## 2016 Proposed Budget

October 12, 2015
Presented by
Debbie Tarry, City Manager
Sara Lane, Administrative Services Director



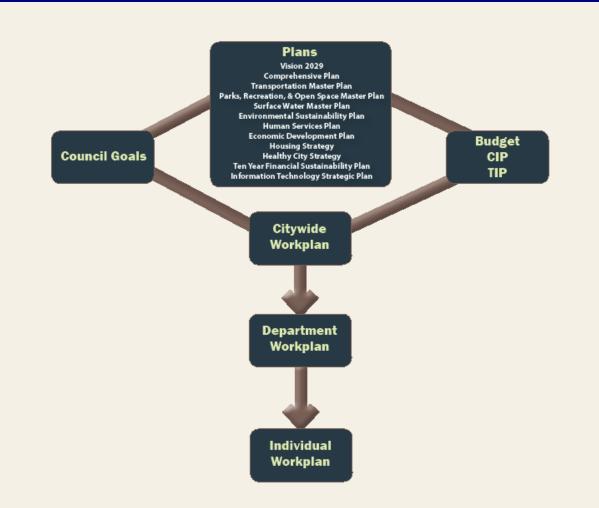
## Presentation Agenda

- 2016 Budget presentation
  - Context for the work we do
    - 2016 Budget, Council Goals, City Workplan
  - City Manager Recommendations
- 2016 Budget Highlights
- Budget Process & Schedule



## 2016 Budget Presentation







## 2016 Proposed Budget

- Budget allocates financial and staffing resources
  - Must balance using available resources
- Delivery of Public Service and Organizational Goals
  - Exceptional Public Service
  - Organizational Strength
  - Fiscal Sustainability
  - Achieve Council Goals



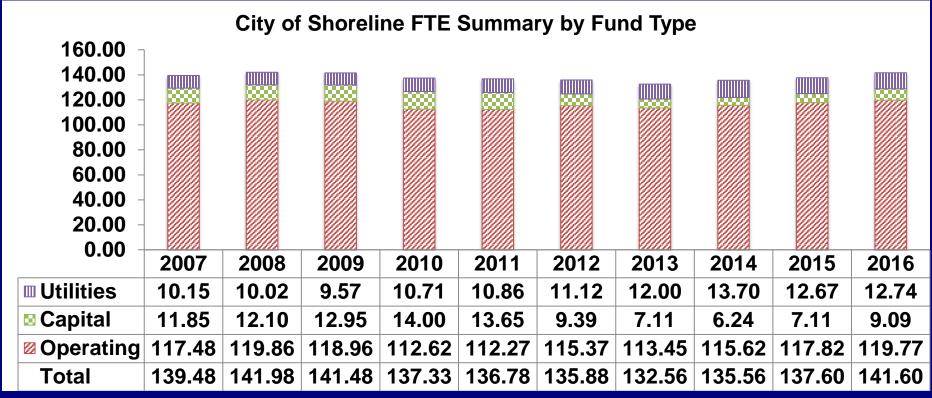
## 2016 Proposed Budget

- \$77.916 M Balanced Budget
  - \$43.511 M Operating Budget
- Fund Balance:
  - Revenue Stabilization Fund: \$5.1 M (\$4.6 M Required)
  - General Fund: \$4.8 M (\$4.0 M Required)
  - Property Tax Equalization Fund: \$0.7 M (\$0 Required)
- Bond Rating AA+ (S&P "Stable")
- 19 yrs Unqualified Financial Statement Audit Opinions
  - 16 years of GFOA Budget Awards

# One-Time Operating Budget Contributions to Capital Funds

| Capital Fund Project Title                     | General<br>Fund |  |  |  |  |  |
|--|-----------------|--|--|--|--|--|
| General Capital Fund                           |                 |  |  |  |  |  |
| Police Station at City Hall                    | \$1,000,000     |  |  |  |  |  |
| Shoreline Pool Long-Term Maintenance           | \$600,000       |  |  |  |  |  |
| Roads Capital Fund                             |                 |  |  |  |  |  |
| 185 <sup>th</sup> Corridor Study               | \$600,000       |  |  |  |  |  |
| Grant Match Funding                            | \$200,000       |  |  |  |  |  |
| Westminster and 155 <sup>th</sup> Improvements | \$250,000       |  |  |  |  |  |
| Totals   | \$2,650,000     |  |  |  |  |  |

## 2007-2016 Regular FTE Summary



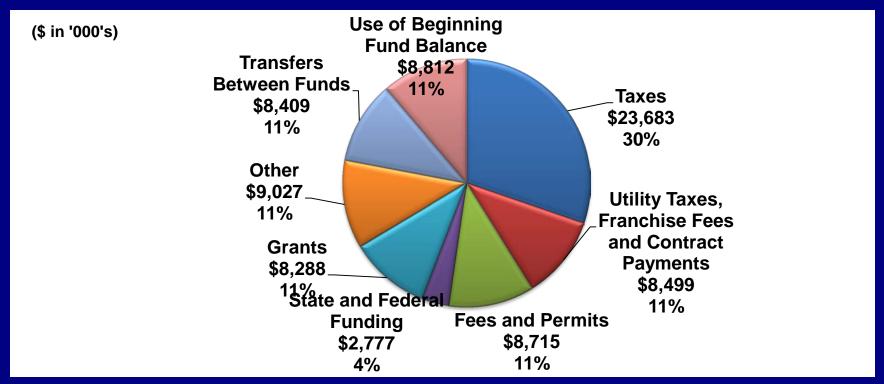
#### Operating Budget Supplemental Requests

| Category   | One-Time    | On-Going                   | Available<br>Revenue/<br>Expenditure<br>Reductions | Ongoing<br>Net Cost |
|--|-------------|----------------------------|--|---------------------|
| Implementation of Council Goals                    | \$393,327   | \$36,200                   | \$5,000  | \$31,200            |
| Maint. of City Assets and Operational Efficiencies | 114,545     | 0                          | 0  | 0                   |
| Technology Investments                             | 699,890     | 7,960                      | 0  | \$7,960             |
| Budget Neutral                                     | 900         | 68,061                     | 70,350   | (\$2,289)           |
| Personnel Requests                                 | 20,180      | 238,152                    | 0  | \$266,212           |
| Totals   | \$1,228,842 | \$350,373                  | \$75,350   | \$275,023           |
| Use of Fund<br>Balance                             | \$1,228,842 | % of Operating Budget 0.7% |  |                     |

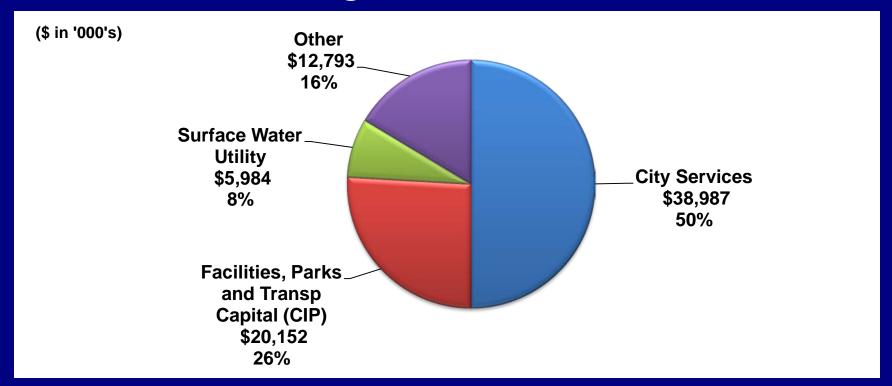
## 2016 Budget Highlights



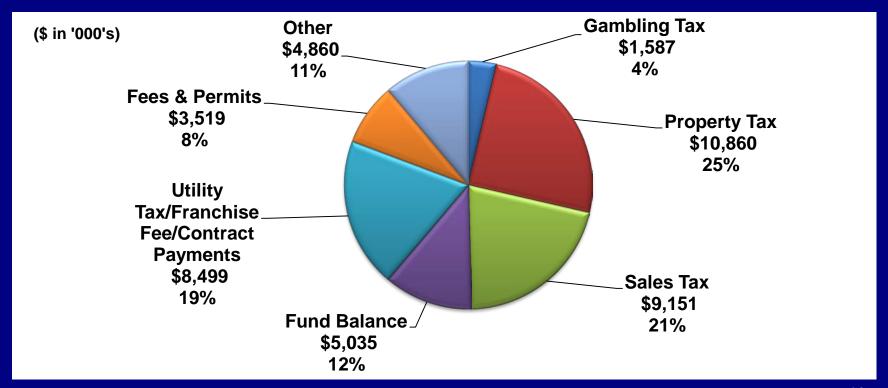
# Where Will the Money Come From? Total Budget: \$78.210 Million



# Where Will the Money Go? Total Budget: \$77.916 Million



## Operating Budget Resources \$43.511 Million

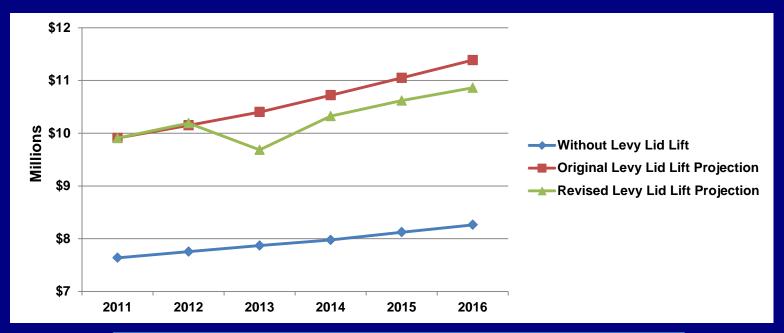


## Property Tax – Regular Levy

- 2016 Budget \$10.860 M
- 30.6% of the Operating Budget Resources
- Prop 1 allows levy growth by CPI + new construction 2016 CPI: 1.61%; New Construction: \$51.0 M

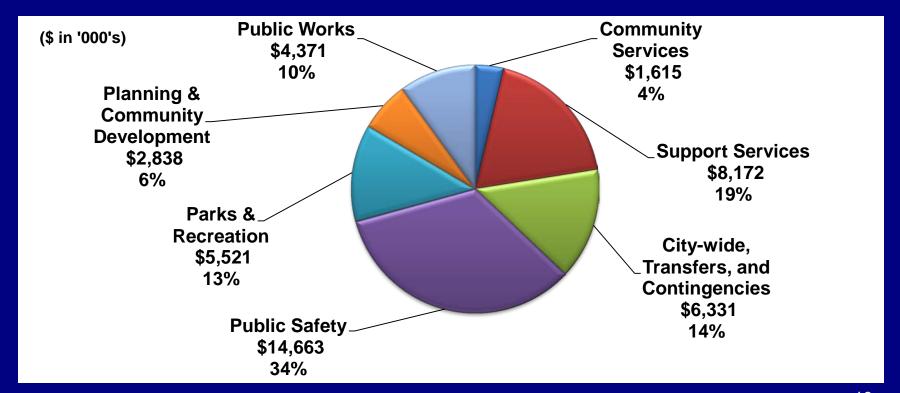


## Property Tax

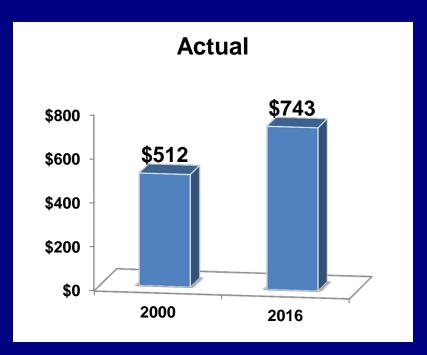


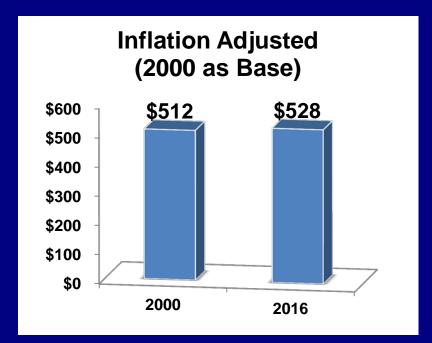
| Total Levy Over 6 Years           | Collections  | Average Rate |
|-----------------------------------|--------------|--------------|
| Without Levy Lid Lift             | \$47,621,631 | \$1.19237    |
| Original Levy Lid Lift Projection | \$63,612,476 | \$1.35765    |
| Revised Levy Lid Lift Projection  | \$61,584,427 | \$1.50970    |

## Operating Budget Expenditures by Function \$43.511 Million

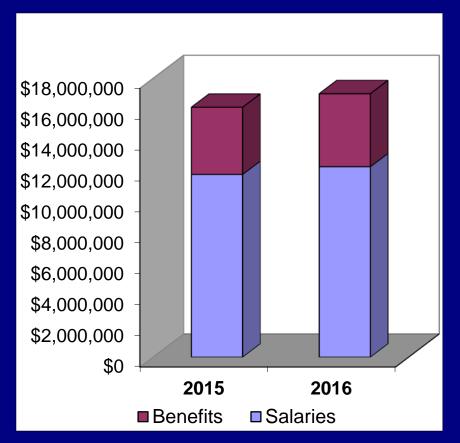


## Operating Budget Cost to Provide Services Per Capita





#### 2016 Personnel Cost Changes

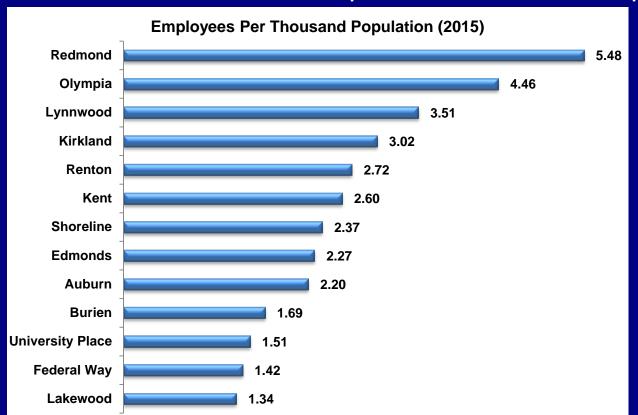


#### Citywide Budget

- 5.4% Increase
- 2.8% Increase w/o new positions/reclasses
   2016 FTEs per 1,000 Population = 2.60

#### Comparison of City Staffing Levels

(Excludes Police, Fire, Utilities, Special Business Enterprises)



### Recommended Fee Changes

- Development Fees
- Traffic Impact Fees
- License and Public Records Fee
- Parks and Recreation Fees
- Surface Water Utility 4.0% Scheduled Increase



## Improving Financial Condition

- 10 Year Financial Sustainability Plan accepted June 16, 2014
  - Intended to strengthen the economic base
  - Includes 7 strategies to improve City's financial position
  - Staff report available at:

http://cosweb.ci.shoreline.wa.us/uploads/attachments/cck/council/staffreports/2014/staffreport061614-8a.pdf



## 10 YFSP Strategies & Targets

- Reduce expenditure growth rate by 0.2% over time
  - Overall reduction of 0.4%
    - Forecast Growth: 3.1%
    - Without One-Time Spending: 2.7%
    - Without New Positions/Reclasses: 2.1%
  - Some Notable Exceptions:
    - Salaries & Benefits: 4.9% Growth for operating (3.8% Forecast)
      - Without New Positions/Reclasses: 3.2% Growth
    - Police: 4.2% Growth (3.5% Forecast)
      - Net with new revenue 3.4%
    - Jail: 37.5% Growth (3.0% Forecast)

## 10 YFSP Strategies & Targets

- Achieve the development of an additional 160 units of multi-family residential housing and 7,500 sf of retail redevelopment annually,
  - Increased multi-family unit count by 97 in 2014 and 132 in 2015;
  - Adding 7,154 sf of new retail space in 2015
- Research ways to increase investment returns by 100 basis points (1%).
  - Achieved in 2015 through laddering strategy
- Perform a study that will evaluate higher cost recovery percentages for an appropriate combination of fee based programs.
  - Parks Cost Recovery Study Complete
  - Permit & Inspection Cost Recovery Study in progress

## 10 YFSP Strategies & Targets

- Engage the business community in a discussion regarding the possible future implementation of a Business and Occupation (B&O) Tax.
  - Planned for 2016
- Engage Shoreline residents in a discussion regarding the possibility of renewing the property tax levy lid lift.
  - Planned for 2016

10 YEAR FINANCIAL SUSTAINABILITY MODEL **OPERATING BUDGET TEN YEAR FORECAST** (\$ IN '000'S) \$51,000 \$49,000 \$47,000

\$45,000 \$43,000

\$41,000 \$39,000

2016

0

0

43,511

38,088

43,511

36,752

43,511

\$37,000

\$35,000

ANNUAL SURP/(GAP)

**CUMULATIVE (GAP)** 

**10YFSP REVENUES** 

- NEW BASE REVENUES

**10YFSP EXPENDITURES** 

SCENARIO EXPENDITURES

**VARIANCE BASE** 

2017

633

0

39,192

38,461

39,825

37,851

39,192

2019

(511)

(511)

41,064

39,965

40,553

40,442

41,064

2018

132

0

39,887

39,308

40,019

39,262

39,887

2021

(555)

(1,680)

43,436

41,159

41,756

42,989

43,436

2020

(614)

(1,125)

42,307

40,564

41,182

41,727

42,307

2024 (593)(3,422)(4,026)47,397 48,716 43,142

43,975

47,253

47,397

2025

(603)

44,690

48,716

2026

(708)

(4,734)

50,171

45,437

50,171

2023

(543)

(2,829)

46,072

42,391

43,242

45,776

46,072

2022

(606)

(2,286)

44,817

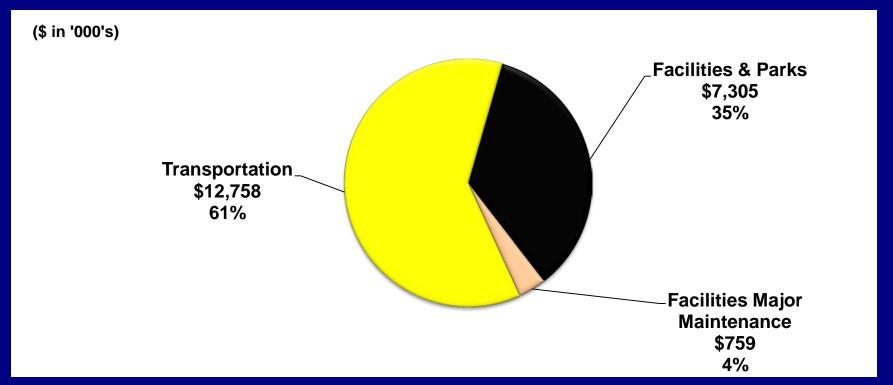
41,745

42,531

44,415

44,817

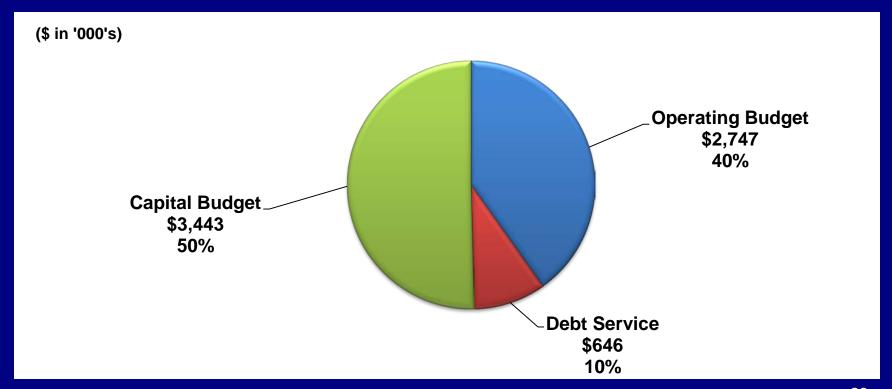
### 2016 Capital Improvement Plan \$20.822 Million



## Surface Water Utility Resources

- Revenues \$6.7 M up \$0.98 M
  - \$541K increase in grant funding
  - \$428K increase in Surface Water Revenues due to:
    - 4.0% rate increase
    - Sunset of Education Fee Credit on July 1, 2015
    - Phasing out of the Commercial Credit program (50% in 2016; Eliminated in 2017)

### Surface Water Utility Expenses \$6.836 Million



## Budget Process & Schedule



# 2016 Budget & CIP Review Schedule

Transmittal of 2016 Proposed Budget and 2016-2021 CIP October 12 Review of Department Budgets October 19 October 26 Continued Review of Department Budgets and Review of 2016-2021 CIP November 2 Public Hearing on 2016 Proposed Budget and 2016-2021 CIP November 9 Public Hearing on 2016 Property Tax Levy & Revenue Sources November 16 Final Discussion of the 2016 Proposed Budget and 2016-2021 CIP

November 23 Adoption of 2016 Budget, Adoption of 2016 Property Tax Levy,

and Adoption of 2016-2021 CIP

### Budget Workshop Review Schedule

| October 19                            | October 26               | November 2     | November 9             |
|---------------------------------------|--------------------------|----------------|------------------------|
| City Council                          | Public Works             | Public Hearing | Public Hearing         |
| City Manager                          | Capital Improvement Plan | 2016 Budget    | 2016 Property Tax Levy |
| Community Services                    | Surface Water Utility    | 2016-2021 CIP  | 2016 Revenue Sources   |
| Administrative Services & Citywide    | Other Funds              |                | 2016 Salary Schedule   |
| City Attorney                         |                          |                | 2016 Fee Schedule      |
| Human Resources                       |                          |                |                        |
| Police                                |                          |                |                        |
| Criminal Justice (Jail & Court)       |                          |                |                        |
| Parks, Recreation & Cultural Services |                          |                |                        |
| Planning & Community Development      |                          |                |                        |

## 2016 Budget Information

 The 2016 Proposed Budget will be available online at the City of Shoreline Website at:

#### http://www.shorelinewa.gov

Click on Budget & CIP Policies under the Government tab

- 2016 Budget Books Available for Review at:
  - Shoreline Library, Richmond Beach Library, City Hall
- 2016 Budget Books on CD Available for purchase at City Hall

#### Conclusion

- 2016 Proposed Budget
  - Supports Council Goals / Community Vision
  - Does not satisfy all community needs / desires
  - Maintains reserves / strong fund balances
  - Maintains / improves parks, roads, drainage systems
  - Provides service levels that continue to benefit the entire Shoreline community



### Questions / Comments

