Discussion and Review of Ordinance No. 742 – Public Records Policy

April 4, 2016



Background

- RCW 42.56 Public Records Act
 - Make public records available
 - Adopt rules
 - Provide full access
 - Protect from damage and disorganization
 - Prevent excessive interference with other essential functions



Provide "fullest assistance" and "most timely possible action"

Background

- WAC 44-14 Attorney General Model Rules
 - provide best practices for complying with the Public Records Act
 - Establish culture of compliance among agencies and cooperation among requestors by standardizing throughout state



Background

- SMC 2.35 Public Records
 - City rules adopted in 1995
 - Provide basic direction on how requests should be made and how City should process
 - Last amended in 2006
 - Rules are outdated and should be amended



Shoreline PRR Program

- Public disclosure is one of the City's essential functions
- Responsibility of every employee
- City Clerk is Public Records Officer
- All requests coordinated in Clerk's Office



Shoreline PRR Program Data

| Year | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|------------------------|------|------|------|------|------|------|------|
| # Requests Received | 95 | 132 | 161 | 174 | 179 | 217 | 307 |

- Year-over-year increases are the trend
- Rate of increase in 2015 highest (41%)
- Rate of increase from 2009 is 223%
- 92 requests received to-date in 2016

Shoreline PRR Program Data

- Clerk's Office total monthly available staff hours devoted towards public disclosure:
 - Prior to 2015 approximately 13% (.5 FTE)
 - 2015 approximately 21% (.85 FTE)
 - 2016 extra help was added to process public records requests

Shoreline PRR Program Data

| # Days to Close Requests | 2015 | 2016 as of 3/22/16 |
|---|------|------------------------------|
| Same Day or Next | 17% | 12% |
| 2-5 Days | 54% | 69% |
| 6-20 Days (two to four weeks) | 10% | 14% |
| 21-60 Days (two to three months) | 16% | 5% |
| 61-120 Days (four to six months) | 2% | - |
| 120+ Days (more than six months) | 1% | - |
| Requests still open and being processed | 2 | 13 |



Proposed Ordinance No. 742

- Amends City's rules in SMC 2.35
- Affirms City's requirement and commitment to complying with PRA
- Authorizes the City Manager to issue Administrative Rules
- Allows for a request category system and standard response times for each category

Proposed Ordinance No. 742

- Allows for copy/scanning fees
- Provides for statutorily-authorized exemptions
- Updates PRA Records Index requirements
- Moves rules out of SMC 2.35 and into an Administrative Policy

Public Records Policy

- Rules moved over from SMC and updated
- Consistent with the PRA and Model Rules
- Provides more detailed information to requestors and City employees
- Enhances transparency of process



Policy Consideration

Should the City place requests into categories and process in separate queues?



Request Categories

"Routine" Requests

- small number of records
- records easy to identify and locate
- typically no exemptions
- aim to fulfil within 5-days

"Complex" Requests

- large number of records
- stored in several locations
- require research, interdepartmental coordination
- contain exemptions
- take several weeks/months to fulfill



Policy Consideration

Should complex requests be processed one at a time from start to finish in the order they are received?

OR

Should multiple complex requests be processed at the same time?

Other cities that categorize

- Bainbridge Island
- Kirkland
- Pasco
- Port Orchard



Future Policy Considerations

- Rising number of requests and limited resources
- Provide "most timely action" while "preventing excessive interference"
- Options are adding resources or limiting time devoted to public disclosure
- No need to implement time limitations at this time
- Staff will monitor and report back



Questions/Feedback

