam is too steep to initiate sediment deposition and, thereafter, channel migration. Because the Boeing Creek channel is far from residences and other development (e.g., Beach Drive) downstream of the Seattle Golf Club diversion dam, such anticipated changes induced by any of the Hidden Lake alternatives are not expected, based on information available at the time this report was written, to pose significant increasing risk of bank erosion and subsequent slope failure affecting adjacent private development. This is particularly because the project's main impact to these areas would be to restore

sediment supply. Increased sediment supply would initiate deposition in the creek channel downstream of Hidden Lake that would generally arrest incision and potentially bury the toe of any currently eroding banks, improving overall slope stability, though increased stream channel migration may also result. Minor stream channel migration is a natural process in comparable unaltered stream systems that creates and sustains aquatic habitat.

Removing both dams would re-engage sediment transport in the lower reach of Boeing Creek and likely completely prevent further channel incision downstream of the existing dam sites. In fact, the lowest reaches of the creek near the marine shoreline may eventually become depositional, as they were prior to development in the basin. The reach of Boeing Creek upstream of the Seattle Golf Club diversion dam, including the large sediment deposit that has filled the channel and former pool upstream of it, would have to be regraded. This regrading would require installing grade-control structures to maintain a desired streambed elevation profile for fish passage and to prevent headcutting and loss of privately-owned creek banks due to equilibration of the reach profile as whole. These actions are assumed to be included in Alternative 4. However, once these actions are taken, the channel profile would quickly equilibrate; and incision would cease due to the volume of sediment being transported through this area by the creek.

Sediment Transport

Basin Sediment Delivery Estimates

Sediment transport estimates developed over 20 years ago during design of King County's Hidden Lake Restoration Project (King County 1995) were significantly lower than the actual amount of sediment that was supplied to the lake after that project was completed. The City's lake dredging records indicate an average of 1,100 cubic yards of sediment deposition in Hidden Lake per year between 2002 and 2013 (AltaTerra 2014). The grain size character of the dredged sediment has been predominantly sand.

Using a modern sediment production model (Syvitski et al. 2003, Syvitski et al. 2005), total sediment load in the Boeing Creek basin is estimated to be approximately 2,500 cubic yards per year (Herrera 2016). This means that roughly half of the sediment entering Boeing Creek flow each year has been retained in Hidden Lake. The material that passes through the lake is wash load, the finest portion of suspended load. It is expected that finer-grained material, including some sand, remains in suspension during turbulent and higher-velocity flood flows, and passes through the lake in the existing condition.

Bedload transport volumes are much smaller. Based upon the relationship of bedload with suspended load, the Syvitski model yields a calculation of approximately 300 cubic yards per year of bedload in Boeing Creek. This volume is corroborated by AltaTerra (2014), which found creek channel widening (due to erosion from storm events after a former dam failed in one of the two primary tributaries upstream of the lake) equating to approximately 100 cubic yards of eroded creek bank soil per year. Currently, no bedload reaches the Hidden Lake outlet. The only bedload (primarily gravel) downstream of the dam has been scavenged by the creek as it has incised into older historical creek deposits in the middle of the ravine downstream of NW Innis Arden Way.

King County's documentation supporting the Hidden Lake Restoration Project (King County 1995) reveals that a justification for the environmental benefits of the project was reducing fine sediment deposition that hindered coho salmon spawning productivity in lower reaches of Boeing Creek. The fine sediment of most concern to coho salmon spawning gravels (i.e., fine sand, silt and clay) may pass through Hidden Lake in the current condition, and material of that size is increasingly being removed upstream of Hidden Lake via stormwater management practices that were not in place in the early 1990s. Although basin sediment supply and hydrologic extremes are still pronounced compared to predevelopment conditions in the basin, the effects of Hidden Lake on coho spawning habitat in lower Boeing Creek are less now than were stated more than 20 years ago (King County 1995).

Each of the four alternatives would deliver additional sediment to lower Boeing Creek downstream of NW Innis Arden Way, but in different ways. The following subsections describe the anticipated differences among the alternatives.

Alternative 1

Based upon the City's experience with dredging in the past decade and an estimate of approximately 8,800 cubic yards of sediment storage volume capacity in the lake as of bathymetry survey conducted in October 2015, it is expected that it will take until 2020 to 2025 for the lake to completely fill with sediment. The timeframe could be shorter if an extremely rare flood event occurs sooner, or conversely it could be longer if no high flow events occur in the watershed for a prolonged period of several years, which would be abnormal. It would take longer than 2020 to 2025 for a well-developed, stable channel to re-establish in the lake bed under Alternative 1. Once a channel is re-established under Alternative 1, the former lake reach of the creek would continue to store significant quantities of sediment. The creek would mostly pass only suspended load until an equilibrium is reached wherein the creek's floodplain in the lake reach no longer has capacity to store sediment and bedload also passes farther downstream. In the interim until equilibrium channel conditions occur naturally, the landscape of the existing lake would exhibit many isolated, ephemeral pools and, possibly, many braided channels.

With Alternative 1, there is also a risk of a headcut developing and propagating upstream of the lake, as noted previously. The headcut risk would persist until a well-defined channel reforms and the creek profile stabilizes through the lake area. Some suspended sediment load would likely be stored for a longer period (for at least 20 years) in the lake reach as the floodplain aggrades. However, immediately following construction, much of the suspended sediment would be remobilized until a stable channel can form through the existing lake footprint.

Alternative 2

Of the four alternatives, Alternative 2 most closely mimics known predevelopment geomorphic conditions in the lake reach upstream of NW Innis Arden Way. Because a channel would be constructed that connects the existing lake inlet to the culverts at NW Innis Arden Way, bedload transport through the lake reach would be enabled immediately after construction. Therefore, channel degradation downstream of the lake likely would be reduced, while sand supply to the nearshore areas of Puget Sound at the creek mouth would increase. Alternative 2 would also result in storage of some suspended sediment load in

floodplain areas, particularly in the upstream portion of the existing lake where the channel slope would be flatter than in the downstream portion of the lake and dam area, when flows greater than a 2-year recurrence flood event activate floodplain areas.

Because the constructed channel gradient would be relatively steep at 4 percent or greater in parts of the site, significant engineering controls such as constructed boulder riffles and bank revetments would be required to prevent unwanted channel deformation. Such features are assumed in the conceptual design of this alternative.

Alternative 3

Like Alternative 2, Alternative 3 would immediately convey all bedload, as well as suspended sediment load, through the existing lake area to downstream reaches of Boeing Creek. Unlike Alternative 2, there would be essentially no capacity for storage of sediment in floodplain areas within the existing lake footprint. Most or all of the estimated 2,500 cubic yards of sediment supplied to the lake per year (Herrera 2016) would be transported downstream of NW Innis Arden Way. This additional sediment volume would likely trigger channel migration, particularly downstream of the Seattle Golf Club diversion dam, as described previously. Alternative 3 would result in the greatest benefits associated with sediment delivery in nearshore areas of Puget Sound within a few years of project construction, which would likely increase its salmon recovery grant funding potential because increased sediment supply to nearshore areas of Puget Sound is a goal of recovery planning for endangered Puget Sound Chinook salmon.

As with Alternative 2, the constructed channel gradient would be relatively steep in parts of the site, requiring significant engineering controls such as constructed boulder riffles and bank revetments to prevent unwanted channel deformation. Such features are assumed in the conceptual design of this alternative.

Alternative 4

Alternative 4 would result in the same sediment transport characteristics through the Hidden Lake area and similar effects downstream in Boeing Creek as described for Alternative 3, with the exception that all of the bedload would be transported downstream to the estuarine delta. This would eventually produce habitat comparable to what existed in lower Boeing Creek prior to basin development and manipulation of sediment transport at Hidden Lake. As mentioned above, the design of this alternative would have to include some reconfiguration of the reach between the Hidden Lake dam and the Seattle Golf Club diversion dam to prevent undue bank erosion and instability in this area.

Large Woody Debris

Large woody debris is important in a healthy riverine and estuarine ecosystem. However, the production of large woody debris upstream of Hidden Lake in the Boeing Creek basin is extremely limited due to land development and stormwater control facilities. Within the Boeing Creek Park and Hidden Lake reaches of the creek, the supply of large woody debris is also limited, though less so, because of past disturbance and relative immaturity of the woody vegetation. Therefore, the supply of large woody debris is such that, even prior to the

lake being re-established in the 1990s, the culverts under NW Innis Arden Way rarely clogged with large woody debris (King County 1995). More recent woody debris accumulation at the lake outlet manhole structure appears to be the result of beaver activity, as described in the following section.

Downstream of the Seattle Golf Club diversion dam, a significant amount of large woody debris is supplied to the creek (Figure 10). Most of the debris has been delivered in conjunction with past landslides, but ongoing landsliding indicates that the supply will be sufficient in the future for producing high quality instream habitat conditions in the downstream reach, despite the wood supply limitations from upstream.



Figure 10. Photograph of Large Woody Debris in Boeing Creek Downstream of the Seattle Golf Club Diversion Dam.

None of the alternatives would change large woody debris supply characteristics in the near term. With planting of forested vegetation along the restored creek channel edges under Alternatives 2, 3, and 4, potential supply of large woody debris to the creek would increase slightly in the long term under any of these alternatives.

Beaver Activity

Beaver are present in the Hidden Lake area (Eric Gilmore, personal communication, November 29, 2015). Each of the three alternatives under consideration could result in modified beaver activity and associated effects on the geomorphic character of Boeing Creek within and downstream of the current Hidden Lake wetted area. Alternatives 1 and 2 could invite greater beaver activity in the current footprint of Hidden Lake because they would allow for ponding of water in floodplain areas and slower flow velocities. Alternatives 3 and 4 would discourage beaver from using the current lake area because the steeper channel gradient would not be conducive to dam and lodge building by beaver. Alternative 4 would also discourage beaver dams from forming in the vicinity of the Seattle Golf Club diversion dam site because this alternative would result in a relatively thin and steep stream reach that is not consistent with beaver habitat, compared to a channel area that is wider and flatter under existing conditions. In general, where beaver dams persist, the increased woody debris in the stream provides beneficial habitat for fish and other aquatic species by diversifying the habitat types and hydraulic conditions (Malison et al. 2015).

HABITAT CHARACTERISTICS

Historical and Existing Wetlands

The earliest documentation of wetland conditions in the project area was obtained from the Hidden Lake Restoration Project report (King County 1995), which characterizes and classifies the wetlands as they existed at Hidden Lake in 1995, prior to the lake being completely dredged in 1997. Wetland classification was based on King County Code criteria from 1995. Three wetlands, called Wetlands A, B, and C, were identified along the edges of Boeing Creek within the present-day lake footprint (see figure in Appendix B). Wetland A was a Class III, riverine, palustrine, scrub-shrub wetland along the southwestern edge of Boeing Creek. Wetland B was a Class III, slope, palustrine, emergent and scrub-shrub wetland located along a steep bank on the southeast side of Boeing Creek. Wetland C was a Class II, riverine, palustrine, forested wetland located on both sides of Boeing Creek and throughout most of the floodplain.

To characterize present day conditions, Herrera consulted existing documentation and conducted a site reconnaissance. The National Wetlands Inventory (USFWS 2015), City of Shoreline wetland inventory (Shoreline 2015), and WDFW Priority Species and Habitat database (WDFW 2015b) indicate one wetland within the project area, which includes Hidden Lake and the vegetated areas around the open water. That wetland is classified as a depression, palustrine, scrub-shrub, and seasonally flooded, diked/impounded wetland. The wetland is fed by water entering the depression from Boeing Creek and controlled by both the dam and an outfall structure that controls the water storage within the lake. Herrera's site reconnaissance confirmed the mapped conditions, identified additional forested and emergent wetland communities surrounding the lake, and identified a potential riverine, palustrine, scrub-shrub wetland at the north end of Hidden Lake along Boeing Creek. Additionally, Herrera noted potential slope wetlands along the southeastern portion of the lake, likely created by groundwater expressing from the steep slopes along City-owned park property.

The Watershed Company rated Hidden Lake as a Category III wetland (Hruby 2004; AltaTerra 2014). It is expected to remain a Category III wetland under the revised Ecology rating system (Hruby 2014) and will be confirmed during subsequent critical areas analysis as dam removal planning proceeds. Hidden Lake and the adjacent palustrine forested, scrub-shrub, and emergent wetlands are estimated to cover approximately 2 acres (Tetra Tech 2004; AltaTerra 2014). In its current condition, Hidden Lake provides water quality functions as the dam is a constricted outlet and the lake receives stormwater runoff from the contributing urbanized basin. It provides minor hydrologic functions as it stores water during storm events; and it provides habitat functions with an interspersed of habitats for fish and wildlife.

Boeing Creek

The Boeing Creek Basin Plan (Windward 2013) documents historical fish presence in Boeing Creek, fish species observed recently upstream and downstream of Hidden Lake, and fish passage barriers from Hidden Lake to the creek mouth at Puget Sound. Among the species that historically used and currently use the creek, coho salmon and cutthroat trout are considered to be target species of interest in the context of enhancing or restoring habitat favorable to them in the alternatives discussed in this report. Chinook and chum salmon have also been found in the lower reach of the creek close to the mouth. Potential effects of the alternatives on those salmon species are important to consider. As discussed previously, the King County project that restored Hidden Lake to its current form in the mid-1990s used removal of fine sediments (trapped by the lake) and resultant benefits to salmon spawning in lower reaches of the creek as justification for the environmental benefits of the project.

Forage fish habitat has been lost extensively throughout Puget Sound because of shoreline armoring (Penttila 2007). Nearshore sediment starvation associated with shoreline armoring is particularly pronounced near the Boeing Creek mouth due to the near continuous riprap revetment associated with the BNSF rail line between Seattle and Everett. Forage fish are crucial to the food web that supports many marine species in Puget Sound (Penttila 2007). Herrera (2013) documented that potential intertidal forage fish (i.e., surf smelt and sand lance) spawning habitat is much greater than documented spawning in the nearshore reach that would be affected under any of the alternatives discussed in this report. Because documented forage fish spawning habitat is primarily near stream outlets, as they are the only areas that have the necessary sediment (WDFW 2015a), forage fish spawning habitat would likely be greatly expanded near the creek mouth if more sediment is allowed to move through the lake reach of Boeing Creek. The habitat expansion would be proportional to the amount of sediment passed through the lake reach, which varies amongst the alternatives, as described previously.

Effects of Alternatives on Habitats

Alternative 1

Hidden Lake provides open water habitat for fish, such as cutthroat trout, and waterfowl species. Under Alternative 1, the amount of open water habitat would decrease immediately as the lake level is lowered upon constructing the new dam spillway, and would decrease further over time as sediment fills the lake bed and Boeing Creek re-establishes a channel and vegetated wetlands in the floodplain, leading to formation of a higher functioning wetland

and stream area. However, due to the urban nature of the Boeing Creek basin and the seed bank within the sediment settling in the lake bed, there is a high likelihood that nonnative and invasive species (i.e., weeds), such as reed canarygrass (*Phalaris arundinacea*) and Himalayan blackberry (*Rubus armeniacus*), would occupy the new floodplain areas and invade wetlands. While wetlands dominated by reed canarygrass perform water quality and hydrologic functions, the habitat value provided is low compared to an interspersed of native vegetation communities. Therefore, post-construction vegetation monitoring and management would yield a better ecological outcome under Alternative 1, including weed control measures and supplemental planting of native species. (Note that the cost estimate for this alternative (see Appendix C) accounts for these measures.) Overall, the habitat created under Alternative 1 would function higher than existing conditions.

Alternative 2

Alternative 2 is a controlled version of Alternative 1 in which the open water habitat in Hidden Lake would be manually converted to a complex wetland and stream area. Groundwater discharge into the new channel would occur a few feet above the constructed channel bed in much of the site, which would provide a downstream habitat benefit of increased base flow due to shallow groundwater and surface water mixing, or hyporheic exchange, in the project area. Wetlands would be planted with native vegetation throughout the floodplain on both private and City-owned park property, and would be maintained to control the presence of invasive species. The combined wetland and stream habitat provided in Alternative 2 would be expected to function higher than that provided under Alternative 1 or 3.

Alternative 3

Alternative 3 would provide a high functioning stream habitat through the reach on City park property and extending for a few hundred feet downstream of NW Innis Arden Way, but, because of the steep and deeper nature of the constructed channel, little to no wetland habitat could be re-established adjacent to the channel. The floodplain west of the constructed channel in the existing lake area could be allowed to establish vegetation naturally, with potential for nonnative, invasive species establishing throughout that area. As with Alternative 1, proactive planting of the existing lake footprint west of the new creek channel and post-construction vegetation monitoring and weed management would yield a better ecological outcome. (Note that the cost estimate for Alternative 3 [see Appendix C] does not account for these measures because it assumes several private property owners would not be willing to have planting work done on their land.) Similar to Alternative 2, groundwater discharge into the new channel would occur a few feet above the constructed channel bed through much of the site, which would provide a downstream habitat benefit of increased base flow due to groundwater and hyporheic exchange in the project area. The hyporheic exchange under Alternative 3 would provide less benefit than that under Alternative 2 because there would be an overall lesser area of stream channel in which that process occurs.

Alternative 4

Alternative 4 would result in all of the same effects on habitat in the Hidden Lake area and for a distance of a few hundred feet downstream of NW Innis Arden Way as under Alternative 3. Additionally, this alternative would restore natural stream functions and processes along several hundred feet of stream length bracketing the existing Seattle Golf Club diversion dam location. Forest vegetation species would be planted in areas adjacent to the creek that are disturbed during construction, replicating forested habitat conditions that exist now in that area. Removing the diversion dam would also eliminate the only remaining barrier to coarse sediment from reaching downstream areas and the nearshore of Puget Sound at the mouth of Boeing Creek, improving habitat conditions throughout the lower reaches of the stream and the nearshore. Finally, it would restore fish passage for anadromous species that historically used the creek and that do not currently use the creek upstream of the diversion dam.

CULTURAL RESOURCES

The cultural resources assessment (CRC 2015) found that "... given the steep topography of the area, dynamic erosional and depositional environment, historical logging, modern land development, and Hidden Lake and Boeing Creek environmental restoration activities the potential for encountering significant, intact archaeology is extremely low." Therefore, for the current phase of project planning, cultural resources do not have any bearing on the alternatives analysis. However, it is important to note that the cultural resources assessment focused on an area that did not extend all the way downstream to the Seattle Golf Club diversion dam. Thus, it is possible that cultural resources are present near that dam, and thus could have a bearing on implementation of the second phase of Alternative 4.

PUBLIC INPUT

Input received from lakeside residents and the general public to date was used to shape the distinct features of the four alternatives presented in this report. Specific feedback obtained from the public is summarized below.

Private Property Owners

Lakeside residents voiced several concerns and opinions about the project and on the three alternatives, including:

- Concern about privacy and potential for trespassing, with elimination of the lake allowing park users or others to walk across the restored creek onto their land
- Concern for the loss of the lake and the unique habitats and aesthetic value it provides
- Concern about potentially reduced property values
- Potential for inadvertent impacts on mature trees west of the lake shoreline

- Potentially high cost of the project to the City and its taxpayers
- Potential for marshy conditions to develop in the existing lake bed that would attract mosquitoes and make it difficult to walk on the eastern edge of their property, which indicates less support for Alternative 2 as described herein
- Desire for ecological benefits to be achieved if the lake is converted to a different landform, which indicates less desire for Alternative 1 as described herein

General Public

Input received during the course of this alternatives analysis from the general public focused on the following topics:

- Effects of the project on the character of Boeing Creek downstream of Hidden Lake, and interest in whether the Seattle Golf Club diversion dam might also be removed
- A desire for improved trail(s) along the southeast side of the restored Boeing Creek channel in the existing lake bed
- Concern for the loss of a place that is popular for taking dogs to swim
- The unique ecological value that is contained within Shoreview/Boeing Creek Park and how the project could enhance that value; in relation to this, interest in placing informational signage about the ecological effects of the project

PERMITTING CONSIDERATIONS

Wetland and stream regulations imposed by state and federal agencies and the City of Shoreline will apply to any future activities planned for the project. Filling and other alteration of wetlands and streams is regulated under the federal Clean Water Act, the state Hydraulic Code, the State Environmental Policy Act (SEPA), and the City of Shoreline Critical Areas Code. The City of Shoreline Code also establishes required buffer widths for wetlands and streams. Federal, state, and City regulations require mitigation for impacts on wetlands and streams, and the City also regulates impacts on the buffers of wetlands and streams.

Clean Water Act Sections 404 and 401

Section 404 of the federal Clean Water Act regulates the placement or removal of soil or other fill, grading, or alteration (hydrologic or vegetative) in waters of the United States, including wetlands (33 USC 1344). The US Army Corps of Engineers (USACE) administers the permitting program under the act. The permits include nationwide (general) permits for specific types of projects (e.g., maintenance) involving small areas of fill, grading, or alteration. Individual permits are required for projects not covered under nationwide permits, including those with large areas of disturbance and/or quantity of fill. The USACE does not regulate wetland buffers.

Section 401 of the Clean Water Act requires that proposed dredge (removal) and fill activities permitted under Section 404 be reviewed and certified to ensure that such activities meet state water quality standards (i.e., Section 401 Water Quality Certification). In Washington State, this certification is administered by Ecology and applies to all Section 404 permits. The Section 401 Water Quality Certification is achieved for projects through the Section 404 nationwide permitting process subject to conditions of the nationwide permit. An Individual Section 401 Water Quality Certification and associated review is required if nationwide permit conditions are not met (e.g., greater than a half-acre of wetland disturbance) and typically in instances where an Individual Section 404 permit is required.

State Hydraulic Code

The Washington Department of Fish and Wildlife (WDFW) administers the Hydraulic Project Approval (HPA) program under the state Hydraulic Code, which was specifically designed to protect fish life. An HPA permit is required for projects that will use, divert, obstruct, or change the natural flow or bed of any of the salt or fresh waters of the state.

State Environmental Policy Act

The SEPA review process provides a way to identify possible environmental impacts that may result from government decisions. Information provided during the process helps agency decision makers, applicants, and the public understand how a proposal will affect the environment including, but not limited to, aquatic resources (e.g., lakes, wetlands), shorelines, earth, plants, and animals. Under SEPA, the City of Shoreline is the lead agency for the proposed project and is responsible for identifying and evaluating potential adverse environmental impacts.

City of Shoreline Critical Areas Code

The City of Shoreline passed a new Critical Areas Ordinance on December 7, 2015, which includes revisions to critical areas regulations contained in the City's Development Code (Chapter 20.80). Information pertaining to critical areas that is presented in this report is based on the revised code, which became effective in early 2016.

Wetlands

The City of Shoreline Code (20.80.320) requires that wetlands be classified according to the Ecology rating system (Hruby 2014). Buffers are required around each wetland in order to protect the wetland's functions and values. For each classification of wetland (Categories I through IV), the code specifies a base buffer width. This width is then adjusted according to habitat function level.

Hidden Lake is estimated to be a Category III wetland with a habitat score of 6 to 7 points, thus, the buffer would be 165 feet (City of Shoreline Code Table 20.80.330(A)(1)). The buffer width will be confirmed after the wetland is delineated and rated. In addition, a 15-foot building or impervious surface setback line is required from the edge of the wetland buffers.

Streams

Streams are classified under the Fish and Wildlife Habitat Conservation Area section of the City of Shoreline Code (20.80.270(B)(5)). Boeing Creek within the project area is likely to be classified as a Type F stream because it provides accessible fish habitat and/or because the project would allow fish access. Streams of this rating are required to have a 75-foot-wide buffer if only non-anadromous fish are present and a 115-foot-wide buffer if anadromous fish are present. The buffer is measured from the ordinary high water mark on each side of the stream (City of Shoreline Code Table 20.80.280(1)). In addition, a 15-foot building or impervious surface setback line is required from the edge of the stream buffers.

PERMITTING COMPLEXITY OF ALTERNATIVES

Project activities undertaken for any of the three alternatives include clearing and grading and working within critical areas or critical area buffers, which will require several potential permits from federal and state regulatory agencies and the City of Shoreline. Each alternative would require, at a minimum, a Clean Water Act Section 404 permit from USACE, an HPA from WDFW, a SEPA threshold determination from the City of Shoreline, a critical areas special use permit from the City of Shoreline, and onsite restoration of temporary impacts.

Several factors make permitting less complex for all three alternatives, including the lack of presence of species listed under the federal Endangered Species Act and an anticipated determination of non-significance (DNS) or mitigated DNS on environmental elements analyzed under SEPA. The complexity of permitting for each alternative differs in the way each project would comply with Clean Water Act Section 404, City of Shoreline code, and the mitigation that may be required for impacts on wetlands and buffers.

Alternative 1

Alternative 1 would likely be covered under USACE Nationwide Permit 27 for aquatic habitat restoration, establishment, and enhancement activities. Removal or abandonment of the outlet structure combined with cessation of lake dredging would promote re-establishment of stream and wetland habitat and naturally occurring riverine wetland processes that result in a net increase in aquatic resource functions and services.

The invert elevation of the artificial outlet located at the downstream end of Hidden Lake currently regulates the hydrologic connectivity of the vegetated wetlands along the perimeter of the lake. The concrete spillway that would be constructed as part of Alternative 1 would replace the function of the outlet structure, which would be abandoned in place. A lower invert elevation associated with the concrete spillway would lower the water table of the lake, which could drain portions of existing wetlands at the perimeter of the lake, thereby converting them to uplands. However, according to longstanding practice and the currently proposed rule defining Waters of the US under the Clean Water Act, those wetlands may not be regulated (i.e., jurisdictional) because they are supported by water that is impounded by artificial means (Federal Register 2014-07142). Furthermore, according to City of Shoreline Code 20.80.310, wetlands do not include those artificial wetlands intentionally created from non-wetland sites. Existing wetlands along the southeast edge of the lake with hydrology supported by seeps are not expected to be affected by Alternative 1.

However, regardless of wetland jurisdiction, as sediment fills in the lake and vegetation colonizes, Alternative 1 is anticipated to result in re-establishment of wetlands, contributing to an overall increase in wetland area that is equivalent to or greater than the area of wetlands delineated prior to restoration of the lake in the mid-1990s. As a result, in accordance with federal and state regulations, and City of Shoreline code, Alternative 1 would result in no net loss of wetland functions and area; therefore, additional compensatory mitigation would not likely be required.

Alternative 2

Similar to Alternative 1, Alternative 2 would also likely be covered under USACE Nationwide Permit 27 for aquatic habitat restoration, establishment, and enhancement activities. In addition to removal or abandonment of the lake outlet structure, project activities include re-establishment of stream and wetland conditions that would result in net increases in aquatic resource functions and services.

Alternative 2 would involve creating low gradient channels with low-lying banks through the existing lake footprint with a high groundwater table that supports re-establishment of saturated wetland conditions during low flows and occasional overbank flooding of wetlands during high flows. Similar to Alternative 1, Alternative 2 is anticipated to result in re-establishment of wetlands that contributes to an overall increase in wetland area that is equivalent to or greater than the area of wetlands delineated prior to restoration of the lake in the mid-1990s. As a result, in accordance with federal and state regulations, and City of Shoreline code, Alternative 2 would result in no net loss of wetland functions and area; therefore, additional compensatory mitigation would not likely be required.

Alternative 3

Compared to Alternatives 1 and 2, Alternative 3 could be more difficult to obtain coverage under USACE Nationwide Permit 27, in which case an Individual 404 Permit may be necessary. USACE Nationwide Permit 27 requires projects to provide an overall lift in wetland and stream functions. Alternative 3 would likely result in an overall decrease in wetland area and functions, while Alternatives 1 and 2 would provide the same or more ecological functions than under existing conditions.

Alternative 3 would increase aquatic resource functions associated with enabling fish passage upstream of NW Innis Arden Way and restoring Boeing Creek throughout the footprint of the existing lake. However, due to the depth of the re-established channel, a lower groundwater table is less likely to support re-establishment of adjacent wetlands, which require saturated soil conditions. In addition, removing or abandoning the existing lake outlet structures and deepening the channel profile beneath NW Innis Arden Way could have a larger effect of draining existing wetlands than Alternatives 1 and 2. (Existing wetlands along the southeast edge of the lake with hydrology supported by seeps would not likely be affected.) Therefore, Alternative 3 would likely result in an overall decrease in wetland area and functions when compared to existing conditions and conditions prior to restoration of the lake in the mid-1990s. As a result, in accordance with federal and state regulations, and City of Shoreline code, Alternative 3 could require compensatory mitigation for wetland impacts. The design of Alternative 3 does not include constructing wetlands on site; therefore, offsite mitigation

may be required for project impacts on wetlands and buffers. (Note that the cost estimate for this alternative [see Appendix C] does not account for offsite wetland mitigation.)

To support coverage under USACE Nationwide Permit 27 and eliminate the need to provide compensatory mitigation, the grading plan for Alternative 3 could be revised to include additional excavation of low-lying bench habitat along the west side of the channel that supports wetland re-establishment and, therefore, result in no net loss of wetland area and functions when compared to existing conditions. Doing so would extend the construction area into private properties on the west side of the site.

Alternative 4

Permitting for Alternative 4 would be the same as described for Alternative 3 for all of the project elements they have in common. Because Alternative 4 would also entail removing the Seattle Golf Club diversion dam and related stream channel modifications, permitting for this alternative would encompass a greater extent of temporary and permanent impacts on Boeing Creek and adjacent riparian areas. However, these increased impacts would be more than compensated for by the restoration of anadromous fish access to the lake reach and beyond, and better habitat connectivity throughout the creek. The same permits as described for Alternative 3 are applicable to the additional work in the creek that is unique to Alternative 4.

COST

Estimated costs for each alternative are tabulated in Appendix C. The estimates are planning-level estimates suitable for comparing the alternatives to each other and for planning approximate project design, permitting, and construction costs. Regardless of the alternative selected by the City, cost estimates would be refined as more is learned about the specific configuration of the proposed project and regulatory agencies provide input on wetland mitigation requirements.

MAINTENANCE IMPLICATIONS

Alternative 1

Alternative 1 would require a minor amount of maintenance attention from the City. However, this maintenance would be critical to prevent damage to the fill prism supporting NW Innis Arden Way during flood events. Maintenance activities would be focused on keeping the Hidden Lake dam spillway clear of debris, plus occasional inspections of the culverts beneath NW Innis Arden Way. The level of maintenance activity under Alternative 1 would be comparable to current maintenance at the site, excluding sediment dredging. To support permitting of this alternative, it may also be necessary to monitor and maintain areas where vegetation re-establishes within the prior lake footprint to prevent the spread of weeds.

Alternatives 2, 3, and 4

Alternatives 2, 3, and 4 would require greater maintenance attention from the City than Alternative 1 in the near term, and lesser maintenance attention than Alternative 1 in the long term. As with Alternative 1, post-construction vegetation monitoring and management would be necessary under each of these alternatives. Maintenance associated with these three alternatives would be related to expected permit requirements to ensure planted vegetation survival, to control invasive weed growth in the existing lake footprint, and to ensure that the constructed stream channel is functioning as intended. The inspection and maintenance needs for these three purposes would generally be focused within the first 5 to 10 years following construction. Longer-term maintenance attention would be needed to prevent the culverts beneath NW Innis Arden Way from being plugged with flood-borne debris, until those culverts are replaced, though to a lesser extent than under Alternative 1. A distinct benefit of Alternatives 3 and 4 (Phase 2) from an operations and maintenance perspective is that they would eliminate risks associated with road embankment washout due to flood-borne debris clogging the existing culverts.

COMPARISON OF ALTERNATIVES

Several evaluation criteria were used to compare the alternatives. They are listed in Table 1. The results of this comparison are informative for considering how a preferred alternative could involve a combination of features and be a hybrid of the distinct alternatives presented in this report.

Criteria	Alternative 1	Alternative 2	Alternative 3	Alternative 4
Cost	\$680,000	\$2,420,000 ^a	\$5,100,000 ^b	\$8,200,000 ^{b,c}
Required Participation of Several Private Property Owners Adjacent to Hidden Lake	No	Yes	No	No
Required Participation of Several Private Property Owners Downstream of NW Innis Arden Way	No	No	Yes	Yes
Park Uses and Values	Low	High	High	High
Wetland Mitigation Likely Required	No	No	Yes	Yes
Number of Fish Passage Barriers Removed	None	One ^d	Three	Four
Other Habitat Benefits in the Project Area (e.g., waterfowl, forest, wetlands, amphibians, beaver)	Low	High	Medium	Medium/High
Habitat Benefits Due to Suspended Sediment Loading Near Mouth of the Creek	Low	Medium	High	High
Downstream Gravel Supply	Low (eventual)	Medium (immediate)	Medium (immediate)	High (immediate)
Predictability of Native Plant Establishment in Project Area	Medium	High	Medium/High	Medium/High
Maintenance Needs for Safe Conveyance of Flood Flows and Sediment	High	Medium	Low	Low
Relative Grant Funding Attractiveness	Low	Medium ^e	Medium/High	High
Permitting Complexity	Medium	Medium	High	High

- ^a If the culverts beneath NW Innis Arden Way were replaced as part of this alternative to allow fish passage, the total cost would increase to approximately \$5,550,000.
- ^b The new box culvert or bridge beneath NW Innis Arden Way would require temporary closure of roadway traffic to excavate into the deep earth fill prism underlying the existing roadway. The deep excavation and associated traffic control requirements are significant cost components of Alternatives 3 and 4.
- ^c Phase 1 estimated to cost \$1,800,000 – see Appendix C.
- ^d Fish passage could be achieved with Alternative 2 if the culverts beneath NW Innis Arden Way were replaced as under Alternatives 3 and 4.
- ^e Grant funding attractiveness would be rated high for Alternative 2 if fish passage improvements were included in it.

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APPENDIX A

Geotechnical Exploration Information

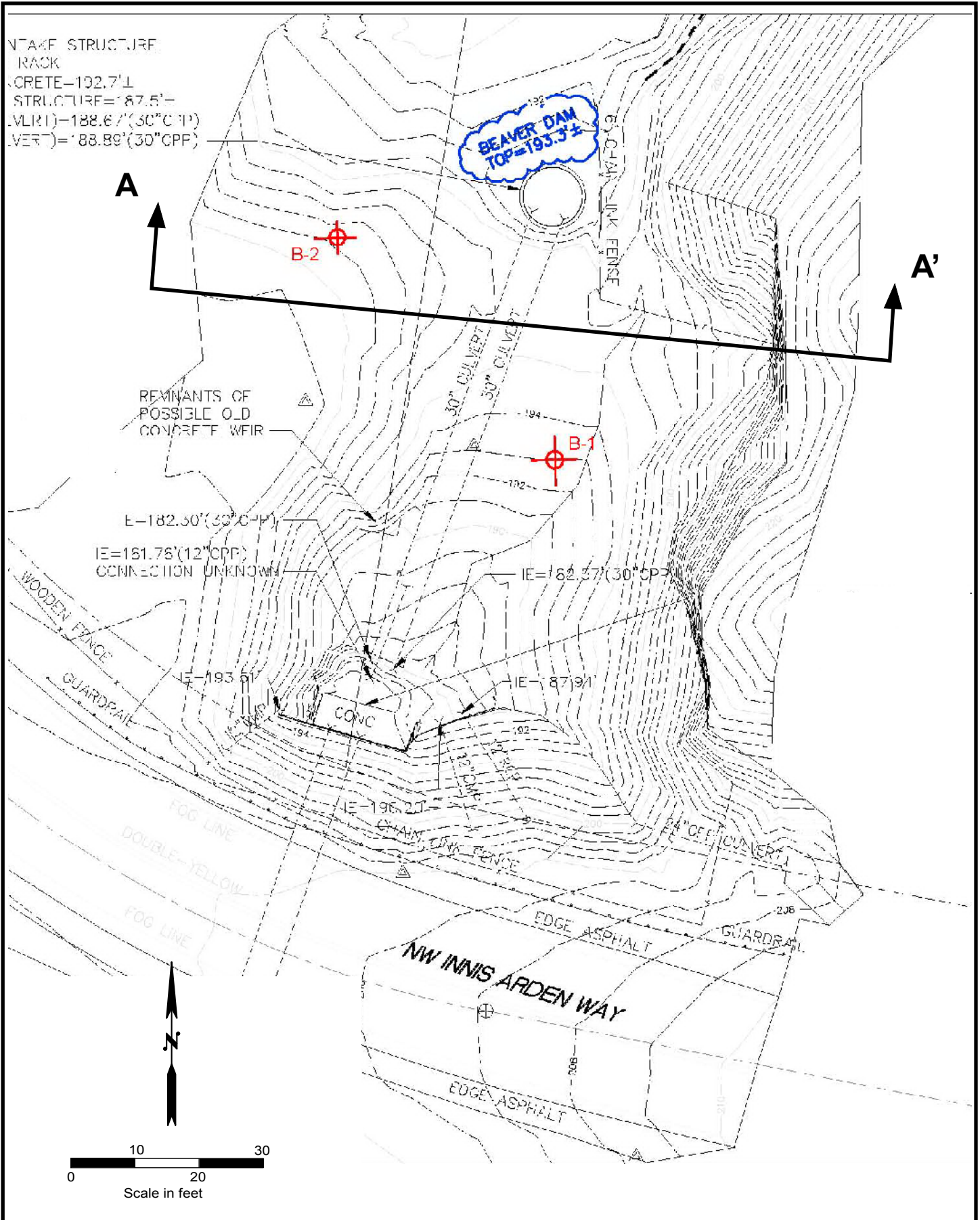


FIGURE 1
Site Plan

October 2015



PERRONE CONSULTING, INC., P.S.
Project No. 15126

Hidden Lake Dam Removal
for Herrera Environmental Consultants

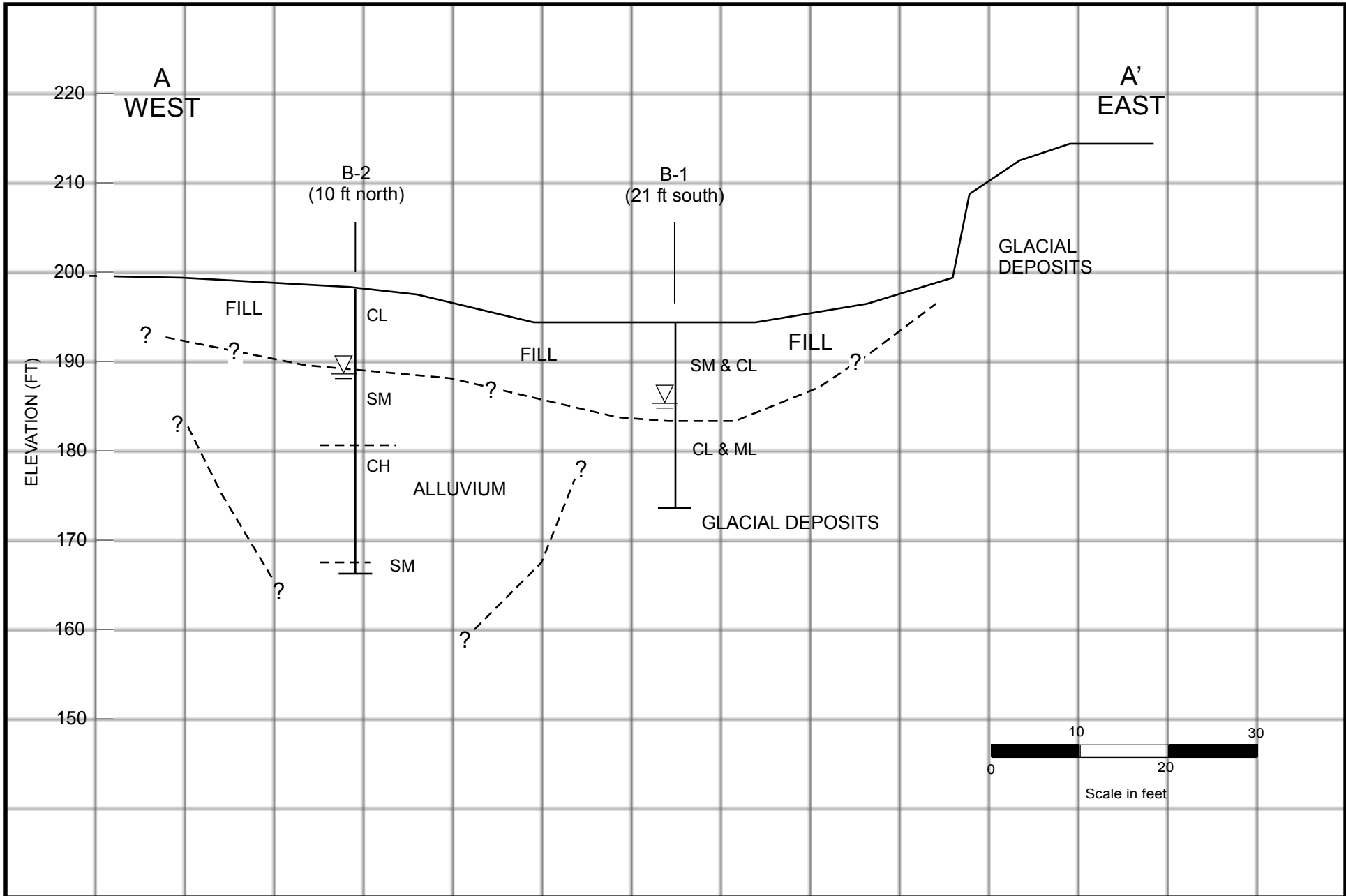


FIGURE 2

Subsurface Profile Section A-A'

October 2015



PERRONE CONSULTING, INC.

11220 Fieldstone Lane NE
Bainbridge Island, WA 98110
Telephone: (206) 778-8074

Key to Log of Boring

Sheet 1 of 1

**Project: Hidden Lake Dam Removal
Shoreline, Washington**

UNIFIED SOIL CLASSIFICATION SYSTEM AND SYMBOL CHART

MAJOR DIVISIONS		SYMBOLS	DESCRIPTIONS
COARSE GRAINED SOILS	GRAVEL AND GRAVELLY SOILS	CLEAN GRAVELS LITTLE OR NO FINES	GW Well-graded gravels, gravel-sand mixtures, little or no fines
		LITTLE OR NO FINES	GP Poorly graded gravels, gravel-sand mixtures, little or no fines
		GRAVELS WITH FINES APPRECIABLE AMOUNT OF FINES	GM Silty gravels, gravel-sand-silt mixtures
	SAND AND SANDY SOILS	CLEAN SANDS LITTLE OR NO FINES	SW Well-graded sands, gravelly sands, little or no fines
		LITTLE OR NO FINES	SP Poorly graded sands, gravelly sands, little or no fines
		SANDS WITH FINES APPRECIABLE AMOUNT OF FINES	SM Silty sands, sand-silt mixtures
FINE GRAINED SOILS	SILTS AND CLAYS	LIQUID LIMIT LESS THAN 50	ML Inorganic silts, very fine sands, rock flour, silty/clayey fine sands or clayey silts of slight plasticity
		LIQUID LIMIT LESS THAN 50	CL Inorganic clays of low to medium plasticity, gravelly clays, sandy clays, silty clays, lean clays
		LIQUID LIMIT LESS THAN 50	OL Organic silts and organic silty clays of low plasticity
	SILTS AND CLAYS	LIQUID LIMIT GREATER THAN 50	MH Inorganic silts, micaceous or diatomaceous fine sandy or silty soils, elastic silt
		LIQUID LIMIT GREATER THAN 50	CH Inorganic clays of high plasticity, fat clays
		LIQUID LIMIT GREATER THAN 50	OH Organic clays of medium to high plasticity, organic silts
HIGHLY ORGANIC SOILS		PT	Peat, humus, swamp soils with high organic content

NOTE: DUAL SYMBOLS USED FOR BORDERLINE CLASSIFICATIONS

Abbreviations

- AL Atterberg Limits
- C Consolidation
- DS Direct Shear
- HA Hydrometer Analysis
- LL Liquid Limit
- LV Laboratory Vane Shear
- N Number of hammer blows for last 12 inches driven
- OVA Organic Vapor Analyzer
- Pc Constant Head Permeability
- Pf Falling Head Permeability
- PI Plasticity Index
- PP Pocket Penetrometer
- SA Sieve Analysis
- SG Specific Gravity
- TV Torvane Shear
- TX Triaxial Shear

Sampler Symbols

- 2-inch-O.D. Split Spoon Sampler Driven with 140-lb Hammer and 30-inch Drop (SPT)
- 3-inch-O.D. Split Spoon Sampler with Brass Rings Driven with 140-lb Hammer and 30-inch Drop
- 2-inch-O.D. Split Spoon Sampler Driven with 140-lb Hammer and 18-inch Drop
- Grab Sample
- 3-inch-O.D. Shelby Tube Sampler

Piezometer Symbols

- Pipe in cement grout
- Pipe in filter pack
- Pipe in bentonite-cement
- Slotted pipe in filter pack
- Pipe in bentonite seal
- Vibrating wire piezometer

Groundwater Level Symbols

- Water level at time of drilling (ATD)
- Water level measured in piezometer

General Notes

- Descriptions and stratum lines are interpretive; field descriptions may have been modified to reflect lab test results. Descriptions on these logs apply only at the specific boring locations and at the time the borings were advanced; they are not warranted to be representative of subsurface conditions at other locations or times.
- Soil descriptions are recorded in the following order: SOIL CLASSIFICATION (USCS Symbol), relative density or consistency, color, moisture, plasticity or gradation, angularity, minor constituents, additional comments (organics, odor, etc.) [GEOLOGIC UNIT].

Blow Count / Density and Consistency Relationship

Coarse-Grained Soils		Fine-Grained Soils	
Relative Density	N, SPT Blows / Foot	Relative Consistency	N, SPT Blows / Foot
Very loose	0 - 4	Very soft	<2
Loose	5 - 10	Soft	2 - 4
Medium dense	11 - 30	Medium stiff	5 - 8
Dense	31 - 50	Stiff	9 - 15
Very dense	>50	Very Stiff	16 - 30
		Hard	>30

Minor Descriptors

Trace clay, silt, sand, gravel	<5%
Few clay, silt, sand, gravel	5 - 10%
Little clay, silt, sand, gravel	15 - 25%
Some clay, silt, sand, gravel	30 - 45%

Moisture Content

Dry	Absence of moisture, dusty
Moist	Damp but no visible water
Wet	Visible free water, from below the water table

Report: VP SOIL LOG KEY; File: HIDDENLAKE.GPJ; PCI #15126; 10/3/15

Figure A-1



PERRONE CONSULTING, INC.

11220 Fieldstone Lane NE
 Bainbridge Island, WA 98110
 Telephone: (206) 778-8074

Log of Boring B-1

Sheet 1 of 1

**Project: Hidden Lake Dam Removal
 Shoreline, Washington**

Borehole Location: **41 feet due south of dam outlet structure**
 Drilling Contractor: **Geologic Drill Exploration, Inc.**
 Drilling Method: **Hollow-Stem Auger**
 Drill Rig Type: **Diedrich D-50 with 7-inch-OD auger**

Date(s) Drilled: **September 1, 2015**
 Logged By: **V. J. Perrone**
 Total Depth of Borehole: **19.0 feet**
 Surface Elevation / Datum: **193 ft / NAVD88**

Elevation, feet	Depth, feet	SAMPLES			Graphic Log	MATERIAL DESCRIPTION	Lab Tests	Moisture Content, %	Dry Unit Weight, pcf	REMARKS
		Type Number	Blows per 6 inches (N)	Recovery, %						
0					Organic forest duff					
					COBBLES to 6 inches, angular [FILL]					
					POORLY GRADED SAND WITH SILT (SP-SM), brownish gray, moist, fine to medium sand, few fines [FILL]					
190		1	8-12-14 (26)	44	LEAN CLAY (CL), very stiff, gray, moist [FILL]					
	5	2	6-8-8 (16)	33	SILTY SAND WITH GRAVEL (SM), medium dense, gray, moist, fine to coarse sand, some angular gravel, little fines [FILL]					
185		3	9-8-10 (18)	17	SANDY LEAN CLAY WITH GRAVEL (CL), very stiff, gray, moist, little fine to coarse sand, little angular gravel [FILL]					
	10	3A		33	↳ Becomes brown, wet, increased gravel					Redrive 7.5-10 ft with D&M sampler; piece of wire in sample. Drive another D&M 10-11 ft for more sample; recover 12 inches of pea gravel (slough?).
		4	6-12-14 (26)	67	LEAN CLAY (CL), hard, gray, moist [GLACIAL DEPOSIT]					PP>4.5 tsf
180		5	10-13-17 (30)	67	SILT (ML), very stiff to hard, gray, moist, nonplastic, massive [GLACIAL DEPOSIT]					
	15									
175		6	10-14-18 (32)	100	LEAN CLAY (CL), hard, gray, moist [GLACIAL DEPOSIT]					PP>4.5 tsf
20					Bottom of boring at depth of 19.0 feet					
					Groundwater level at 9.1 feet in open hole after drilling.					
					Borehole backfilled with bentonite chips.					
170										
	25									
165										
30										

Report: VP SOIL LOG; File: HIDDENLAKE.GPJ; PCI#15126; 10/3/15

Figure A-2



PERRONE CONSULTING, INC.

11220 Fieldstone Lane NE
 Bainbridge Island, WA 98110
 Telephone: (206) 778-8074

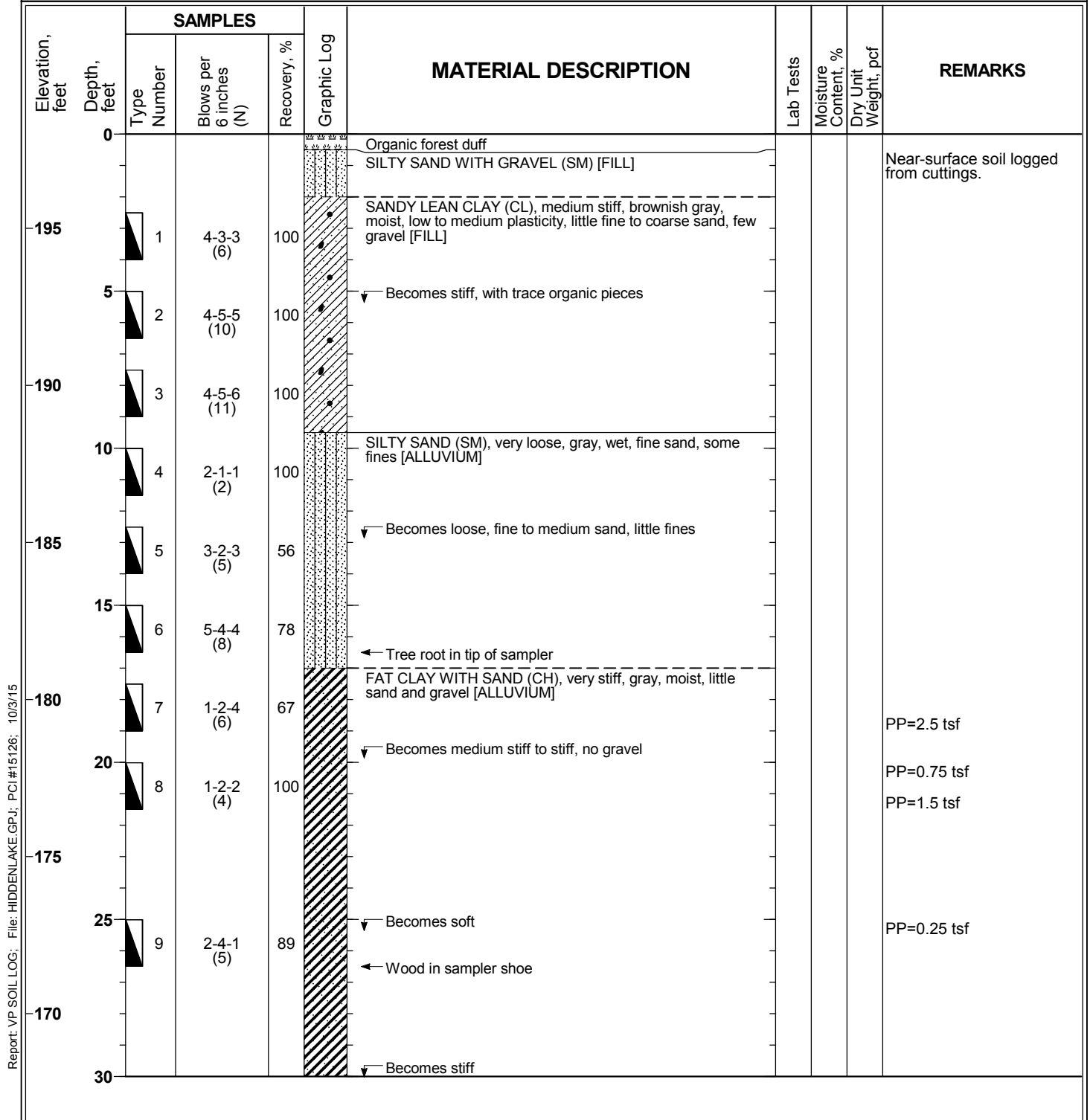
Log of Boring B-2

Sheet 1 of 2

**Project: Hidden Lake Dam Removal
 Shoreline, Washington**

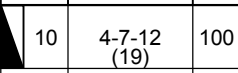
Borehole Location: **7 feet south, 33 feet west of dam outlet structure**
 Drilling Contractor: **Geologic Drill Exploration, Inc.**
 Drilling Method: **Hollow-Stem Auger**
 Drill Rig Type: **Diedrich D-50 with 7-inch-OD auger**

Date(s) Drilled: **September 1, 2015**
 Logged By: **V. J. Perrone**
 Total Depth of Borehole: **31.5 feet**
 Surface Elevation / Datum: **198 ft / NAVD88**



Report: VP SOIL LOG; File: HIDDENLAKE.GPJ; PCI#151126; 10/3/15

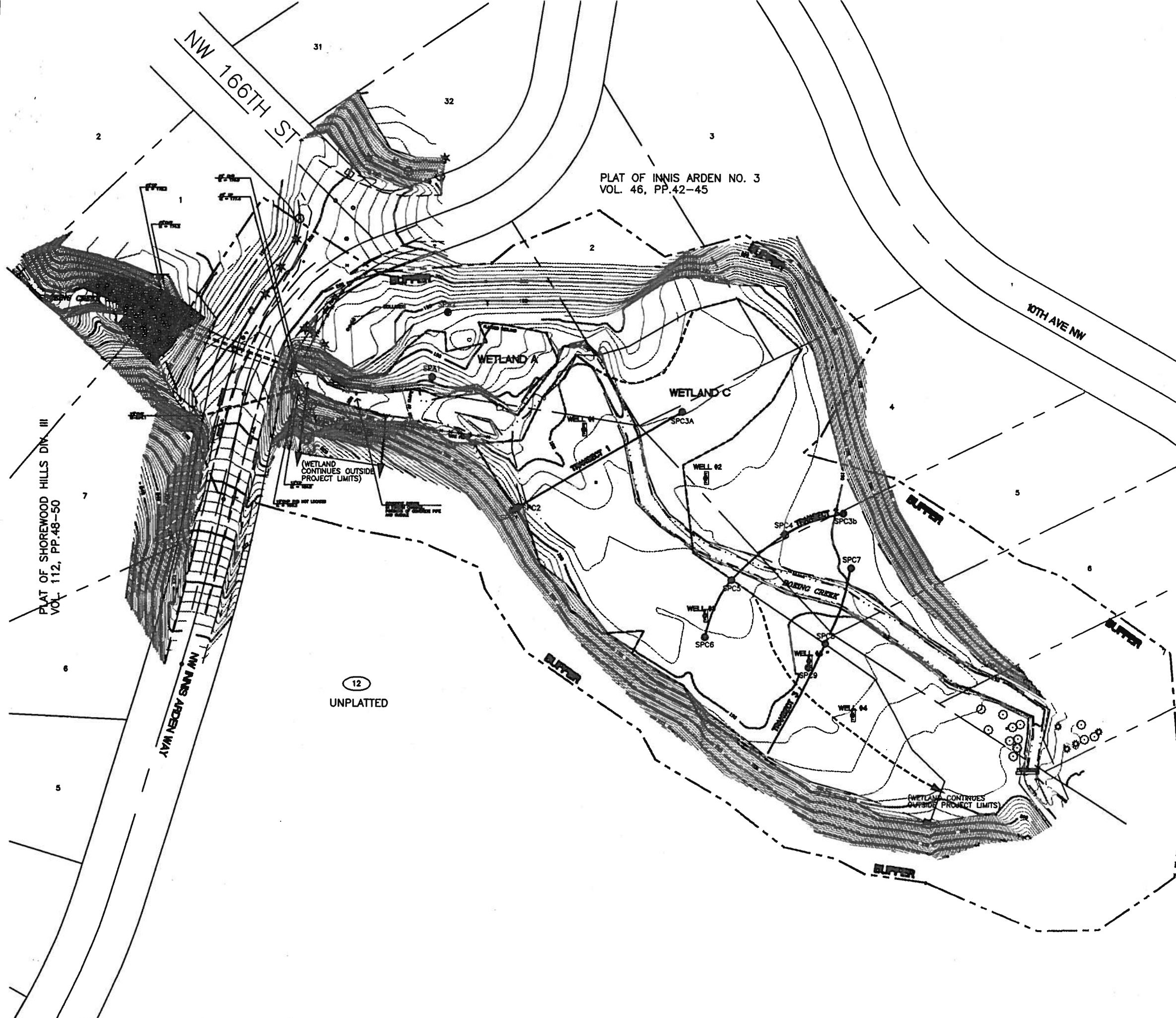
Figure A-2

Elevation, feet	Depth, feet	SAMPLES			Graphic Log	MATERIAL DESCRIPTION	Lab Tests	Moisture Content, %	Dry Unit Weight, pcf	REMARKS
		Type Number	Blows per 6 inches (N)	Recovery, %						
30		10	4-7-12 (19)	100		FAT CLAY WITH SAND (CH) [ALLUVIUM] (continued) SILTY SAND (SM), medium dense, gray, moist, fine sand [ALLUVIUM]				PP=1.5 tsf
165						Bottom of boring at depth of 31.5 feet Groundwater not encountered at time of drilling. Borehole backfilled with bentonite chips.				
35										
160										
40										
155										
45										
150										
50										
145										
55										
140										
60										
135										
65										

Report: VP SOIL LOG; File: HIDDENLAKE.GPJ; PCI#15126; 10/3/15

APPENDIX B

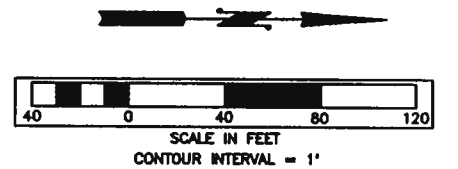
Wetlands Delineated by King County for Hidden Lake Restoration Project



PLAT OF INNIS ARDEN NO. 3
VOL. 46, PP.42-45

PLAT OF SHOREWOOD HILLS DIV. III
VOL. 112, PP.48-50

12
UNPLATTED



LEGEND

WETLAND BOUNDARY	---
WETLAND BUFFER	----
STREAM ORDINARY	— · — · —
HIGH WATER MARK (OHWM)	— · — · — · — · —
TRANSECT	—
SOIL PIT	⊙
GROUND WATER MONITORING WELL	⊕


 KING COUNTY DEPARTMENT OF PUBLIC WORKS
Paul Tonoko, Director
SURFACE WATER MANAGEMENT DIVISION

FIGURE 5
PROJECT PLAN AND SENSITIVE AREAS

HIDDEN LAKE
KING COUNTY, WASHINGTON

APPENDIX C

Planning-Level Cost Estimates

Engineering Cost Estimate for Conceptual Design - Alternative 1

Project: Hidden Lake Dam Removal
Herrera Project #: 15-05984-000
Client: City of Shoreline

Date Modified: 7/5/2016
Spreadsheet by: M. Beggs
Checked by: I. Mostrenko, M. Ewbank, K. Lepine
Latest Date Checked: 7/5/2016

Alternative 1

Bid Item #	Spec Section	Item Description	Quantity	Unit	Unit Cost	Price	Total Price	Comments
		Mobilization	1	LS	\$ 22,200.00		\$ 22,200.00	8% of construction subtotal (Div 2 - Div 8 work items)
		Temporary Erosion and Sediment Control	1	LS	\$ 23,900.00		\$ 23,900.00	Assumes 10% of all other items except water management
		Water Management	1	LS	\$ 14,600.00		\$ 14,600.00	Assumes only pumping prior to construction, \$3000/month pump and hose rental, \$10/hour operation (2.8 gals/hour), assumes 6-inch pump continuously operating for 15 days, +20% for logistics and maintenance (From Port Susan). Assuming creek at low flow (0.2 cfs)
		Traffic Control	1	LS	\$ 8,000.00		\$ 8,000.00	comparable to McAleer Creek/Goheen project bids
		Stabilized Construction Entrance	1	EA	\$ 2,500.00		\$ 2,500.00	
		Demolition of Current Spillway	1	LS	\$ 8,700.00		\$ 8,700.00	
		Excavation and Disposal of Material	150	CY	\$ 50.00	\$ 7,500.00		See Volumes Spreadsheet (rough est from KC 96 plans)
		Topsoil Removal and Stockpile	100	CY	\$ 12.00	\$ 1,200.00		
		Remove/Abandon Existing Lake Outlet	1	LS	\$ 3,500.00		\$ 3,500.00	Remov manhole ~\$1.5k, fill pipes with CDF ~\$2k
		Site Clearing - Clearing and Grubbing and Stripping and Stockpiling of Topsoil	0.4	AC	\$ 14,300.00		\$ 5,800.00	Price from UBA. Rough est from CAD
		Common Excavation Including Haul	425	CY	\$ 35.00		\$ 14,900.00	Quantity from CAD. Includes control of water, removal, loading, hauling, and disposal, Assumes \$6 exc+\$27 haul and disposal+\$2 per cy for water management.
		New Spillway	1	LS	\$ 26,600.00		\$ 26,600.00	
		Concrete	74	CY	\$ 125.00	\$ 9,259.26		400 psi concrete with no add mixtures, slab is 1' thick on a slope that is 10:1 or less; Quote from Ron Anderson- Salmon Bay Sand and Gravel
		Rebar	2.7	TON	\$ 1,040.00	\$ 2,778.88		assume 2 mats of #4 rebar 12" on center, both directions; calculation as follows: (# of 20' rebar sticks for 2 mats)*(20ft/stick)*(0.668lb/ft #4 rebar)/(200lb/ton); cost from Far West steel
		Labor	4	DAY	\$ 2,500.00	\$ 10,000.00		Assumes a crew of 5 at \$50/hr; 1 day to form, 1 day to place rebar, 2 days to pour
		Equipment	2	DAY	\$ 2,250.00	\$ 4,500.00		\$255/ hour boom pump truck, 2 day pour @ 10 hour day; broom finish (no equipment needed); price estimated by Kyle
		Grade Control at Upstream End of Lake	1	LS	\$ 121,200.00		\$ 121,200.00	
		Excavation	1318	CY	\$ 20.00	\$ 26,351.11		
		Boulders	1044	TON	\$ 80.00	\$ 83,526.30		Assumes placement and stockpile included
		Cobbles	241	TON	\$ 35.00	\$ 8,432.94		Assumes placement and stockpile included
		Salvage Sediment	144	CY	\$ 20.00	\$ 2,884.44		Assumes placement and stockpile included
		Hydroseeding	1.8	AC	\$ 5,000.00	\$ 9,000.00	\$ 9,000.00	Assumes the same area as the lake riparian planting area
		Planting	1	LS	\$ 34,000.00		\$ 34,000.00	lake riparian area (outside 10' wide "channel" area) + trailside areas (5' wide each side of trail)
		Bark or Wood Chip Mulch	0.32	AC	\$ 13,000.00		\$ 4,133.00	Trailside restoration areas (4" depth, 5' wide each side of trail)
		Bark, Hog Fuel or Wood Chip Mulch	20	CY	\$ 12.00		\$ 300.00	Includes temporary access routes (18ft x 100ft x 0.25ft) and incidental amount for staging area preparation as well as removal as needed

Construction Subtotal	\$ 299,400
Tax (9.5%)	\$ 28,500
Construction Total (roundup to 1000's)	\$ 328,000
Contingency (50%)	\$ 164,000
Construction Total with Contingency	\$ 492,000
Permitting	\$ 35,000
Design	\$ 50,000
Construction Management & Administration (20% of Construction Cost)	\$ 98,400
GRAND TOTAL	\$ 680,000

Engineering Cost Estimate for Conceptual Design - Alternative 2

Project: Hidden Lake Dam Removal
 Herrera Project #: 15-05984-000
 Client: City of Shoreline

Date Modified: 7/5/2016
 Spreadsheet by: M. Beggs
 Checked by: I. Mostrenko, M. Ewbank, K. Lepine
 Latest Date Checked: 7/5/2016

Alternative 2

Bid Item #	Spec Section	Item Description	Quantity	Unit	Unit Cost	Price	Total Price	Comments
		Mobilization	1	LS	\$ 83,400.00		\$ 83,400.00	8% of construction subtotal (Div 2 - Div 8 work items)
		Temporary Erosion and Sediment Control	1	LS	\$ 28,200.00		\$ 28,200.00	Assumes 3% of all other items except water management
		Water Management (Incl. Streamflow Bypass)	1	LS	\$ 75,000.00		\$ 75,000.00	based on bid cost for Coal Creek culvert replacement in Bellevue
		Traffic Control	1	LS	\$ 30,000.00		\$ 30,000.00	rough estimate, needs input from City
		Stabilized Construction Entrance	1	EA	\$ 2,500.00		\$ 2,500.00	
		Demolition of Current Dam Spillway	1	LS	\$ 8,700.00		\$ 8,700.00	
		Disposal of Material	150	CY	\$ 50.00	\$ 7,500.00		See Volumes Spreadsheet (rough est from KC 96 plans)
		Topsail Removal and Stockpile	100	CY	\$ 12.00	\$ 1,200.00		
		Demolition of Lake Outlet Conveyance	1	LS	\$ 3,500.00		\$ 3,500.00	Pull manhole ~\$1.5K and remove pipes ~\$2K
		Site Clearing - Clearing and Grubbing and Stripping and Stockpiling of Topsoil	1	AC	\$ 14,300.00		\$ 14,300.00	Price from UBA. 600 ft of RB road from daly's to top, 20 ft wide. ~0.4 ac near daly
		Common Excavation Including Haul	12700	CY	\$ 35.00		\$ 444,500.00	Quantity from CAD. Includes control of water, removal, loading, hauling, and disposal, Assumes \$6 exc+\$27 haul and disposal+\$2 per cy for water management.
		Roughened Channel	1	LS	\$ 120,000.00		\$ 120,000.00	roughened channel length=330 FT; width= 25FT; area=8250
		Import Boulders	1222	CY	\$ 77.00	\$ 94,111.11		Assumed 4 FT deep; price from Manashtash
		Import Streambed Cobble	306	CY	\$ 60.00	\$ 18,333.33		Assumes 1' deep over the roughened channel area
		Placement of Boulders	1222	CY	\$ 6.00	\$ 7,333.33		Price from Manashtash, 1 exc. 15 minute delivery r/t, place w/ 2 exc.s needed, 0.2 hour to place (2 Exc+op, laborer 0.2hr @ \$150/hr)
		Wood Revetment	1	LS	\$ 211,000.00		\$ 211,000.00	Length= 550 FT assumes same revetment as goheen scaled by 5, there are 2 channels so assume a length of 1100FT
		Type 1 log: 14-18" Dia. 10' with rootwad	44	EA	\$ 750.00	\$ 33,000.00		engineer's estimate (lan)
		Type 2 log: 14-18" Dia. 8-10' without rootwad	61	EA	\$ 300.00	\$ 18,300.00		engineer's estimate (lan)
		Type 3 log: 14-18" Dia. 15' without rootwad	50	EA	\$ 500.00	\$ 25,000.00		engineer's estimate (lan)
		Slash/Racking - salvage, haul, and placement	6	LS	\$ 300.00	\$ 1,800.00		Price fom Goheen (material only); salvaged from site clearing operation
		Light loose riprap	578	TON	\$ 60.00	\$ 34,680.00		Price fom Goheen (material only)
		Rebar Nails	220	EA	\$ 10.00	\$ 2,200.00		Price fom Goheen (material only); for pinning log structure together
		Installation	17	DAY	\$ 5,600.00	\$ 95,200.00		RSMeans 2010 - crew daily rate assuming 8 hr day (\$5600): foreman \$432.80, 1 laborer \$408.40, Operator \$514.40 each, 1.5cy excavator \$1118.70, 1cy excavator \$881.76 chainsaw \$36.75, crawler carrier with operator \$1280. (Goheen)
		Floodplain and In-channel wood (Type 1 Logs)	26	EA	\$ 750.00		\$ 19,500.00	Assumes 1/6 of the amount of wood used in the revetment. Price is an engineer's estimate (lan)
		Hydroseeding	1.7	AC	\$ 5,000.00	\$ 8,500.00	\$ 8,500.00	Assumes the same area as the lake riparian planting area
		Planting	1	LS	\$ 32,500.00		\$ 32,500.00	lake riparian area (outside 10' wide "channel" area) + trailside areas (5' wide each side of trail)
		Bark or Wood Chip Mulch	0.32	AC	\$ 13,000.00		\$ 4,133.00	Trailside restoration areas (4" depth, 5' wide each side of trail)
		Bark, Hog Fuel or Wood Chip Mulch	535	CY	\$ 12.00		\$ 6,500.00	Includes temporary access routes (18ft x 3200ft x 0.25ft) and incidental amount for staging area preparation as well as removal as needed
		Streambed Gravel	391	CY	\$ 60.00		\$ 23,500.00	Assumes streambed cobble is 1' thick placed along the length of the rock revetment. Assumes the channel is 21 ft. wide (from CAD)
		Trail Modifications	1	LS	\$ 10,000.00		\$ 10,000.00	Assumes trail realignment needed on park side near roughened channel, and near current lake edge

Construction Subtotal	\$ 1,125,800
Tax (9.5%)	\$ 107,000
Construction Total (roundup to 1000's)	\$ 1,233,000
Contingency (50%)	\$ 617,000
Construction Total with Contingency	\$ 1,850,000
Permitting	\$ 45,000
Design	\$ 150,000
Construction Management & Administration (20% of Construction Cost)	\$ 370,000
GRAND TOTAL	\$ 2,420,000

Optional Additive Cost : New Fish Passage Culvert/Bridge and Downstream Channel Improvements \$ 3,200,000

Engineering Cost Estimate for Conceptual Design - Alternative 3

Project: Hidden Lake Dam Removal
 Herrera Project #: 15-05984-000
 Client: City of Shoreline

Date Modified: 7/5/2016
 Spreadsheet by: M. Beggs
 Checked by: I. Mostrenko, M. Ewbank, K. Lepine
 Latest Date Checked: 7/5/2016

Alternative 3

Bid Item #	Spec Section	Item Description	Quantity	Unit	Unit Cost	Price	Total Price	Comments
		Mobilization	1	LS	\$ 173,400.00		\$ 173,400.00	8% of construction subtotal (Div 2 - Div 8 work items)
		Temporary Erosion and Sediment Control	1	LS	\$ 41,100.00		\$ 41,100.00	Assumes 2% of all other items except water management
		Water Management (Incl. Streamflow Bypass)	1	LS	\$ 75,000.00		\$ 75,000.00	based on bid cost for Coal Creek culvert replacement in Bellevue
		Traffic Control	1	LS	\$ 30,000.00		\$ 30,000.00	rough estimate, needs City input
		Stabilized Construction Entrance	2	EA	\$ 2,500.00		\$ 5,000.00	
		Demolition of Current Dam Spillway	1	LS	\$ 8,700.00		\$ 8,700.00	
		Disposal of Material	150	CY	\$ 50.00	\$ 7,500.00		See Volumes Spreadsheet (rough est from KC 96 plans)
		Topsoil Removal and Stockpile	100	CY	\$ 12.00	\$ 1,200.00		
		Demolition of Lake Outlet Conveyance	1	LS	\$ 3,500.00		\$ 3,500.00	Manhole ~+1.5k, pull or pack pipe 2k
		Site Clearing - Clearing and Grubbing and Stripping and Stockpiling of Topsoil	0.75	AC	\$ 14,300.00		\$ 10,725.00	Price from UBA. 400 ft of RB road from dalys to top, 20 ft wide. ~0.4 ac near daly
		Common Excavation Including Haul	6800	CY	\$ 35.00		\$ 238,000.00	Quantity from CAD. Includes control of water, removal, loading, hauling, and disposal. Assumes \$6 exc+\$27 haul and disposal+\$2 per cy for water management.
		Roughened Channel	1	LS	\$ 108,900.00		\$ 108,900.00	roughened channel length=300 FT; width= 25 FT; area=7500SF
		Import Boulders	1111	CY	\$ 77.00	\$ 85,555.56		Assumed 4 FT deep; price from Manashtash
		Import Streambed Cobble	278	CY	\$ 60.00	\$ 16,666.67		Assumes 1' deep over the roughened channel area
		Placement of Boulders	1111	CY	\$ 6.00	\$ 6,666.67		Price from Manashtash, 1 exc. 15 minute delivery r/t, place w/ 2 exc.s needed, 0.2 hour to place (2 Exc+op, laborer 0.2hr @ \$150/hr)
		Rock/wood Revetment	1	LS	\$ 57,000.00		\$ 57,000.00	
		Import Riprap	309	CY	\$ 77.00	\$ 23,818.67		Revetment length= 464 FT; depth= 3 FT; Height= 6 FT (SHOULD EVALUATE IN CAD); Price from Manastash
		Import Quarry Spalls	45	CY	\$ 45.00	\$ 2,025.00		Assumes 6 inches deep, cost is an engineer's estimate (lan)
		Placement of Riprap	309	CY	\$ 6.00	\$ 1,856.00		Price from Manashtash, 1 exc. 15 minute delivery r/t, place w/ 2 exc.s needed, 0.2 hour to place (2 Exc+op, laborer 0.2hr @ \$150/hr)
		Type 1 log: 14-18" Dia. 10' with rootwad	39	EA	\$ 750.00	\$ 29,250.00		Assumes 1/4 of the amount of wood used in the Alt. 2 wood revetment. Cost is an engineer's estimate (lan)
		Hydroseeding	2.0	AC	\$ 5,000.00	\$ 9,950.00	\$ 9,950.00	Assumes the same area as the lake and Boeing Creek riparian planting areas
		Planting	1	LS	\$ 37,200.00		\$ 37,200.00	Lake and Boeing Creek riparian areas (outside 10' wide "channel" area) + trailside areas (5' wide each side of trail)
		Bark or Wood Chip Mulch	0.32	AC	\$ 13,000.00		\$ 4,133.00	Trailside restoration areas (4" depth, 5' wide each side of trail)
		Bark, Hog Fuel or Wood Chip Mulch	535	CY	\$ 12.00		\$ 6,500.00	Includes temporary access routes (18ft x 3200ft x 0.25ft) and incidental amount for staging area preparation as well as removal as needed
		Streambed Gravel	361	CY	\$ 60.00		\$ 21,700.00	Assumes streambed cobble is 1' thick placed along the length of the rock revetment. Assumes the channel is 21 ft. wide (from CAD)
		Trail Modifications	1	LS	\$ 10,000.00		\$ 10,000.00	Assumes trail realignment needed on park side near roughened channel, and near current lake edge
		New Fish Passage Culvert (NW Innis Arden Way) and Channel Improvements Downstream of Road	1	LS	\$ 1,500,000.00		\$ 1,500,000.00	proportioned from Red Creek bridge and Coal Creek culvert project low bids

Construction Subtotal	\$ 2,340,900
Tax (9.5%)	\$ 222,400
Construction Total (roundup to 1000's)	\$ 2,564,000
Contingency (50%)	\$ 1,282,000
Construction Total with Contingency	\$ 3,846,000
Permitting	\$ 75,000
Design	\$ 400,000
Construction Management & Administration (20% of Construction Cost)	\$ 769,200
GRAND TOTAL	\$ 5,100,000

Engineering Cost Estimate for Conceptual Design - Alternative 4 (Total)

Project: Hidden Lake Dam Removal
 Herrera Project #: 15-05984-000
 Client: City of Shoreline

Date Modified: 7/5/2016
 Spreadsheet by: M. Beggs
 Checked by: I. Mostrenko, M. Ewbank, K. Lepine
 Latest Date Checked: 7/5/2016

Alternative 3

Bid Item #	Spec Section	Item Description	Quantity	Unit	Unit Cost	Price	Total Price	Comments
		Mobilization	1	LS	\$ 281,500.00		\$ 281,500.00	8% of construction subtotal (Div 2 - Div 8 work items)
		Temporary Erosion and Sediment Control	1	LS	\$ 65,100.00		\$ 65,100.00	Assumes 2% of all other items except water management
		Water Management (Incl. Streamflow Bypass)	1	LS	\$ 200,000.00		\$ 200,000.00	based on bid cost for Coal Creek culvert replacement in Bellevue
		Traffic Control	1	LS	\$ 60,000.00		\$ 60,000.00	rough estimate, needs City input
		Stabilized Construction Entrance	2	EA	\$ 2,500.00		\$ 5,000.00	
		Demolition of Current Spillway	1	LS	\$ 8,700.00		\$ 8,700.00	
		Disposal of Material	150	CY	\$ 50.00	\$ 7,500.00		See Volumes Spreadsheet (rough est from KC 96 plans)
		Topsoil Removal and Stockpile	100	CY	\$ 12.00	\$ 1,200.00		
		Demolition of Lake Outlet Conveyance	1	LS	\$ 3,500.00		\$ 3,500.00	Manhole ~+1.5k, pull or pack pipe 2k
		Site Clearing - Clearing and Grubbing and Stripping and Stockpiling of Topsoil	0.75	AC	\$ 14,300.00		\$ 10,725.00	Price from UBA. 400 ft of RB road from dalys to top, 20 ft wide. ~0.4 ac near daly
		Common Excavation Including Haul	6800	CY	\$ 35.00		\$ 238,000.00	Quantity from CAD. Includes control of water, removal, loading, hauling, and disposal. Assumes \$6 exc+\$27 haul and disposal+\$2 per cy for water management.
		Roughened Channel	1	LS	\$ 108,900.00		\$ 108,900.00	roughened channel length=300 FT; width= 25 FT; area=7500SF
		Import Boulders	1111	CY	\$ 77.00	\$ 85,555.56		Assumed 4 FT deep; price from Manashtash
		Import Streambed Cobble	278	CY	\$ 60.00	\$ 16,666.67		Assumes 1' deep over the roughened channel area
		Placement of Boulders	1111	CY	\$ 6.00	\$ 6,666.67		Price from Manashtash, 1 exc. 15 minute delivery r/t, place w/ 2 exc.s needed, 0.2 hour to place (2 Exc+op, laborer 0.2hr @ \$150/hr)
		Rock/wood Revetment	1	LS	\$ 57,000.00		\$ 57,000.00	
		Import Riprap	309	CY	\$ 77.00	\$ 23,818.67		Revetment length= 464 FT; depth= 3 FT; Height= 6 FT (SHOULD EVALUATE IN CAD); Price from Manastash
		Import Quarry Spalls	45	CY	\$ 45.00	\$ 2,025.00		Assumes 6 inches deep, cost is an engineer's estimate (lan)
		Placement of Riprap	309	CY	\$ 6.00	\$ 1,856.00		Price from Manashtash, 1 exc. 15 minute delivery r/t, place w/ 2 exc.s needed, 0.2 hour to place (2 Exc+op, laborer 0.2hr @ \$150/hr)
		Type 1 log: 14-18" Dia. 10' with rootwad	39	EA	\$ 750.00	\$ 29,250.00		Assumes 1/4 of the amount of wood used in the Alt. 2 wood revetment. Cost is an engineer's estimate (lan)
		Hydroseeding	1.8	AC	\$ 5,000.00		\$ 8,850.00	Assumes the same area as the lake riparian planting area
		Planting in Phase 1 Construction Areas	1	LS	\$ 33,600.00		\$ 33,600.00	Lake riparian area (outside 10' wide "channel" area) + trailside areas (5' wide each side of trail)
		Bark or Wood Chip Mulch	0.32	AC	\$ 13,000.00		\$ 4,133.00	Trailside restoration areas (4" depth, 5' wide each side of trail)
		Bark, Hog Fuel or Wood Chip Mulch	535	CY	\$ 12.00		\$ 6,500.00	Includes temporary access routes (18ft x 3200ft x 0.25ft) and incidental amount for staging area preparation as well as removal as needed
		Streambed Gravel	361	CY	\$ 60.00		\$ 21,700.00	Assumes streambed cobble is 1' thick placed along the length of the rock revetment. Assumes the channel is 21 ft. wide (from CAD)
		Trail Modifications	1	LS	\$ 140,000.00		\$ 140,000.00	Assumes trail improvement cost developed for RCO grant application after Alt 1 through 3 developed (in Alt 4 only). Total is \$250,000 AFTER contingency
Phase 2								
		Golf Course Dam Removal	1	LS	\$ 440,000.00		\$ 440,000.00	*** Assumes partial removal of sheetpiles
		Access Road (also used for restoration)	1	LS	\$ 50,000.00	\$ 50,000.00		
		Excavation	1	LS	\$ 60,000.00	\$ 60,000.00		Assume 3 weeks (\$2000/day)
		Cut sheetpile and form grade control	1	LS	\$ 30,000.00	\$ 30,000.00		Assume 2 weeks (\$1500/day)
		Remove utilities (pump house, pipes, power)	1	LS	\$ 300,000.00	\$ 300,000.00		
		Stream Restoration Surrounding Dam Site	1	LS	\$ 585,000.00		\$ 585,000.00	
		Import Riprap and Boulders	5556	CY	\$ 77.00	\$ 427,777.78		Assumed 6 FT deep 25 feet wide for 1000ft; price from Manashtash
		Import Quarry Spalls and Cobble	926	CY	\$ 45.00	\$ 41,666.67		Assumes 12 inches deep to chink up rock
		Placement of Rock	5556	CY	\$ 10.00	\$ 55,555.56		Assume high unit cost due to access and tight working area issues
		Placement of LWD (18" Dia. 25' with rootwad)	40	EA	\$ 1,500.00	\$ 60,000.00		Assumes \$1000/log and \$500 to excavate, place, and backfill
		Hydroseeding	1.0	AC	\$ 5,000.00	\$ 5,000.00	\$ 5,000.00	Assumes the same area as Boeing Creek riparian planting area
		Planting	1	LS	\$ 16,466.00		\$ 16,466.00	Boeing Creek riparian areas (outside 10' wide "channel" area)
		New Fish Passage Culvert (NW Innis Arden Way) and Channel Improvements Downstream of Road	1	LS	\$ 1,500,000.00		\$ 1,500,000.00	proportioned from Red Creek bridge and Coal Creek culvert project low bids

Construction Subtotal	\$ 3,799,700	
Tax (9.5%)	\$ 361,000	
Construction Total (roundup to 1000's)	\$ 4,161,000	
Contingency (50%)	\$ 2,081,000	
Construction Total with Contingency	\$ 6,242,000	
Permitting	\$ 150,000	(assumed 25% of total estimated for Alt 3 (75% for Phase 2))
Design	\$ 500,000	(assumed 25% of total estimated for Alt 3 (75% for Phase 2))
Construction Management & Administration (20% of Construction Cost)	\$ 1,248,400	
GRAND TOTAL	\$ 8,200,000	

CITY COUNCIL AGENDA ITEM
CITY OF SHORELINE, WASHINGTON

AGENDA TITLE:	Discussion of Hidden Lake Dam Removal Alternatives Analysis		
DEPARTMENT:	Public Works		
PRESENTED BY:	John Featherstone, Engineer II – Surface Water		
ACTION:	<input type="checkbox"/> Ordinance	<input type="checkbox"/> Resolution	<input type="checkbox"/> Motion
	<input checked="" type="checkbox"/> Discussion	<input type="checkbox"/> Public Hearing	

PROBLEM/ISSUE STATEMENT:

Hidden Lake is the man-made pond located east of the intersection of NW Innis Arden Way and 10th Avenue NW, partially within Shoreview Park. The lake originated over 80 years ago when Boeing Creek was dammed to create a fishing pond and small hatchery. In 1996, King County constructed the present dam and re-established Hidden Lake as an environmental enhancement to mitigate impacts of the West Point Sewage Treatment Plant expansion, effectively creating a stormwater management facility. Sediment deposition within the lake occurs at a high rate and the City’s Surface Water Utility was required to remove large volumes of sediment in order to maintain the lake as an open water feature.

On September 8, 2014, the City Council discussed this issue in a presentation of the Hidden Lake Management Plan Feasibility Study and authorized staff to cease dredging the lake and begin a phased approach to remove Hidden Lake Dam and re-establish Boeing Creek. This staff report provides the results of the alternatives analysis completed in the first phase of the Hidden Lake Dam Removal Project and the staff recommendation on a preferred approach for project design and implementation.

In the alternatives analysis, three main design alternatives were originally developed under the Draft Alternative Analysis Report, with a fourth alternative subsequently conceived as a phased, optimized variation upon one of the original three. Each of the four alternatives would modify the existing lake configuration in order to safely convey flood flows and manage sediment and provide differing levels of restoring the Hidden Lake site and surrounding areas to natural conditions.

The alternatives can be summarized as follows:

- Alternative 1 is the most minimal approach and would modify the existing dam and the lake outflow structures associated with it to preserve the long-term structural integrity of the dam. A concrete spillway would be constructed on the dam face, from the dam crest to an existing concrete pad near the entrance to the two culverts at the NW Innis Arden Way crossing of Boeing Creek, and the existing outlet piping would be removed or decommissioned in place.

- Alternative 2 is an approach targeting a much higher degree of restoring the site to natural conditions as it will remove Hidden Lake Dam and excavate new creek channels in the existing lake footprint. Two channels would split around higher ground near the middle of the existing lake, combining into a single channel excavated down to the elevation of the upstream entrance to the existing NW Innis Arden Way culverts and include planting areas surrounding the new channel in the existing (former) lake area.
- Alternative 3 provides both a high degree of restoration of natural conditions and removal of multiple fish passage barriers. It will remove the dam and the outlet piping, excavate a single new creek channel through the existing lake bed, replace the NW Innis Arden Way culverts with a large box culvert or small bridge and modify the creek channel for a distance of about 150 feet downstream of NW Innis Arden Way to enable fish passage and improve habitat. This alternative would also include planting areas surrounding the new channel in the existing lake area and along the modified channel extents downstream of the road, which would mostly be forested vegetation.
- Alternative 4, which was not included in the Draft Alternative Analysis Report, uses a phased variation upon Alternative 3 above to maximize grant funding opportunities and minimize risks:
 - Phase 1 would first implement the elements of Alternative 3 located within Shoreview Park, including dam removal and channel excavation/restoration, and add trail improvements. This phase will address the flood hazard due to sediment loading in a timely fashion and could be built upon in a later Phase 2 to fully implement a final condition as described in Alternative 3.
 - Phase 2 will involve completing design and construction of the remaining Alternative 3 elements, including removal of downstream fish passage barriers such the NW Innis Arden Way culverts and riprap cascade. To increase grant funding appeal and the overall habitat benefits of the project, Phase 2 scope may be modified to include removal of the downstream Seattle Golf Club dam and provide associated stream improvements.

Alternative 4 allows the City to prioritize addressing the flood hazard and cost issues associated with continued sedimentation of the lake (in Phase 1) with a following project (Phase 2) that provides further fish passage and habitat and roadway infrastructure protection.

RESOURCE/FINANCIAL IMPACT:

The estimated costs of design, permitting, and construction for each of the alternatives as presented in the Alternatives Analysis report are:

- Alternative 1 - \$680,000
- Alternative 2 - \$2,350,000
- Alternative 3 - \$5,200,000
- Alternative 4 (including Seattle Golf Club dam removal) - \$7,900,000

There is approximately \$35,000 remaining in the 2016 budget to continue work on this project, and the 2016-2021 CIP has \$1,000,000 allocated to the project in 2020. Grant funding is likely necessary to implement Alternatives 2, 3 and 4. In order to move any

alternative forward in a timely fashion the CIP and budget will need to be adjusted for the alternative selected and earlier funding of design and grant activities than currently shown in the CIP.

RECOMMENDATION

Staff recommends Alternative 4 as the alternative which maximizes grant funding opportunities and minimizes time-sensitive flood hazard risks, while improving upon the full range of benefits offered by Alternative 3 (fish passage and habitat, roadway infrastructure protection, improvements for the users of Shoreview Park, and the greatest overall reduction of flood risk). These benefits were favored in public and stakeholder outreach efforts. Added potential benefits of Alternative 4 include trail restoration within Shoreview Park and removal of the Seattle Golf Club dam and associated downstream improvements.

Recognizing the need to address the flood hazard due to sediment loading in a timely fashion, staff further recommends that if the City is not successful in acquiring a Recreation and Conservation Office Land and Water Conservation Fund grant or otherwise securing grant funding for implementation of the proposed Alternative 4, Phase 1 by 2018-2019, that staff will provide Council with an updated recommendation. This recommendation would consider a revised array of options to address the flood hazard in a timely manner utilizing Surface Water Utility funding.

Approved By: City Manager **DT** City Attorney **MK**

INTRODUCTION

The following staff report presents the alternatives (including costs) for Council to consider based on the recently prepared Draft Hidden Lake Design Alternatives Analysis (Attachment A). Staff seeks City Council concurrence and approval to implement a preferred design alternative to modify the existing lake configuration in order to safely convey flood flows and manage sediment transported in Boeing Creek.

BACKGROUND

Hidden Lake is a man-made pond located east of the intersection of NW Innis Arden Way and 10th Avenue NW, partially within Shoreview Park. The lake originated over 80 years ago when Boeing Creek was dammed to create a fishing pond and small hatchery near William Boeing's estate. Archived aerial photos and other sources establish that Hidden Lake was completely sediment-filled by 1970 and overgrown with mature vegetation by 1995. King County constructed the present dam and re-established Hidden Lake in 1996 as an environmental enhancement in relation to impacts of West Point Sewage Treatment Plant expansion, effectively creating a stormwater management facility because the County's design included a maintainable sediment trap in the upstream end of the lake. Ownership of Hidden Lake is shared between the City of Shoreline (as part of Shoreview Park) and five private property owners to the north and west.

The existing lake configuration traps sediment that would otherwise be carried downstream to replenish sediment-starved downstream reaches of Boeing Creek and near-shore habitat within the Puget Sound at Innis Arden Beach. Sediment deposition within the lake occurs at a high rate and as a result the City's Surface Water Utility had been required to remove large volumes of sediment to maintain the lake as an open water feature. From 2002 to 2013, the Surface Water Utility spent over \$600,000 to implement seven separate dredging projects which removed a total of nearly 13,000 cubic yards of material. The actual volume of removed material was about six times greater than the deposition volume estimated by King County in developing the lake re-establishment design in the mid-1990s.

On September 8, 2014, the City Council discussed this issue as presented in the Hidden Lake Management Plan Feasibility Study and authorized staff to cease dredging the lake and begin a phased approach to remove Hidden Lake Dam and re-establish Boeing Creek at Hidden Lake. This decision followed the Hidden Lake Management Plan Feasibility Study and a July 24, 2014, recommendation from the Parks, Recreation and Cultural Services (PRCS)/Tree Board. No sediment removal has occurred since the summer of 2013. The staff report for the September 8, 2014 City Council discussion can be found at the following link:

<http://cosweb.ci.shoreline.wa.us/uploads/attachments/cck/council/staffreports/2014/staffreport090814-8a.pdf>.

In 2015, the Hidden Lake Dam Removal Project team (consisting of City staff and a consultant team led by Herrera Environmental Consultants) developed three distinct design alternatives for alteration or removal of Hidden Lake Dam. Each alternative would modify the existing lake and its associated outflow configuration to safely convey

flood flows and manage sediments that will continue to be transported into the existing lake area in Boeing Creek during storm events in the basin. These alternatives are intended to inform the City regarding a range of design strategies and to help the City select a preferred configuration for project design and implementation. Hidden Lake is expected to fill with sediment by 2020 to 2025, and risks to NW Innis Arden Way and other utilities and infrastructure within the road right-of-way will arise if no action is taken to alter or remove the dam.

Conceptual alternatives in development were presented to the PRCS/Tree Board on October 22, 2015, and in a Public Meeting at Shoreview Park on October 24, 2015. Comments received were used to further refine the alternatives. A summary of the Alternatives Analysis results and a preliminary staff recommendation favoring Alternative 3 were presented to and received approval from the PRCS/Tree Board on January 28, 2016.

DISCUSSION

The Hidden Lake Dam Removal Project team has prepared a Draft Design Alternatives Analysis report (Attachment A). Methods of analysis used to develop and evaluate the alternatives include:

- Hydrology and hydraulics: computer modeling for multiple simulated streamflow scenarios
- Geotechnical conditions: new geotechnical borings were conducted at the dam to supplement existing data for understanding subsurface soil conditions that will be encountered in modifying or removing the dam
- Geomorphology: sediment transport and deposition and other influential geologic processes and dynamics
- Existing habitat and species: wetland and stream habitats
- Cultural resources: potential for historical/archaeological resources within the project area
- Public input: general public meeting and outreach to adjacent property owners
- Permitting considerations: likely permit requirements for known regulations
- Maintenance implications: qualitatively assessed based on City staff input and consultant engineering expertise

Detailed descriptions of the three alternatives including methods and results of the analyses are presented within the Draft Design Alternatives Analysis report. Presented below are summary descriptions of each alternative highlighting distinguishing characteristics.

When dredging was stopped at the end of 2013, Hidden Lake was expected to fill with sediment by 2020 to 2025. If no action is taken to alter or remove the dam, as the lake gradually fills with sediment, there is increased risk for flooding of the NW Innis Arden Way culverts and damage to the NW Innis Arden Way roadway, embankment, and to downstream public and private assets. Therefore, a “no action” alternative is not considered viable for further evaluation.

Alternative 1

As the most minimal approach, Alternative 1 would modify the existing dam and the lake outflow structures associated with it to preserve the long-term structural integrity of the dam. A concrete spillway would be constructed on the dam face, from the dam crest to an existing concrete pad near the entrance to the two culverts at the NW Innis Arden Way crossing of Boeing Creek, and the existing outlet piping would be removed or decommissioned in place. All creek flow would pass over the new spillway, from summer low flow to major flood flows. The spillway crest elevation would be lower than the existing dam crest, thereby lowering the lake surface elevation by three (3) to four (4) feet, resulting in a smaller lake. No stream channel would be constructed through the lake bed. As the lake bed fills with sediment behind the dam, Boeing Creek would naturally create a channel(s), gradually sluicing out some of that sediment.

Thereafter, the creek would reach equilibrium within the current lake footprint area, transporting inflowing sediment through the dam spillway and into the reach of Boeing Creek downstream of NW Innis Arden Way. Floodplain areas on both sides of the creek would most likely form in what is currently the lake footprint. Over time, vegetated wetland habitat is anticipated to colonize those floodplain areas. Because nonnative and invasive species (i.e., weeds) would likely grow in the new floodplain areas and invade wetlands, post-construction vegetation monitoring and management, including weed control measures and supplemental planting, would be necessary to promote native vegetation growth.

As well, the culverts beneath the roadway could become plugged with flood-borne debris passing through the lake and over the dam. City staff would therefore need to routinely inspect and maintain the culverts to reduce and prevent risk of a catastrophic road embankment washout.

Alternative 2

An approach targeting a much higher degree of restoring the site to natural conditions, Alternative 2 would remove Hidden Lake Dam and excavate new creek channels in the existing lake footprint. Two channels would split around higher ground near the middle of the existing lake, combining into a single channel excavated down to the elevation of the upstream entrance to the existing NW Innis Arden Way culverts. The new channel construction work would occur on City-owned park land (on the eastern side of the existing lake footprint) and on four privately owned parcels (on the western side). Secured large woody debris would be placed in the creek channels, where feasible, to enhance aquatic habitat. Areas adjacent to the new channels within the existing lake footprint would be planted with native vegetation.

As with Alternative 1, post-construction vegetation monitoring and management would be necessary, and long-term maintenance attention would be needed to prevent the culverts beneath the roadway from being plugged with flood-borne debris. Alternative 2 would construct floodplain areas with wetland characteristics that emulate pre-lake conditions and that would be similar to the naturally formed floodplain areas that would develop eventually under Alternative 1. Following construction, minimal maintenance activity would be needed (other than vegetation management during several years of native vegetation establishment) for the new creek channels upstream of the road to function as intended over the long term.

The existing NW Innis Arden Way culverts and channel conditions immediately downstream are barriers to fish passage. While Alternative 2 as conceived thus far would not remove those barriers, the design (unlike that for Alternative 1) would enable potential future excavation through the roadway crossing to replace the culverts and thus create a fish-passable stream section, under a future project action, comparable to that described for Alternative 3.

Alternative 3

To provide both a high degree of restoration of natural conditions and removal of multiple fish passage barriers, Alternative 3 would: remove the dam and the outlet piping; excavate a single new creek channel through the existing lake bed; replace the NW Innis Arden Way culverts with a large box culvert or small bridge; and modify the creek channel for a distance of about 150 feet downstream of NW Innis Arden Way to enable fish passage and improve habitat. Unlike Alternative 2, the channel excavation within the Hidden Lake area would be exclusively on City-owned land. In total, Alternative 3 would create or improve approximately 1,000 feet of creek channel from upstream of the lake to downstream of the road. Work would also include planting areas surrounding the new channel in the existing lake area and along the modified channel extents downstream of the road, which would mostly be forested vegetation.

Because the channel bed and banks would be relatively steep and at a deeper elevation throughout the length of the restored creek, it would be more difficult to reestablish floodplain areas and associated wetlands along the creek than compared to Alternative 2 and thus some off-site wetland mitigation may be required to satisfy permit requirements.

As with Alternatives 1 and 2, post-construction vegetation monitoring and management would be necessary in much of the existing lake footprint. A distinct benefit of Alternative 3 from an operations and maintenance perspective is that it would eliminate risks associated with road embankment washout due to flood-borne debris clogging the existing culverts, and eliminate the need for a future costly project to remove and replace the culverts when they reach the end of their service life, which is expected to occur by 2040.

Alternative 4 (Not Included in the Draft Report)

After drafting the Alternatives Analysis report, staff considered a variation of Alternative 3 that used a phased approach to maximize grant funding opportunities and minimize flood hazard risks:

- Phase 1 would first implement the elements of Alternative 3 located within Shoreview Park, including dam removal and channel excavation/restoration. Improvements in this phase will address the risks to roadway infrastructure and related flooding due to sediment loading in a timely fashion and can be built upon in Phase 2 to fully implement a final condition as described in Alternative 3. To this end, the city has applied for a Washington State Recreation and Conservation Office (RCO) Land and Water Conservation Fund (LWCF) grant to fund a major portion of this effort, if awarded, including additional scope providing greater enhancements to Shoreview Park (such as restoring a currently-impassable portion of the Hidden Lake Loop Trail).

- Phase 2 will involve completing design and construction of Alternative 3 elements – including replacing the NW Innis Arden Way culverts and restoring the downstream riprap cascade. To increase grant funding appeal and the overall habitat benefits of the project, Phase 2 scope may be modified to include removal of the downstream Seattle Golf Club dam and associated stream improvements. This will require additional planning and design as well as significant grant funding for this work. Likelihood of obtaining grant funding is difficult to predict, and it could take a lengthy amount of time (10 years or longer) to secure funding and implement improvements.

This alternative allows the City to prioritize addressing the flood hazard and cost issues associated with continued sedimentation of the lake (in Phase 1) with a following project (Phase 2) that provides further fish passage and habitat and roadway infrastructure protection. This alternative was developed after preparation of the Alternatives Analysis report and is not included in that report or the corresponding summary information in this staff report.

Presented below are further comparisons of the alternatives for three selected topics that inform the alternatives discussed above.

Adjacent Private Property Owners

Hidden Lake is spread over five private properties in addition to Shoreview Park. In August and September 2015, the owners of those properties were interviewed individually to gain their views on specific aspects of a potential dam and lake removal/modification project. A meeting was held with the owners of four of the properties along the west side of the lake on October 20, 2015, to further discuss the project and obtain their input on the alternatives under consideration. The project team reached out to these owners in early 2016 offering to follow up on the prior conversations seeking any further feedback on the alternatives. As of the submittal date for this Staff Report, no response has been received.

Future project participation of all five private property owners is uncertain, and ultimately some may not allow project work to occur on their property. Accordingly, Alternatives 1, 3, and 4 were developed to allow for full implementation contingent only upon the involvement of one property owner at the western/downstream end of the lake, who has been generally open to the proposed conceptual changes (although no formal agreement has been reached). Implementation of Alternative 2 would require consent of all five adjacent private property owners, three of whom declined to grant property access for field data collection during this alternatives analysis phase and may not be willing to grant access for construction.

While Alternatives 1, 3, and 4 would require no construction work on the other four private properties, weed control and native vegetation planting are advisable on some or all of those properties to maximize ecological benefits of the project, as described above, and doing so would require private property owner permission.

Park Uses and Values

All alternatives have the potential to install amenities and improvements specifically for the users of Shoreview Park, such as trail renovations and interpretive displays. However, Alternatives 2, 3, and 4 best accommodate such amenities because they would involve construction work upstream of the dam, whereas Alternative 1 would focus all construction work in the dam area, which is currently not directly accessible to park users. Potential park improvements that could be incorporated in the design will be further developed in the next phase of the project. Alternatives 2, 3, and 4 (which would construct a stream channel through the existing lake and yield a predictable landscape within what is currently open water in the lake footprint) could readily allow for larger-scale park improvements, potentially funded by grants.

For example, a proposal based on Phase 1 of Alternative 4 has been submitted in an application for grant funding from the Washington State RCO LWCF. If received, this grant would fund portions of stream restoration work in addition to park amenities such as a new trail segment along the restored creek, two interpretative displays, and trail restoration work along currently impassable portions of the Hidden Lake Loop Trail.

Removal of Fish Passage Barriers

The 2013 Boeing Creek Basin Plan identified four major complete barriers to upstream fish movement along the main stem of Boeing Creek: the Seattle Golf Club diversion dam, riprap cascades below NW Innis Arden Way, the NW Innis Arden Way culverts, and the Hidden Lake dam. The basin plan recommended taking advantage of any opportunities to improve Boeing Creek fish passage as related to future Hidden Lake-related work (under Recommended Project BC-Hab-1).

Alternative 1 would not improve fish passage in any way; by installing a concrete spillway this alternative would effectively fortify the existing fish passage barrier of Hidden Lake.

Alternatives 2 and 3 represent partial, incomplete approaches to remove fish passage barriers. Alternative 2 would improve fish passage by removing the Hidden Lake dam, but would not address any of the other three downstream barriers. Alternative 3 would remove three of the four major barriers, but not the most-downstream barrier of the Seattle Golf Club dam.

Alternative 4 is the only comprehensive approach among the alternatives to remove all four major fish passage barriers: Phase 1 would remove the Hidden Lake dam in the near future; Phase 2 would eventually remove the remaining three barriers if the removal for the Seattle Golf Course dam is added to the project scope.

Comparison of Alternatives

Table 1 presents a summary comparison of Alternatives 1, 2 and 3 with respect to a wide range of criteria defined by the project team, based in part on public feedback obtained to date. This comparison table was developed for the Alternatives Analysis report; while Alternative 4 is not included, it is roughly analogous to Alternative 3 for most criteria.

Table 1. Comparison of Alternatives.

Criteria	Alternative 1	Alternative 2	Alternative 3
Cost	\$680,000	\$2,350,000 ^a	\$5,200,000 ^b
Required Participation of Several Adjacent Private Property Owners	No	Yes	No
Park Uses and Values	Low	High	High
Wetland Mitigation Likely Required	No	No	Yes
Enables Fish Passage	No	No ^c	Yes
Other Habitat Benefits in the Project Area (e.g., waterfowl, forest, wetlands, amphibians, beaver)	Low	High	Medium
Habitat Benefits Due to Suspended Sediment Loading Near Mouth of the Creek (within 20 years)	Low	Medium	High
Downstream Gravel Supply	Low (eventual)	High (immediate)	High (immediate)
Predictability of Native Plant Establishment in Project Area	Low	High	Medium
Maintenance Needs for Safe Conveyance of Flood Flows and Sediment	High	Medium	Low
Relative Grant Funding Attractiveness	Low	Medium ^d	High
Permitting Complexity	Medium	Medium	High

^a If the culverts beneath NW Innis Arden Way were replaced as part of this alternative to allow fish passage, the total cost would increase to approximately \$5,550,000.

^b The new box culvert or bridge beneath NW Innis Arden Way would require temporary closure of roadway traffic to excavate into the deep earth fill prism underlying the existing roadway. The deep excavation and associated traffic control requirements are significant cost components of Alternative 3.

^c Fish passage could be achieved with Alternative 2 if the culverts beneath NW Innis Arden Way were replaced as under Alternative 3.

^d Grant funding attractiveness would be rated high for Alternative 2 if fish passage improvements were included in it.

STAKEHOLDER OUTREACH

Conceptual alternatives in development were presented to the PRCS/Tree Board on October 22, 2015, and in a Public Meeting at Shoreview Park on October 24, 2015. Comments received were used to further refine the alternatives. A summary of the Alternatives Analysis results and Staff recommendation were presented to and received approval from the PRCS/Tree Board on January 28, 2016.

The Draft Design Alternatives Analysis report was made available to the general public on the Hidden Lake Dam Removal project website on March 25, 2016. The City's neighborhoods coordinator sent notice of this posting to neighborhood associations for Innis Arden, Highland Terrace, Richmond Highlands, Westminster Triangle, and Richmond Beach. Further public outreach will be done once the preferred alternative has been selected and refined to a preliminary design stage.

See the Adjacent Private Property Owners sub-section under the Discussion section above for information regarding stakeholder outreach specific to these adjacent property owners.

RESOURCE/FINANCIAL IMPACT

Preliminary construction costs were developed by comparing alternatives to known costs for similar previous projects and utilizing detailed quantity-based backup, such as earthwork quantities estimated using a three-dimensional terrain model. The estimated total costs for each alternative include costs for project administration, design, permitting, and construction, with a 50% contingency amount applied towards construction. Costs of Alternative 4 are rough order of magnitude estimates above the costs used in Alternative 3.

The estimated costs of design, permitting, and construction for each of the alternatives as presented in the Alternatives Analysis report are:

- Alternative 1 - \$680,000
- Alternative 2 - \$2,350,000
- Alternative 3 - \$5,200,000
- Alternative 4 (including Seattle Golf Club dam removal) - \$7,900,000

Funding Sources

There is approximately \$35,000 remaining in the 2016 budget to continue work on this project, and the 2016-2021 CIP has \$1,000,000 allocated to the project in 2020. Grant funding is likely necessary to implement Alternatives 2, 3 and 4. In order to move any alternative forward in a timely fashion the CIP and budget will need to be adjusted for the alternative selected and earlier funding of design and grant activities than currently shown in the CIP.

As estimated costs vary widely between the three alternatives, the makeup of funding sources for this project will be dependent on which alternative is implemented:

- Alternative 1 has the lowest cost and could be implemented using only Surface Water Utility funds, which would likely be necessary since it also has the least grant appeal.
- Alternative 2, without fish passage improvements, would accordingly have lower costs and probably have less overall grant appeal than Alternative 3. However, it will cost much more and (with habitat improvements) have more grant appeal than Alternative 1. The overall costs of Alternative 2 are high enough to likely require grant funding to cover a significant portion of total costs.
- Alternative 3 costs are sufficiently high to require grant funding for a significant portion of the total costs. The combination of enabling fish passage and habitat improvements is expected to have the greatest grant appeal. However, to have maximum appeal to fish passage-oriented grants this project would greatly benefit by creating a combined application which includes removal of the obsolete Seattle Golf Club diversion dam that spans Boeing Creek at a location several hundred feet downstream of NW Innis Arden Way.
- Alternative 4 costs are higher than Alternative 3 due to additional scope for phasing the project and including the Seattle Golf Club dam removal and associated stream improvements. This project would have greater habitat restoration benefits than Alternative 3, increasing the possibility of obtaining grant funding.

- For Phase 1, the City has applied for a \$500,000 Washington State RCO LWCF grant that can fund a major portion of this effort, if awarded, including additional scope providing greater enhancements to Shoreview Park (including restoring a currently-impassable portion of the Hidden Lake Loop Trail). The approximate remaining cost of \$800,000 (for grant match and dam removal) would come from a future allocation of surface water funds and potentially other grant sources. The estimated total cost of Phase 1 is \$1.3M.
- The estimated cost of Phase 2 is \$4.6M for the remaining work anticipated in Alternative 3 and a (rough order of magnitude) estimated cost of \$2M for removal of the Seattle Golf Club dam and associated stream improvements for a total estimated Phase 2 cost of \$6.6M. This will require additional planning and design as well as significant grant funding for this work, which will be a multi-year effort with some risk of success.

Feedback to date from state-level grant programs focusing on habitat restoration has indicated that without eliminating significant fish passage problems downstream in Boeing Creek, Alternative 3 may not be worthy of grant funding in light of many other locations around Puget Sound where less money can yield greater habitat gains. However, the Seattle Golf Club recently contacted City staff to express interest in removal of their diversion dam (the single remaining significant fish passage barrier downstream of the project), provided that external funding for this work can be obtained. With this in mind, Alternative 4 allows the project to include working with the Seattle Golf Club to develop an approach to remove this dam in coordination with the Hidden Lake Dam Removal project and possibly submit a single fish passage-related grant application which combines the two efforts to maximize funding appeal for both efforts.

In addition to the Washington State RCO LWCF grant application, other preliminary contacts which have already been made in pursuit of potential grant funding include WRIA 8, WDFW Fish Barrier Removal Board, FEMA's flood hazard mitigation grant program, and Puget Sound Partnership.

RECOMMENDATION

Staff recommends Alternative 4 as the alternative which maximizes grant funding opportunities and minimizes time-sensitive flood hazard risks, while improving upon the full range of benefits offered by Alternative 3 (fish passage and habitat, roadway infrastructure protection, improvements for the users of Shoreview Park, and the greatest overall reduction of flood risk). These benefits were favored in public and stakeholder outreach efforts. Added potential benefits of Alternative 4 include trail restoration within Shoreview Park and removal of the Seattle Golf Club dam and associated downstream improvements.

Recognizing the need to address the flood hazard due to sediment loading in a timely fashion, staff further recommends that if the City is not successful in acquiring a Recreation and Conservation Office Land and Water Conservation Fund grant or otherwise securing grant funding for implementation of the proposed Alternative 4, Phase 1 by 2018-2019, that staff will provide Council with an updated recommendation.

This recommendation would consider a revised array of options to address the flood hazard in a timely manner utilizing Surface Water Utility funding.

ATTACHMENT

Attachment A – Draft Hidden Lake Design Alternatives Analysis Report

CITY OF SHORELINE
SHORELINE CITY COUNCIL
SUMMARY MINUTES OF REGULAR MEETING

Monday, May 23, 2016
7:00 p.m.

Council Chambers - Shoreline City Hall
17500 Midvale Avenue North

PRESENT: Mayor Roberts, Deputy Mayor Winstead, Councilmembers McGlashan, Scully, Hall, McConnell, and Salomon

ABSENT: None

1. CALL TO ORDER

At 7:00 p.m., the meeting was called to order by Mayor Roberts who presided.

2. FLAG SALUTE/ROLL CALL

Mayor Roberts led the flag salute. He announced that the Chamber's audio equipment is not working but the meeting is still being video recorded and will be available tomorrow for the public to view.

Upon roll call by the City Clerk, all Councilmembers were present.

3. REPORT OF CITY MANAGER

Debbie Tarry, City Manager, provided reports and updates on various City meetings, projects and events.

4. PUBLIC COMMENT

Steve Gillespie, Foster Pepper PLLC, said he is speaking on the behalf of Hidden Lake homeowners and expressed disappointment that the City is violating a contractual obligation not to maintain Hidden Lake. He explained that the initial agreement was with King County and that Shoreline assumed the contractual agreement when the City incorporated. He said he, and his clients, have sent letters to the City, but have not received a response. He asked to speak to a City Attorney with authority to make a settlement and then submitted documents.

5. APPROVAL OF THE AGENDA

The agenda was approved by unanimous consent.

6. CONSENT CALENDAR

Upon motion by Deputy Mayor Winstead and seconded by Councilmember Hall and unanimously carried, 7-0, the following Consent Calendar items were approved:

(a) Minutes of Regular Meeting of April 25, 2016

(b) Approval of expenses and payroll as of May 6, 2016 in the amount of \$1,169,373.61

***Payroll and Benefits:**

Payroll Period	Payment Date	EFT Numbers (EF)	Payroll Checks (PR)	Benefit Checks (AP)	Amount Paid
4/10/16-4/23/16	4/29/2016	66082-66266	14347-14357	63355-63360	\$623,241.77
					<u>\$623,241.77</u>

***Wire Transfers:**

Expense Register Dated	Wire Transfer Number	Amount Paid
4/27/2016	1107	\$1,952.84
		<u>\$1,952.84</u>

***Accounts Payable Claims:**

Expense Register Dated	Check Number (Begin)	Check Number (End)	Amount Paid
4/27/2016	63176	63176	(\$653.42)
4/27/2016	63260	63281	\$280,450.20
4/28/2016	63282	63297	\$5,396.22
4/28/2016	63298	63298	\$33,382.53
4/29/2016	63299	63299	\$6,250.00
5/4/2016	63300	63309	\$16,410.98
5/4/2016	63310	63335	\$99,745.50
5/4/2016	63336	63354	\$103,196.99
			<u>\$544,179.00</u>

(c) Adoption of Resolution No. 388 Adopting the 2017-2022 Transportation Improvement Program

(d) Motion to Authorize the City Manager to Enter Into the Kiosk Services Interlocal Agreement Between the City of Shoreline and the King County Medication Education and Disposal Project

7. COMMUNITY GROUP PRESENTATION

(a) Shoreline Solar Project

Maryn Wynne and Larry Owens, Shoreline Solar Project Co-Founders provided the presentation. Ms. Wynne thanked Deputy Mayor Winstead and Councilmember McConnell for sponsoring the presentation. She reviewed the purpose of the presentation and the benefits of solar power. She stated the answer to the question, “does solar really work in Shoreline”, is yes. Mr. Owens

reviewed how much sun is available in our region compared to other parts of the world and shared that the cost of solar technology is decreasing. He explained what solar energy is, how it works, presented solar projects, and provided examples of return on investments. He showed Councilmembers a solar panel manufactured in 1944 and said it demonstrates that investment in solar is worth it.

Ms. Wynne requested that July 23, 2016 be declared as NW SolarFest Day in the City of Shoreline and invited Councilmembers to attend the event at Shoreline Community College. She requested that they participate in a custom tour and workshop at City Hall, the Solarize Shoreline Program, and be solar advocates.

Deputy Mayor Winstead asked about making an investment in solar if a new roof is needed. Mr. Owens responded that it is generally better to wait, or move up the roof replacement.

Councilmember Salmon expressed appreciation for solar thermal. He commented that heating water from natural gas yields carbon emissions, and asked about the distinction between solar thermal and electric. Mr. Owens responded that the efficiency for solar thermal is higher, and said if you use a lot of hot water solar thermal is great; but the challenge is using all the heated water in the tank. He shared that the unused portion of electricity used to heat water is pushed back to the Utility. Ms. Wynne stated that using solar electric to power your vehicle also offsets greenhouse gas emissions.

Councilmember McConnell asked about the average return on investment. Mr. Owens responded that paybacks can take as low as 5 to 6 years. He shared incentives include a 30% tax credit, sales tax exemptions, and production incentives from the State. Ms. Wynne added that the Solarized Program is an individualized program.

Councilmember McGlashan asked what can be charged on a home Direct current (DC), and how long does it take to run out of hot water heated by solar thermal. Mr. Owens responded that there are inexpensive charging systems that can be purchased. He said the size of your tank determines how long it takes to run out of hot water and shared that your regular water heater serves as a backup. He said thermal will continue to add heat throughout the day while the sun is shining, and that gas and electric require more British Thermal Units (BTUs).

Mayor Roberts asked if Japan's and Germany's solar communities were mandated. Mr. Owens responded that they were highly incentivized to be sustainable and environmentally responsible, and they like the economic benefit of having lower utility costs.

8. STUDY ITEMS

(a) Discussion of Hidden Lake Alternatives

At 7:45 p.m. Mayor Roberts convened a 5 minute recess and reconvened the meeting at 7:50 p.m.

Randy Witt, Public Works Director; John Featherstone, Surface Water Engineer; and Mark Ewbank, Herrera Consultants Inc. provided the staff report. Mr. Ewbank provided background

on Hidden Lake, and explained that it was a fishing pond in the early 20th century and reestablished by King County in 1996. He said sediment issues require the lake to be dredged, which is an expensive endeavor. He recalled the Hidden Lake Feasibility Study performed in 2014, and reviewed the current status of the Lake, Alternatives Analysis, and outreach conducted by staff. Mr. Ewbank presented Alternatives to address the Lake are:

- Alternative 1 – Minimal Approach: Dam remains; a spillway modification will be carved to direct all flows over the dam protecting NW Innis Arden Way; smaller lake initially; eventually the lake will fill and channels will evolve into a lake bed; potential for invasive weeds; no fish passage improvements; and the least expensive.
- Alternative 2 – Wetland Floodplain: Dam and lake removed; creek channels on public and private property; native vegetation planted in lake bed; possible park upgrades; 25% of fish passage barriers removed; and higher cost than Alternative 1
- Alternative 3 – Forested Channel: dam and lake removed, single channel on public property; Innis Arden Way culverts replaced and other downstream restoration; 75% of fish passage barriers removed; native vegetation planted; possible park upgrade; and the highest cost of all three Alternatives.

Mr. Featherstone explained that there was consensus among staff, the Park/Tree Board, and the community supporting Alternative 3. He pointed out that limited Surface Water Utility Funds and a problematic time frame would make it difficult to implement Alternate 3. He said staff has developed and is recommending Alternative 4 – Phased Approach.

- Alternative 4 - Phased Approach consist of the following:
 - Phase 1: Remove Hidden Lake Dam and restore Boeing Creek within Shoreview Park; install park amenities, including trails and will address priority flooding risk due to sediment in-filling of Hidden Lake.
 - Phase 2: Remove three remaining major fish passage barriers on Boeing Creek and will provide maximum fish passage and habitat benefit along creek downstream of existing Hidden Lake Dam.

Mr. Featherstone said Alternative 4 maximizes grant opportunities and minimizes sedimentation risks. He reviewed Alternative 4 costs, and shared that staff will return to Council with an updated recommendation if grant funding cannot be secured in 2-3 years of Phase 1. He reviewed next steps are to pursue grant funding, monitor sediment accumulation, develop a design, obtain permits, and construct improvements within a 2-8 year timeframe.

Margaret King, City Attorney, addressed Steve Gillespie's, Foster Pepper PLLC, public comment, and said her office has had numerous conversations with him and that there has been email exchanged between him and the Assistant City Attorney. She said the City's position is that there are no contractual requirements with Hidden Lake property owners and that the City can move forward with its plans. She advised that the matter can be further discussed in Executive Session since Mr. Gillespie has stated he anticipates filing litigation against the City.

Councilmember Scully requested that an Executive Session be convened prior to the City Council taking action.

Councilmember Salomon expressed excitement about the project, and having it include removal of all fish barriers to open up the stream for salmon. He said he is optimistic about acquiring grant funding. He commented on the 8% slope in Alternatives 3 and 4, and asked if it will prevent fish from traveling upstream. Mr. Ewbank responded that it would not impede fish travel if they are not fighting against a uniform high velocity current. Councilmember Salomon commented that Alternative 2 retains Hidden Lake at a 1% slope, and provides protection for juvenile salmon. He expressed concern that these characteristics are not in Alternative 4. He noted that the City may need to move forward with a detention facility around the Community Renewal Area to help prevent scouring. He wants to make the river system complete and the best ecological function for salmon. Mr. Ewbank responded that micro holding habitats can be designed and it is better to have a broader floodplain with a slower velocity flow for fish travel. Councilmember Salomon asked if a broader flood plain can be built if the lower dams are removed, and if a floodplain can be added to Alternative 4. Mr. Ewbank responded that it is possible to have a broader floodplain and it could be added to Alternative 4, but it is a higher cost and involves a lot of work on private property.

Councilmember Salmon commented that the stream has natural shading and that after addressing fish passage, scouring, and creating a place to protect juvenile salmon, the stream can be restored to its original function. He then asked what the potential number of the return of adult salmon would be. Mr. Ewbank responded that the stream is shaded by a nice forest which is a good stream corridor habitat, and that historically fish populating that stream includes Coho and cutthroat trout, and that it is probably not large enough for Chinook salmon.

Councilmember McGlashan asked what happens if the dam is not removed, how steep the slope down to the Puget Sound is, and how far up the stream fish would travel to spawn. Mr. Ewbank responded that he does not have the slope data, but estimates it to be 3-5%, and fish would probably not go up as far as the man made stream to spawn. Councilmember McGlashan added that keeping the dam yields no benefit and said he supports Alternative 4.

Mayor Roberts asked about the cost for removing the Golf Course dam and grant funding. Mr. Ewbank responded that conservative cost estimates were provided for all the Alternatives and includes design, permitting, additional studies, and a 50% contingency. Mr. Witt explained risks associated with the Project and shared that exact costs have not been identified. Mr. Featherstone commented that the Project has been tested for securing competitive grant funding. Mr. Ewbank added that the long approach to restoration might take 10-20 years, that there is grant funding available. It is a very competitive environment and it may take multiple grants to finish the Project.

Councilmember McConnell commented that Alternative 4 is the best. She expressed concern about cost and questioned how the Project benefits the average citizen. She wants clarity regarding potential litigation and recommended taking a slow approach to maximize grant funding.

Councilmember McGlashan asked why not let the rivers naturally decide where they will go instead of channeling the old lake bed. Mr. Ewbank responded that channeling creates predictability and minimizes uncertainty.

Councilmember Hall stated he supports staff's recommendation, shared that it accounts for the whole system, and that the plan begins with the end in mind.

Ms. Tarry reiterated Council's support for staff's recommendation for a phased approach to first deal with flood reduction, to pursue grant opportunities, and to continue with Council's previous recommendation to cease dredging the Lake. She informed Councilmembers that a legal update will be provided in executive session.

Councilmember Salomon asked if Council is comfortable building in a place for juvenile salmon to hide. Councilmember Hall said Council should ensure that the goal of a fish friendly stream is met and recommended letting the professionals design the stream. Councilmember McGlashan agreed. Councilmember Scully agreed that the design should be done right for fish and said he supports staff's recommendation.

(b) Discussion of Ord. No. 745 - Amending SMC 8.12.500 Allowing the Sale and/or Consumption of Beer and Wine at Kruckeberg Botanic Garden

Eric Friedli, Parks, Recreations, and Cultural Services Director recalled that the City Council amended Shoreline's Municipal Code in 2012 to allow alcohol to be served at certain City sites. He shared that Kruckeberg Botanic Garden meets the criteria needed to allow alcohol. He explained that the Park Board held a public hearing and that notice letters were sent to adjacent houses. He then reviewed the five public comments received.

Councilmember Hall commented that he supports the proposal and that it makes sense at this location. He said parking and access to the site needs to be addressed, and he supports the provisions that requests for the application permit are considered and managed by the Director on a per request basis.

Deputy Mayor Winstead commented that the ability for Kruckeberg to host events where alcohol is served will assist them in becoming more self-sustained. She noted that the functions will be adult centered, and she also expressed concerns over parking.

Councilmember Salomon stated he supports the proposal.

9. ADJOURNMENT

At 8:50 p.m., Mayor Roberts declared the meeting adjourned.

Jessica Simulcik Smith, City Clerk